## COMPREHENSIVE ANNUAL FINANCIAL REPORT



### **FULTON COUNTY, GEORGIA**

### FISCAL YEAR ENDED DECEMBER 31, 2007

Prepared Under Authority Granted by The Board of Commissioners of Fulton County

# INTRODUCTORY SECTION

### FULTON COUNTY, GEORGIA COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended December 31, 2007

Prepared pursuant to authority granted by the Board of Commissioners of Fulton County, Georgia

7001 Fulton County Government Center

Atlanta, Georgia 30303

Patrick J. O'Connor, Director of Finance, CPA, CPFO Sharon L. Whitmore, Assistant Director of Finance, CPA, CPFO Ray H Turner, Financial Systems Administrator, CPA Teresa L. Smith, Financial Systems Manager, MBA Walter Remter, Internal Audit Manager, CPA Angela Ash, Grant Administrator, CPA

#### Comprehensive Annual Financial Report

#### Year ended December 31, 2007

#### **Table of Contents**

#### Page

Introductory Section (Unaudited):	
Title Page	i
Table of Contents	ii
List of Principal Officials	V
Organization Chart	vi
Letter of Transmittal	vii
Certificate of Achievement for Excellence in Financial Reporting	xiii
Financial Section:	
Independent Auditors' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets	11
Statement of Activities	12
Fund Financial Statements:	
Governmental Funds Financial Statements:	
Balance Sheet	13
Reconciliation of the Balance Sheet	
To the Statement of Net Assets	14
Statement of Revenues, Expenditures, and Changes in Fund Balances	15
Reconciliation of the Statement of Revenues, Expenditures, and Changes	
In Fund Balances of Governmental Funds to the Statement of Activities	16
Statement of Revenues, Expenditures, and Changes in Fund Balances	
General Fund Budget to Actual - Non-GAAP Budgetary basis	17
Statement of Revenues, Expenditures, and Changes in Fund Balances	
Special Service District Fund, Budget to Actual - Non-GAAP Budgetary basis	19
Proprietary Funds Financial Statements:	
Statement of Net Assets	20
Statement of Revenues, Expenses, and Changes in Fund Net Assets	22
Statement of Cash Flows	23
Fiduciary Fund Financial Statements:	
Statement of Fiduciary Net Assets	24
Statement of Changes in Fiduciary Net Assets	25
Notes to the Financial Statements	26
Required Supplementary Information	62

#### Comprehensive Annual Financial Report

Year ended December 31, 2007

#### **Table of Contents**

Financial Section: (continued)	
Combining Statements and Schedules:	
Major Special Revenue Fund (the Special Service District):	
Combining Balance Sheet	63
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances	64
Schedule of Revenues, Expenditures, and Changes in Fund Balances	
Special Service District Fund Budget to Actual - Non-GAAP Budgetary basis	65
Special Service District Fund – Northwest Fulton Sub-District	
Budget to Actual - Non-GAAP Budgetary basis	66
Special Service District Fund – Northeast Fulton Sub-District	
Budget to Actual - Non-GAAP Budgetary basis	67
Non-major Governmental Funds:	
Combining Balance Sheet	68
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	71
Schedule of Revenues, Expenditures, and Changes in Fund Balances	74
Debt Service Fund Budget to Actual - Non-GAAP Budgetary basis	74
South Fulton Taxing District - Non-GAAP Budgetary basis	76
Special Revenue Funds Budget to Actual - Non-GAAP Budgetary basis	/0
Non-major Enterprise Funds:	01
Combining Statement of Net Assets	81
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	82
Combining Statement of Cash Flows	83
Internal Service Funds:	
Combining Statement of Net Assets	84 27
Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	85
Combining Statement of Cash Flows	86
Agency Funds:	~
Combining Statement of Fiduciary Net Assets	87
Combining Statement of Changes in Assets and Liabilities	88
Other Schedules:	•
Summary of Debt Service Requirements to Maturity	91
Debt Service Requirements to Maturity - General	
Obligation Bonds	92
Debt Service Requirements to Maturity – Fulton County	
Building Authority Revenue Bonds	93
Debt Service Requirements to Maturity - Water and Sewerage	
Bonds, Series 2004, 1998 and 1992	94
Hotel/Motel Collections and Expenditures	95

#### Comprehensive Annual Financial Report

Year ended December 31, 2007

#### **Table of Contents**

Statistical Section (Unaudited):		
Net Assets by Component - Last Five Fiscal Years	Schedule 1	96
Changes in Net Assets - Last Five Fiscal Years	Schedule 2	97
Fund Balances, Governmental Funds - Last Five Fiscal Years	Schedule 3	98
Changes in Fund Balances - Governmental Funds -		
Last Five Fiscal Years	Schedule 4	99
Assessed and Estimated Actual Value of Taxable Property -		
Last Ten Fiscal Years	Schedule 5	100
Property Tax Rates – Direct and Overlapping Governments -		
Last Ten Fiscal Years – Operating and Bond Levies	Schedule 6	101
Principal Taxpayers – Current Year and Nine Years Ago -	Schedule 7	102
General Fund Property Tax Levy and Collections -		
Last Ten Fiscal Years	Schedule 8-A	103
Debt Service Fund Property Tax Levy and Collections -		
Last Ten Fiscal Years	Schedule 8-A	103
Special Service District Fund Property Tax Levy and Collections -		
Last Ten Fiscal Years	Schedule 8-B	104
Northeast Special Service Sub-District Fund –		
Property Tax Levy and Collections – Last Fiscal Year	Schedule 8-C	105
Northwest Special Service Sub-District Fund –		
Property Tax Levy and Collections – Last Fiscal Year	Schedule 8-C	105
South Fulton Taxing District Fund –		
Property Tax Levy and Collections – Last Fiscal Year	Schedule 8-C	105
Computation of Direct and Overlapping Debt,		
December 31, 2007	Schedule 9	106
Ratios of Outstanding Debt by Type –		
Last Ten Fiscal Years	Schedule 10	107
Ratios of General Obligation Debt Outstanding –		
Last Ten Fiscal Years	Schedule 11	108
Schedule of Revenue Bond Coverage, Fulton County Water		
& Sewerage System - Last Ten Fiscal Years	Schedule 12	109
Legal Debt Margin Information – Last Ten Fiscal Years	Schedule 13	110
Demographic Information – Last Ten Fiscal Years	Schedule 14	111
Principal Employers - Current Year and Nine Years Ago -	Schedule 15	112
Full-time Equivalent County Employees		
By Function/Program - Last Ten Fiscal Years	Schedule 16	113
Operating Indicators by Function/Program -		
Last Ten Fiscal Years	Schedule 17	114
Capital Asset Statistics by Function/Program -		
Last Ten Fiscal Years	Schedule 18	115
Report on Internal Control over Financial Reporting and on Compliance a		
On Other Matters Based on an Audit of Financial Statements Performe		
Accordance with Government Auditing Standards	••••••••••••••••••	116

### **BOARD OF COMMISSIONERS OF FULTON COUNTY**

John H. Eaves, Chair William "Bill" Edwards, Vice Chair Nancy A. Boxill, Commissioner Emma I. Darnell, Commissioner Tom Lowe, Commissioner Robert L. (Robb) Pitts, Commissioner Lynne Riley, Commissioner

> Clerk of Commission Mark Massey

**County Manager** Thomas C. Andrews

Interim County Attorney Larry Ramsey

Director of Finance and Budget Officer Patrick J. O'Connor

> Purchasing Agent Jerome Noble

**Tax Commissioner** Dr. Arthur Ferdinand

**County Auditor** PJC Group, LLC

v

### **Organizational Chart of Fulton County Government**



# LETTER OF TRANSMITTAL



#### DEPARTMENT OF FINANCE

SUITE 7001•141 PRYOR ST.,S.W. ATLANTA, GEORGIA 30303 TELEPHONE (404) 730-7600 FAX (404) 730-7711

September 30, 2008

To the Board of Commissioners, County Manager, and Citizens of Fulton County, Georgia

The Comprehensive Annual Financial Report of Fulton County, Georgia (the "County"), for the fiscal year ended December 31, 2007, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. All disclosures necessary to enable the reader to gain an understanding of the County financial activities are included.

#### **Profile of the Government**

The County is the central county in the Atlanta Metropolitan Area and the most populous county in Georgia. The estimated population of the County as of July 1, 2007 was 992,137, as estimated by the U.S. Census Bureau. Fulton is the most populous county in the State of Georgia with approximately 10% of the entire State's population. Originally created in 1853 by the Georgia General Assembly and enlarged in 1931 by the absorption of two adjacent counties, the County encompasses 523 square miles. The City of Atlanta occupies about 131.4 square miles, or about 25% of the County, and accounts for approximately half of its population. The thirteen other incorporated cities located in the County are: Alpharetta, Chattahoochee Hills, College Park, East Point, Fairburn, Hapeville, Johns Creek, Milton, Mountain Park, Palmetto, Roswell, Sandy Springs and Union City. Urban and suburban areas associated with Atlanta, Hapeville, East Point, Sandy Springs and College Park are located in the central section of the County; suburban areas associated with Alpharetta, Roswell, Johns Creek and Milton are located in the northern section of the County, and agricultural areas remain in the extreme ends of the 75-mile distance from the northern to the southern boundaries.

The County provides a full range of services to these citizens including a comprehensive court system, a full range of public health and human services and facilities, and library services. The unincorporated section of Fulton County comprised a portion of the southern end of Fulton County, and is additionally provided police and fire protection, street and road construction and maintenance, parks and recreational facilities, building inspection and code enforcement services. These separate services are financed through the County's South Fulton Special Taxing District Fund, which has an independent millage rate from the County's General Fund, which finances operations for County wide activities.

The financial impact of recent incorporations has dramatically affected the County Special Service District, and additional State legislation required the County to begin accounting for revenues and expenditures by "subdistricts" for fiscal 2006. These sub-districts had little activity in 2007 as these areas are now within newly incorporated cities in the north section of the County. They are separately listed within this report as a combining schedule for the two northeast and northwest sub-districts, along with the separate taxing district for the southern portion of unincorporated Fulton County.

The Georgia State Legislature created the Board of County Commissioners in 1880 and in 1973 and 1974 amended the Board to its current seven members. The Board constitutes the governing authority for the County (Ga. Law 1880, page 500). The power of Home Rule was granted to the County by amendment to the Georgia Constitution in 1982. Five of the seven positions are elected by geographic districts and two are elected county-wide. One of the two county-wide positions is designated, by election, as the chairperson of the Board of Commissioners. Members are part-time and serve concurrent four-year terms. A County Manager implements the Board's policies, administers the county government, appoints department heads, and supervises over 6,000 full-time employees.

The financial statements, schedules, and statistical tables included in this report pertain to all functions and funds directly under the control of the Fulton County Board of Commissioners. Also included are trust and agency funds administered and controlled by various elected or appointed officials or boards which are not reported upon by any other entity. This report includes all funds of the County as well as those entities determined to have met the criteria for inclusion in the County's reporting entity. Various potential component units were evaluated. A component unit was considered to be part of the County's reporting entity when it was concluded that the County was financially accountable for the entity or the nature and significance of the relationship between the County and the entity was such that exclusion would cause the County's financial statements to be misleading or incomplete. This report includes all funds and activities of the Fulton County Building Authority, and the Fulton County Facilities Corporation which are reported as blended component units and the Fulton-DeKalb Hospital Authority which is discretely presented.

#### ECONOMIC CONDITIONS AND OUTLOOK

The Georgia State University Economic Forecasting Center publishes data relevant to the Metro Atlanta area, which indicates that the economy in Georgia and the Atlanta metro area still suffers economic trends much like the rest of the nation. In a summary from the May 2008 publication "Forecast of the Nation", Dr. Rajeev Dhawan, Director of the Georgia State University's Economic Forecasting Center indicates the metro Atlanta area appears to have added some jobs in the first quarter of 2008 while the national economy has lost jobs. Mr. Dhawan expects a loss of 7,000 jobs statewide in 2008, while 2009 may see the return of job growth with 44,000 forecasted, while 2010 will see an added 87,000 jobs statewide. Georgia jobs paying higher wages (over \$45,000) decreased by 3,800 in 2007 and should decrease another 8,600 in 2008, while 2009 could see

these jobs return to Georgia. The Economic Forecasting Center's local report indicates employment in Atlanta will decrease in 2008 by 3,700 jobs, but increase by 34,100 in 2009 and increase again in 2010 by 65,200. Hosing permit activity has dropped significantly throughout metro Atlanta, with a 39.1% drop reported for Atlanta on top of a 34.7% drop for 2007. Permit activity is forecasted to slightly grow in 2009. The proposed merger of Delta and Northwest shows a continued presence in Atlanta; however the continued high cost of fuel will certainly impact growth in the aviation sector which influences the local Atlanta/Fulton County economy. Dr. Dhawan is recognized locally as an excellent source of economic forecasts and other information. The economic data in this letter is derived from information contained in their May 2008 publication.

The Georgia Department of Labor reported Fulton County's unemployment rate for June 2007 of 4.9%, however that rate as of May 2008 has increased to 5.7%, and the preliminary June 2008 rate was published as 6.3%. Historical unemployment rates are shown on page 111 of the statistical section of this report.

Accrual basis sales tax collections decreased significantly in 2006 to almost \$40 million, down from approximately \$75 million in 2005, due to the incorporation of new municipalities and recent economic trends in the metro Atlanta area. No additional incorporations are expected at this time as the southern portion of Fulton County voted to not incorporate, completing referendums on incorporation in all areas of the County.

Metro Atlanta governments like Fulton County continue to evaluate recent significant economic trends and determine ways to continue to provide quality services. The County is primarily dependent on property tax and sales tax collections for three fourths of total revenues, followed by license and fee revenues and grants. Fulton County remains in a relatively strong financial position as compared to other governments who are primarily dependent on sales tax revenues. The County is continually reevaluating our short and long term financial needs, priorities and service delivery strategies in light of recent incorporations of new municipalities and changing economic conditions.

#### FINANCIAL INFORMATION

Fulton County management is responsible for establishing and maintaining internal controls designed to ensure that the assets of the County are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Internal control is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived; and 2) the evaluation of costs and benefits requires estimates and judgments by management.

The accompanying financial statements were prepared in conformity with GAAP and with standards set forth by:

- 1) The Governmental Accounting Standards Board (GASB);
- 2) The American Institute of Certified Public Accountants and its Committee on Governmental Accounting and Auditing; and
- 3) The Government Finance Officers Association of the United States and Canada (GFOA).

As a recipient of federal, state, and local financial assistance, the County is responsible for ensuring that adequate internal control is in place to ensure compliance with applicable laws and regulations related to those programs. Internal control is subject to periodic evaluation by management and by the Internal Audit staff of the County's Finance Department. GAAP also requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

#### **BUDGETARY CONTROLS**

The objective of the County's budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Commissioners. Under Fulton County Budget Law, all expenditures are subject to an annual appropriation. Strict controls are in place to ensure that expenditures do not exceed these appropriations at either the departmental or the fund level. Activities of the General Fund and Special Services District Fund are included in the annual budget.

Supplemental appropriations may not legally exceed the total fund appropriation without a resolution approved by the Board of Commissioners. Appropriations are in detail by class of expenditure for each department and are controlled administratively at the line item level. The County also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

As demonstrated by the statements and schedules included in the Financial Section of this report, the County continues to meet its responsibility for sound financial management.

#### FIDUCIARY OPERATIONS

Effective September 1, 1991, the Fulton County Employees' Retirement System (the Plan) was established as successor to four separate pension plans previously maintained (the General Employees' Pension Plan, the Public Safety Pension Plan, the Judges and Solicitors' Pension Plan, and the Employees' Pension Plan). Employees who did not elect to participate in the Plan continue to be eligible for the same benefits of the prior plans in which they participated; however, participation in the Plan was made a condition of employment for new employees as of September 1, 1991. The Plan continues its commitment to maintaining a well-diversified portfolio of equities and bonds professionally managed within the risk parameters established by the pension fund's investment policy and the requirements of State law. Net assets, available for plan benefits and other pertinent data related to the County's retirement system, are described more fully in the notes to the financial statements.

On June 16, 1999, the County adopted a 401(A) defined contribution plan and closed the Employee Retirement System Plan to new participants. All active participants in the Fulton County Employees' Retirement System have the annual option to migrate to the defined contribution plan. The County contracts with professional investment managers to actively manage the County's pension funds.

The County currently offers post employment health and life insurance benefits for all eligible retirees. These benefits are currently financed on a pay-as-you-go basis. The County implemented Government Accounting Standards No. 45 in 2007 that offers recognition of the actuarially determined annual required contribution into the annual financial statements, and footnote disclosure of the total liability and other information.

#### CASH MANAGEMENT

The County's investment policy is designed to minimize credit and market risks, while assuming prudent risk to maintain a competitive yield on its portfolio. All general government investments are managed first for the preservation of principal and second for enhanced investment return. Investments are limited to those which are eligible under Georgia state law. These are primarily Treasury and Government Agency Securities. All investments have a fixed coupon or investment return and a fixed maturity date. The County generally does not actively trade its portfolio but instead invests to hold the investments to maturity. Each investment is selected to prudently maximize the return on the investment, and each investment's maturity is selected to provide appropriate liquidity to meet the County's obligations on a day-to-day basis.

No investment is leveraged, and the County does not enter into reverse repurchase agreements for the purpose of investment speculation. Deposits are safeguarded by federal deposit insurance and collateralization. All collateral on deposits are held either by the County, its agents, or a financial institution's trust department in the County's name. Approximately 35% of the cash equivalents and investments held by the County for government wide activities during the year and at December 31, 2007, are rated highest as to quality, while the remaining 65% bankers acceptances and collateralized repurchase agreements are collateralized at 102%. The County's GASB 40 disclosures also show maturities of the County's portfolio. Investments are held in the County's name either by the counterpart financial institution's trust department or by a securities and exchange commission-registered brokerage firm.

#### **RISK MANAGEMENT**

The Risk Management Division of the Finance Department is responsible for establishing guidelines for the purchase of insurance and evaluation of self-insurance to adequately protect the County's risk exposure. A Risk Management Information System has been developed which provides information on insurance premiums, cost allocation, claims filed, litigation expenses, and reserves for self-insured risks.

The Division has implemented a Property Information System, an enhancement of the Risk Management Information System, to store and retrieve data on all Fulton County properties for insurance purposes, as well as utilization by other departments. This system consolidated approximately 80% of the County's insurance programs and accomplished a significant cost reduction with increased liability coverage.

A separate fund was established in 1999 for risk management functions which resides in our Internal Service fund. This fund is designed to record the activities of various exposures, including general liability, employee and vehicle liability and automobile physical damage.

#### **OTHER INFORMATION**

#### Independent Audit

State statutes require an annual audit by independent certified public accountants. The accounting firm of PJC Group, LLC was selected by the County's Board of Commissioners to fulfill this requirement. This firm also conducts the audit of the requirements of the Federal Single Audit Act of 1996 and related OMB Circular A-133. The auditors' report on the basic financial statements and supplementary information is included in the Financial Section of this report. The auditors' report related specifically to the Single Audit is included in the Single Audit Report published separately.

#### AWARDS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Fulton County for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2006. This was the twentieth consecutive year Fulton County has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### ACKNOWLEDGMENTS

The preparation of the Comprehensive Annual Financial Report was made possible by the dedicated service of the entire staff of the Department of Finance. Each member of the Division and the Department has my sincere appreciation for their contributions in the preparation of this report.

In closing, I would also like to express my sincere appreciation to the Fulton County Board of Commissioners and the County Manager for their leadership and support in the planning and conducting of the financial operations of the County government, without which the preparation of this report would not have been possible.

Sincerely,

Patrix & O'Com

Patrick J. O' Connor, CPA, CPFO Director of Finance

xii

### Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Fulton County Georgia

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

Une S. Cox

President

ruy K. E

**Executive** Director

UNITE OFFICE

This page left intentionally blank.

## FINANCIAL SECTION

. .

# **INDEPENDENT AUDITORS' REPORT**

### PJC GROUP, LLC

CERTIFIED PUBLIC ACCOUNTANTS

#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Commissioners Fulton County, Georgia Atlanta, Georgia

We have audited the accompanying financial statements of the governmental activities, business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Fulton County, Georgia (the "County"), as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the County's nonmajor governmental, nonmajor enterprise, internal service, and fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements and schedules as of and for the year ended December 31, 2007, as listed in the table of These financial statements are the responsibility of the Fulton County, contents. Georgia's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Fulton-Dekalb Hospital Authority, which statements reflect total assets (in thousands) of \$454,321, total net assets (deficit) (in thousands) of (\$42,168) and total revenues (in thousands) of \$633,846 of the aggregate discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Fulton-Dekalb Hospital Authority, in the component unit column, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Fulton County, Georgia, as of December 31, 2007, and the respective changes in financial position, and cash flows, where applicable, thereof and

the respective budgetary comparison for the General Fund and the Major Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2008 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and the schedules of funding progress for the Schedule of Employer Contributions and Schedule of other Postemployment Benefits on pages 3 through 10 and page 62, and the budgetary schedules on pages 65 through 67, 74 through 80 and other schedules on pages 91 through 95 are not required parts of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

As described in Note 14 to the financial statements, the County has implemented the requirements of Governmental Accounting Standards Board Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as of and for the year ended December 31, 2007.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining and individual non-major fund financial statements and schedules, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual non-major fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables and data have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

RJC Group, LLC

Atlanta, Georgia September 30, 2008

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Management's Discussion and Analysis (in thousands)

As management of Fulton County (the County), we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2007. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found earlier in this report. All financial information contained in this section is in thousands of dollars.

#### **Financial Highlights**

The assets of the County exceeded its liabilities at the close of the fiscal year by \$1,988,808 (*net assets*). Of this amount, \$625,252 (*unrestricted net assets*) may be used to meet the County's ongoing obligations to citizens and creditors. The County's total net assets decreased by \$62,186 in 2007. Business type activities produced \$43,308 of the increase while the governmental activities experienced a decrease of \$105,494, of which \$56,654 was due to the implementation of new accounting standards to recognize the annual expense of providing long term health care benefits to retirees, and \$16,422 with sale and disposal of capital assets.

As of the close of the fiscal year, the County's governmental funds reported combined ending fund balances of \$268,180, a decrease of \$61,363 in comparison with the previous year. The County's General Fund and Special Service District Fund, both major funds, decreased net assets by \$44,305, while Other Governmental funds also decreased \$17,058. It is important to recognize that the governmental fund financial statements differ from the Statement of Activities primarily because cash resources used for capital outlay are treated as expenditures in the governmental funds statements, but are capitalized and not considered expenditures in the statement of activities.

At the close of the fiscal year, total fund balance for the General Fund was \$97,362, of which \$43,765 has been designated for future year expenditures based on Board resolution. The remaining \$53,597 is available to meet the government's other ongoing obligations to citizens and creditors. The Special Service District's ending fund balance was \$32,699 which has been designated for future year expenditures based on Board resolution. This includes two "sub-districts" that were required by a new State of Georgia requiring a separate accounting for geographic areas within the unincorporated section of the County, and the "South Fulton Taxing District" which is shown as a separate special revenue fund with an ending fund balance as of December 31, 2007 of \$6,031. This district remains the last unincorporated area within Fulton County.

The County's total long term governmental liabilities increased by \$25,102 in 2007, largely due to recognition of the liability for post-employment health benefits offered to eligible retirees. This additional liability of \$56,654 represents the unfunded portion of the 2007 annual required contribution for these benefits, and does not reflect the current total liability. This is disclosed in the footnotes along with other required provisions of the new implementation for recognition of the County's OPEB liability. Long-term liabilities related to business-type activities decreased by \$9,743.

The County's capital assets used for governmental activities were valued at \$912,221, of which \$96,440 are under construction. The County no longer owns, serves, or maintains roadway networks in municipal sections of the County, but does record infrastructure for the remaining unincorporated section of Fulton County.

Business-type capital assets totaled \$949,872, of which \$131,947 is currently under construction mainly relating to a wastewater treatment plant. No interest was required to be capitalized in 2007. Depreciation is based on useful life of the underlying asset using the straight line method.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide financial statements**

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business.

The *Statement of Net Assets* presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *Statement of Activities* presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include administration, public safety, legal, which includes criminal courts and facilities, general government infrastructure and facilities, social services, health services, debt related costs, and other functions that benefit all the above categories. The business-type activities are the Water and Sewerage system and Fulton County Airport-Brown field.

The government-wide financial statements include not only the County itself (known as the *primary government*) but also the Fulton-DeKalb Hospital Authority, a discretely presented component unit. Financial information for this component unit is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 11-12 of this report.

#### Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Information is presented separately in the fund statements for the County's General and Special Service District fund, both of which are considered major funds under the requirements of GASB 34. In addition, the County maintains many individual governmental funds. All other governmental type funds are classified and summarized as non-major governmental funds within the governmental fund financial statements.

The basic governmental fund financial statements can be found on pages 13-19 of this report.

#### **Proprietary fund statements**

The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewerage system fund, and the Fulton County Airport-Brown Field, and Contractual funds for the provision of municipal services for fees. Internal service funds are used to account for a portion of its general facilities services, such as fleet vehicle costs, office supplies, health costs for employees and retirees, risk management and project related insurance costs, known as the Owner Controlled Insurance Program (OCIP). Because these funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewerage system fund which is considered a major proprietary fund of the County. The Fulton County Airport-Brown Field and the contractual funds for the cities of Sandy Springs, Milton and Johns Creek are non-major enterprise funds. All four internal service funds are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 20-23 of this report.

#### Fiduciary fund statements

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. These funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The two funds are the County's defined benefit retirement plan, which is

administered by the County with the assistance of professional fund managers, and various agency funds. These funds are included as a separate column and represent the balance sheet and activities of the Tax Commissioner's office, the Sheriff's office and Criminal courts, District Attorney, and Superior, Probate, Juvenile and State Court.

The basic fiduciary fund financial statements can be found on pages 24-25 of this report.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26-62 of this report.

#### **Other Information**

The combining statements referred to earlier in connection with one major and non-major governmental funds, enterprise funds and internal service funds are presented immediately following the notes to the financial statements. Combining statements and schedules can be found on pages 63-90 of this report.

#### **Government-wide Financial Analysis**

The table below is a summary of the net assets of the County as of the end of the fiscal year (in thousands).

		Governmenta	al Activities	Business-typ	e Activities	To	otal	%
		2007	2006	2007	2006	2007	2006	Change
Current and other assets	\$ <sup>-</sup>	451,468	512,398	709,160	687,943	1,160,628	1,200,341	(3)
Capital assets		912,221	936,771	949,872	930,805	1,862,093	1,867,576	(0)
Total Assets	_	1,363,689	1,449,169	1,659,032	1,618,748	3,022,721	3,067,917	(1)
Current liabilities		53,599	59,337	19,164	12,445	72,763	71,782	1
Long-term liabilities		386,859	361,757	573,641	583,384	960,500	945,141	2
Total Liabilities	-	440,458	421,094	592,805	595,829	1,033,263	1,016,923	2
Net Assets:								
Invested in capital assets,								
net of related debt		656,111	652,890	635,696	687,192	1,291,807	1,340,082	(4)
Restricted		27,165	33,581	44,584	42,899	71,749	76,480	(6)
Unrestricted		239,305	341,604	385,947	292,828	625,252	634,432	(1)
Total Net Assets	\$ ]	922,581	1,028,075	1,066,227	1,022,919	1,988,808	2,050,994	(3)

Net capital assets comprised the bulk of the assets of the County. This includes land, buildings, equipment, roadway networks, water and sewer systems, and any capitalizable improvements as well as assets currently under construction. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The County has approximately \$777 million in cash and investments, of which approximately \$302 million is restricted for enterprise fund debt and capital projects. Governmental activities also have approximately \$27 million of restrictions on the above cash and investments for debt service, construction, state and federal grants, and other similar type external restrictions. As restricted cash is invested in capital assets, the related net asset

restriction shifts from "Restricted net assets" to "Invested in capital assets, net of related debt".

Government-wide unrestricted net assets totaled \$625 million and are available to be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the County is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

	Go	vernment	al Activi		Business-	type	Activities		al yea Tot	al	Percen	t
Revenues:		2007	2006	5	2007		2006	200	)7	2006	Change	e
Program revenues:												
Charges for services	\$	65,860	74,	523	144,016	5	138,491	209	,876	213,014	4 (1)	0
Operating grants and												
contributions		57,098	55,	454	-		-	57	,098	55,454	4 3	
Capital grants and												
contributions		6,225	21,	056	13,944	t.	6,211	20	,169	27,26′	7 (26)	
General revenues:												
Taxes		41,982	597,		-		• -		,982	597,38		
Intergovernmental		12,948		105	-		-		,948	15,10	· · ·	
Other charges for services		15,043	14,4		-		-		,043	14,47		
Use of money and property		25,055	27,		26,421		26,223		,476	53,71		
Miscellaneous & special items		(7,187)		228	(1,318		(1,546)		,505)	2,682		
Total revenues	7	17,024	809,	713	183,063	<u>}</u>	169,379	900	,087	979,092	2 (8)	
Expenses:												
Administration	1	07,926	102,0	519	-		-	107	,926	102,619	€ 5	
Public Safety	1	87,981	183,	189	-		-	187	,981	183,189	€ 3	
Legal	1	41,646	126,4	433	-		-	141	,646	126,433	3 12	
Infrastructure & facilities		49,351	73,4	431	-		-	49	,351	73,43	I (33)	
Social services	1	27,264	113,:	521	-		-	127	,264	113,52	1 12	
Health services	1	86,913	160,9	904	-		-	186	,913	160,904	4 16	
Interest and debt costs		17,450	17,1	767	-		-	17	,450	17,76	7 (2)	
Water & Sewerage		-		-	123,630	)	116,826	123	,630	116,820	56	
Contractual		-		-	15,048	3	14,430	15	,048	14,430	) 4	
Airport services		-		-	1,077	7	1,187	1	,077	1,18	7(9)	
Total expenses	8	18,531	777,	364	139,755	5	132,443	958	,286	910,30	7 5	
Extraordinary item		(3,987)	(54,	745)	-		-	(3	,987)	(54,74:	5)	
Change in net assets	(1	05,494)	(22,	896)	43,308	3	36,936	(62	.,186)	14,040	0 (543)	
Beginning net assets	1,0	28,075	1,050,	971	1,022,919	)	985,983	2,050	,994	2,036,954	<u>4</u> 1	
Ending net assets	\$ 9	22,581	1,028,0	)75	1,066,227	7	,022,919	1,988	.808	2,050,994	4 (3)	

The table below is a summary of the activities of the County as of the end of the fiscal year (in thousands)

#### Analysis of governmental activities

Net assets of the governmental activities of the County decreased by \$105,494 in 2007, as compared to an increase of \$14,040 in 2006. Recognition of new accounting standards related to other post-employment benefits contributed \$56,654 to the loss for 2007. Sales taxes collections decreased for the County with the advent of new municipalities, while capital contributions also decreased for 2007 as compared to 2006, both due to the economy and the smaller service area for unincorporated Fulton County.

Overall, the expenditures for governmental activities saw an increase of \$40,667, due to the additional expense of \$56,654 for the net accrual cost of providing retiree health care, plus additional funding of \$20 million to the Fulton-DeKalb Hospital Authority, a component unit. Offsetting these increases were reductions in services provided to previously unincorporated areas in 2007 of \$25 million, along with a \$10 million reduction for infrastructure depreciation as roadways in unincorporated areas were owned by other municipalities in 2007. Public safety expenditures continue to be a large outlay of resources, which includes the Sheriff's office with related court security and jail costs, police, fire, medical examiner and emergency communications (911). Legal includes civil and criminal courts and related departments that serve the court system and experienced increases with court programs. Health services are the County's second largest expenditure. This includes the County's health centers and mental health services that are available to all County residents. This includes the County's 2007 \$100 million payment to Grady Hospital, also known as the Fulton DeKalb Hospital Authority, which provides health services to the entire region, regardless of ability to pay. Also significant in purpose and effort is social services. This includes costs to render assistance to the elderly and poor, cultural enrichment, provide libraries and parks to citizens, and community support where necessary. Administration includes executive and legislative functions, along with supporting services of assessing, billing and collecting property taxes, human resources, legal, finance, and information technology. Infrastructure and facilities is the County's public works and public building management, including roadway and transportation networks, drainage, landfill maintenance and a host of other related efforts, as well as the depreciation on these infrastructure networks. This category decreased with smaller depreciation, as more assets were transferred to new municipalities.

The statement of activities includes depreciation on capital assets used by these governmental functions, including roadways, but does not include costs for capitalizable assets, which differs from the presentation on the statement of revenues and expenditures and changes in fund balances.

#### Analysis of business-type activities

Charges for water and sewerage services are the primary component of the County's business-type activities. Sewerage expenses are greater than water as more resources and efforts are required to treat wastewater than produce potable water. The Fulton County Airport-Brown field fund accounted for a minimal amount of business-type activity. The County has contracted with new municipalities on a short-term basis to provide municipal type services, primarily Police and Fire rescue services for actual costs.

#### **Governmental Funds Financial Analysis**

As noted earlier, the focus of the County's governmental fund statements is to provide information on nearterm flows, outflows, and balances of resources available to spend. Revenues from overall taxes decreased by \$50 million from 2006, due to lower sales tax and property tax collections as the unincorporated area of the County was significantly less in 2007 than 2006 due to new incorporations. General fund expenditures increased by \$30 million, of which \$20 million was additional funding to Fulton DeKalb Hospital Authority. The general fund reported an ending fund balance of \$97,362. The "Northeast" and the "Northwest" subdistrict are shown in a combining schedule with the original Special Service District on pages 63-67. The "sub-district" for the southern part of the unincorporated section of Fulton County changed its tax rate in 2006 and became a separate "taxing" district, and is shown separately as a special revenue fund. Other non-major governmental funds include debt service, grants-in-aid, capital projects and other activities that yielded an increase of \$7,543 as compared to the prior year fund balances, largely due to capital project expenditures. Total non-major governmental fund balances were \$138,119 at year end. Of this amount, \$76,157 is designated for capital projects, \$16,695 is reserved for debt service, \$8,302 is reserved for encumbrances, and \$36,965 is designated for various other activities and grants.

#### **Budgetary Highlights and Control**

The objective of the County's budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the Board of Commissioners. Under Fulton County Budget Law, all expenditures are subject to an annual appropriation. Strict controls are in place to ensure that expenditures do not exceed these appropriations at either the departmental or the fund level. The 2007 General Fund budget was adopted at approximately \$660 million, an increase of \$45 million from 2006, comprised of \$11 million for an annualized compensation increases of 3%, \$20 million for additional funding to Grady Hospital and \$14 million in other increases for service delivery.

Actual revenues exceeded budgeted revenues due to the legal manner in which the General Fund can budget property tax revenues, which is based on the previous year actual collections rather than on anticipated assessment growth. Actual expenditures fell short of budgetary appropriations largely due to postponed activity in facility maintenance and public works efforts.

The legally adopted budget for governmental services for the County's major governmental funds is by department and can be reviewed on pages 17-19 of this report. No significant changes to the original adopted budget occurred during the year with the exception of appropriating the \$20 million for Grady Hospital, a component unit. There are reallocations from non-agency to agency budgets throughout the year for the purpose of funding cost of salary adjustments as necessary in each County department.

#### **Capital Assets**

The County's net investment in capital assets for its governmental and business-type activities as of year-end amounts to \$1,291,807 (net of accumulated depreciation). The net investment in capital assets includes land, equipment, buildings, roadway networks, improvements to these assets and construction in progress less any related debt outstanding to finance acquisition of these assets. Business type activities added infrastructure assets relating to water and sewer system improvements primarily consisting of the Camp Creek Wastewater treatment facility as well as donated infrastructure gained through development.

	Government	al Activities	Business-ty	pe Activities	То	tal	Percent
Capital assets not being depreciated:	2007	2006	2007	2006	2007	2006	Change %
Land & land improvements	\$ 45,139	51,627	34,573	34,573	79,712	86,200	~
Construction in progress	96,440	78,942	131,947	67,571	228,387	146,513	56
Capital assets, shown net							
of depreciation:							
Equipment	18,091	22,566	1,932	2,120	20,023	24,686	(19)
Buildings and improvements	341,217	358,727	1,297	1,433	342,514	360,160	(5)
Roadway network	411,334	424,909	-	-	411,334	424,909	(3)
Water System	-	-	153,232	153,646	153,232	153,646	-
Sewerage system		-	626,891	671,462	626,891	671,462	(7)
Total net capital assets	\$ 912,221	936,771	949,872	930,805	1,862,093	1,867,576	(0)

Additional information relating to capital assets and infrastructure is presented in Note 7 of the financial statements beginning on page 45.

#### **Debt Administration**

At December 31, 2007, the County had a number of debt issues outstanding. These issues, in thousands, included \$4,581 of General Obligation Bonds including accreted interest; \$571,458 of Water and Sewerage Revenue Bonds (net of unaccreted discounts); and \$61,674 of Building Authority Revenue Bonds (net of unaccreted premiums/discounts). The County has maintained an AA rating from Standard & Poor's Corporation, AA rating from Fitch Investor Services, and an Aa3 rating from Moody's Investors Service on general obligation bond issues. Under existing state statutes, the County's general obligation bonded debt issuances are subject to a legal limitation based on 10% of total assessed value of real and personal property.

As of December 31, 2007, the County's general obligation bonded debt reserves exceeded the outstanding principal balance of \$4,581, and was well below the legal limit of \$5,189,301.

At December 31, 2007, total other capital leases totals \$74,135, including the capital lease of approximately \$54 million attributable to new jail improvements, along with an increase in the estimated liability for postclosure landfill care of \$21,065.

The Fulton County Facilities Corporation Certificates of Participation had an outstanding balance of \$116,254 as of December 31, 2007. The 1998 General Obligation bond was called and retired during 2007.

Additional information relating to long-term debt and other obligations is presented in Note 8 to the financial statements beginning on page 48.

#### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Director, 141 Pryor Street, Suite 7100, Atlanta, Georgia 30303. Please also see the County's website at <u>www.co.fulton.ga.us</u>, as this report and other reports are available under Departments – Administration - Finance - Financial Reports.

# BASIC FINANCIAL STATEMENTS

#### Statement of Net Assets

#### December 31, 2007

#### (in thousands of dollars)

		n	C		Component Unit Fulton-DeKalb
	-	r Governmental Activities	rimary Governmen Business-type <u>Activities</u>	t Total	Hospital Authority
Assets: Cash and cash equivalents Investments	\$	241,887 79,800	87,498 65,597	329,385 145,397	41,292 6,712
Receivables (net of allowances): Taxes Interest Accounts Due from other governments, net		55,847 305 63 8,234	9,205 2,887	55,847 305 9,268 11,121	81,443 51,627
Other current assets Restricted assets: Cash and cash equivalents		13,560	46,541	13,560 46,541	18,545 9,209
Investments Interest receivable Investment in joint venture Capital assets (non-depreciable)		 141,579	255,935 1,912 84,572 166,520	255,935 1,912 84,572 308,099	36,952
Capital assets (net of accumulated depreciation) Other non-current assets		770,642	783,352	1,553,994 206,135	198,063 3,439
Total assets		1,363,039	1,659,032	3,022,071	454,321
Liabilities: Accounts payable and accrued expenses Accrued interest Due to others Due to other funds Claims payable Unearned revenue Liabilities (payable from restricted assets): Contracts and other payables Unearned revenue		38,441 1,092 4,118 1,415 6,996 1,537	6,622 	45,063 1,092 4,118  6,996 1,537 13,490 467	220,864  35,044  1.794
Non-current liabilities: Due within one year Due in more than one year		50,384 336,475	10,509 563,132	60,893 899,607	16,116 222,671
Total liabilities		440,458	592,805	1,033,263	496,489
Net Assets: Invested in capital assets, net of related debt Restricted for debt retirement Restricted for construction Restricted for other purposes Unrestricted	-	656,111 16,695 6,604 3,866 239,305	635,696 44,584 	1,291,807 61,279 6,604 3,866 625,252	(33,686)  
Total net assets	\$_	922,581	1,066,227	1,988,808	(42,168)

See accompanying notes to the financial statements.

# Statement of Activities For the year ended December 31, 2007

(In thousands of dollars)

		I		Program revenues		Net (Expense) R	Net (Expense) Revenue and Changes in Net Assets	s in Net Assets	Component Unit
	Ex	Exnenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	P1 Governmental activities	Primary Government Business-type activities	Total	Fulton-DeKalb Hospital
Functions/Programs							44.111 X214.0	IPIAT	AN TOWNY
Primary Government Covernmental activities									
dovenunental activities. Administration	¢.	07.926	18 778	1		(80 148)		(80 148)	
Public safety		187,981	7.572	[	I	(180.409)		(180,409)	
Legal		41,646	27,471	1	venue	(114.175)	I	(114 175)	
Infrastructure and facilities		49,351	304	I	6.225	(42.822)	2400.000	(42.822)	
Social services		127,264	3,705	18,129	Į	(105, 430)		(105, 430)	1
Health services		186,913	8,030	38,969		(139,913)		(139,913)	ł
litter est and outed ucot related costs Total onvernmental activities		818 531	65 860	57.098		(004/1)		(17,450)	
			222622	0/0/10	C 14 14 C	1014,5001		(0+1'/00)	
Business-type activities: Water and sewerage services		23.630	128.131		13.944	I	18 445	18 445	1
Contractual scrvices		15.048	15,048	I		1			
Airport		1,077	837		I		(240)	(240)	ŀ
Total business-type activities	Ĩ	139,755	144,016		13,944	-	18,205	18,205	
Total primary government	5	958,286	209,876	57,098	20,169	(689,348)	18,205	(671,143)	
Component unit Fulton-DeKalb Hospital Authority (Grady)	Ų	665,464	423,534	77,348	169.1	1	-	-	(162 891)
Total component unit		665.464	423.534	77 348	1 691				(162 201)
			2						7 . / Norman
		9	General revenues:	es:					
			Property taxes			494,174		494,174	******
			Sales taxes			39,761	****	39,761	I
			Other taxes			8,046	1	8,046	
		-	Intergovernme	Intergovernmental not restricted					
			for specific programs	programs		12,948	*****	12,948	126,140
			Commission o	Commission on tax collections		15,043		15,043	
			Use of money and property	and property		25,055	26,421	51,476	3,038
			Niisceilaneous Snacial itam T	ince an colo of coni	tal acceta	2,248	(815,1)	056,5	2,095
		4	apecial inclu-L	operation the the Loss on safe of capital assets	al assets	(664,21)		(12,435)	Sector Party
		Ţ	Total general revenues	venues		587,840	25,103	612,943	131,273
		Ш	Extraordinary item - (Note 7)	em - (Note 7)		(3,987)		(3,987)	- UNIX MARK
		C	Changes in net assets	assets		(105,494)	43,308	(62, 186)	(31,618)
		Z	Net assets - beginning	inning		1,028,075	1,022,919	2,050,994	(10,550)
		z	Net assets - ending	ing		\$ 922,581	1,066,227	1,988,808	(42,168)

See accompanying notes to the financial statements.

12

#### Balance Sheet Governmental Funds

#### December 31, 2007

(in thousands of dollars)

	 General	Specíal Service District	Other Governmental Funds	Total Governmental Funds
Assets:				
Cash and cash equivalents	\$ 78,718	33,564	91,172	203,454
Investments Receivables (net of allowances):	25,000		54,800	79,800
Taxes	46,279	640	8,928	55,847
Interest	305			305
Accounts	2 3 5 0	25	38	63
Due from other governments Due from other funds	2,250	244	5,984	8,234 244
Total assets	\$ 152,552	34,473	160,922	347,947
Liabilities:				
Accounts payable	\$ 26,494	672	9,732	36,898
Due to other funds		983	676	1,659
Due to others	28.696	 119	4,118 8,277	4,118 37,092
Deferred revenue	 28,090			
Total liabilities	 55,190	1,774	22,803	79,767
Fund Balances:				0.000
Reserved for encumbrances	_		8,302 16.695	8,302 16,695
Reserved for debt service Unreserved, reported in:	_		10,095	10,095
General fund:				42 7/5
Designated for subsequent year expenditures Undesignated	43,765 53.597			43,765 53,597
Special Revenue funds:	55,571			55,551
Designated for subsequent year expenditures		32,699	39,009	71,708
Undesignated			(2,044)	(2,044)
Capital Projects funds: Designated for capital projects			76,331	76,331
Undesignated	 		(174)	(174)
Total fund balances	 97,362	32,699	138,119	268,180
Total liabilities and fund balances	\$ 152,552	34,473	160,922	347,947

#### Reconciliation of the Balance Sheet to the Statement of Net Assets

#### Governmental Funds

#### December 31, 2007

#### (in thousands of dollars)

Fund Balances - total governmental funds	\$	268,180
Amounts reported for governmental activities in the Statement of Net Assets are different from amounts reported for governmental funds in the Balance Sheet because:		
Capital assets used in governmental activities are not financial resources and therefore not reported in governmental funds:		
Capital assets:		
Land		45,139
Buildings		634,728
Equipment		103,196
Roadway network		562,048
Construction in progress		96,440
Less Accumulated Depreciation	-	(529,330)
Total capital assets, net of accumulated depreciation		912,221
Net pension asset at year end that is not a financial resource used in governmental activities and therefore not reported in governmental funds.		49,677
Long-term liabilities are not due and payable in the current period and		
therefore are not reported in the governmental funds:		
Certificates of participation		(116,660)
Building Authority bonds payable		(61,349)
Less unamortized deferred charges on bonds, net		81
Less deferred charges for issuance costs		1,445
General obligation bonds payable		(4,581)
Compensated absences		(42,317)
Net other post employment benefits (OPEB)		(56,654)
Other long term capital leases		(74,135)
Claims and judgments		(10,179)
Landfill closure and postclosure costs Accrued interest		(21,065)
Accrued interest		(1,092)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities.		43,454
W. Bo remember and theory		
Some deferred revenues reported in the governmental funds are recognized as revenues in the governmental activities.		35,555
Net assets - total governmental activities	\$	922,581

See accompanying notes to the financial statements.

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the year ended December 31, 2007

#### (In thousands of dollars)

	General	Special Service District	Other Governmental Funds	Total Governmental Funds
Revenues:				
Taxes	\$ 507,453	2,727 12	29,086 58,689	539,266 76,271
Intergovernmental Charges for services	17,570 26,082	88	58,089 17,780	43,950
Courts and law enforcement	20,496	14	6,961	27,471
Use of money and property	15,651	2,388	• 7,174	25,213
Licenses and permits		649	8,833	9,482
Miscellaneous	3,694 (74)	2 5	1,552 (89)	5,248 (158)
Net (depreciation) appreciation in investments	(74)			(158)
Total revenues	590,872	5,885	129,986	726,743
Expenditures: Current:				
Administration	86,877	<b>*</b> 4 minute	1.550	88,427
Public safety	100,944	4,460	47,124	152,528
Legal	112,361	*****	—	112,361
Infrastructure and facilities	33,242		1,707	34,949
Social services	66,506		33,457	99,963
Health services	100,639	154	73,180 1.027	173,819 43,095
Other nonagency Capital outlay	41,914	154	41,643	41,643
Debt service:			41,045	-1,0-5
Principal retirement	3,460	_	26,401	29,861
Interest	4,197	_	11,025	15,222
Total expenditures	550,140	4,614	237,114	791,868
Excess (deficiency) of revenues				
over (under) expenditures	40,732	1,271	(107,128)	(65,125)
Other financing sources (uses):				
Transfers in	369	L	99,446	99,815
Transfers out	(83,696)	(6,743)	(9,376)	(99,815)
Total other financing sources (uses)	(83,327)	(6,743)	90,070	
Special item: Proceeds from sale of capital assets	3,762	*******		3,762
Net change in fund balances	(38,833)	(5,472)	(17,058)	(61,363)
Fund balance at beginning of year	136,195	38,171	155,177	329,543
Fund balance at end of year	\$ 97,362	32,699	138,119	268,180

See accompanying notes to the financial statements.
### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

### For the year ended December 31, 2007

(in thousands of dollars)

Net change in fund balances - governmental funds	\$ (61,363)
Amounts reported for governmental activities in the Statement of Activities are different from amounts reported for governmental funds in the Statement of Revenues, Expenditures Changes in Fund Balances, because:	
Governmental funds report capital outlays as expenditures. However, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense for governmental activities:	
Acquisition of capital assets Depreciation expense	29,311 (33,678)
Bond proceeds provide current financial resources to governmental funds, but the issuance of debt increases long-term liabilities for governmental activities. Repayment of bond principal is an expenditure in the governmental funds, but reduces long-term liabilities for governmental activities. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized for governmental activities:	
Principal repayments	29,861
Amortization of bond issue costs Amortization of bond discount	(234) 21
Change in accrued interest	45
Accreted interest on capital appreciation bonds	(2,060)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds: Net other postemployement benefits (OPEB) obligations Compensated absences Claims and judgments Landfill closure costs Net pension asset	(56,654) 3,772 (1,041) 1,000 (361)
Some revenues for governmental activites do not provide current financial resources and are not reported as revenues for governmental funds.	2,716
Only the gain on sale of fixed assets is reported on the statement of activites, while governmental funds report the proceeds from the sale as an increase to financial resources. The change in net assets differs from the change in fund balance by the cost of the capital assets sold or donated	(20,184)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds are included in governmental activities.	 3,355
Change in net assets - governmental activities	\$ (105,494)

### General Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual (Non-GAAP Budgetary Basis)

For the year ended December 31, 2007

(In thousands of dollars)

		Non-GAAP budgetary basis			Variance
	_	Original	Final		Positive
	-	Budget	Budget	Actual	(Negative)
Revenues:					
Revenue Per Budget Law, less Rollback	\$	576,500	576,500	559,097	(17,403)
Sales Tax		44,000	44,000	41,384	(2,616)
Appropriated Fund Balance	-	39,468	54,468	41,123	(13,345)
Total revenues and other sources, non-GAAP budget basis	\$_	659,968	674,968	641,604	(33,364)
Reconciliation to GAAP basis:					
To record net change in taxes receivable and					
deferred revenue				8,057	
To record net change in interest receivable				(1.1.5.1)	
and depreciation of investments				(1,151)	
Indirect cost reimbursements recorded as revenues				(10.204)	
for budgetary purposes				(12,384)	
Appropriated Fund Balance				(41,123)	
Total adjustment to GAAP basis				(46,601)	
Total revenues and other sources, GAAP basis				595,003	
Expenditures:					
Board of Commissioners	\$	3,138	3,138	2,875	263
Clerk to the Commission	Ψ	1,126	1,148	1,123	25
County Manager		7,106	8,651	7,824	827
Housing and Community Development		2,046	2,046	1,644	402
Finance		7,027	7,027	6,776	251
Information Technology		27,295	27,295	26,289	1,006
Personnel		4,485	4,485	4,219	266
Purchasing		3,761	3,761	3,313	448
County Attorney		3,939	3,939	3,763	176
Tax Assessor		13,035	13,035	12,290	745
Tax Commissioner		13,627	13,627	12,544	1,083
Department of Communications		6,731	6,731	6,670	61
Environment and Community Development		3,562	3,562	2,885	677
Registration and Elections		2,950	3,359	2,992	367
Police		4,271	4,271	3,973	298
Sheriff		94,467	94,467	90,348	4,119
Medical Examiner		3,496	3,552	3,437	115
Superior Court Judges		4,626	4,626	4,419	207
Superior Court-General		19,900	19,900	18,290	1,610
Superior Court Clerk		14,412	14,412	14,074	338
State Court Judges		3,865	3,865	3,736	129
State Court-General		12,875	12,957	12,858	99
State Court Solicitor		5,854	5,854	5,687	167

See accompanying notes to the financial statements.

(continued)

### General Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual (Non-GAAP Budgetary Basis)

For the year ended December 31, 2007

### (In thousands of dollars)

	Non	Variance		
	Original	Final		Positive
	Budget	Budget	Actual	(Negative)
Juvenile Court	14,331	14,331	13,525	806
Probate Court	2,704	2,704	2,531	173
County Marshal	5,384	5,384	5,248	136
District Attorney	20,373	20,373	19,466	907
Public Defender	12,296	10,991	10,360	631
General Services	35,272	35,272	32,447	2,825
Public Works	7,347	7,348	6,959	389
Human Services	28,313	28,594	28,569	25
Arts Council	5,191	5,234	5,221	13
Family and Children Services	13,545	13,545	13,420	125
Cooperative Extension	512	512	504	8
Library	32,534	32,534	31,706	828
Health fund transfer	29,791	29,791	29,791	<u></u>
Fulton-DeKalb Hospital Authority (Grady Hospital)	80,345	100,639	100,639	
Non-agency	108,436	102,008	89,189	12,819
Total expenditures and other uses, non-GAAP budget basis	\$ 659,968	674,968	= 641,604	33,364
Reconciliation to GAAP basis - to record net effect of unrecorded liabilities Expenditures incurred on behalf of reimbursing funds			4,616	
for indirect costs			(12,384)	
Total expenditures and other uses, GAAP basis			\$ 633,836	

### Special Service District Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget to Actual (Non-GAAP Budgetary Basis)

For the year ended December 31, 2007

(In thousands of dollars)

	_		GAAP budget	arv basis	Variance
		Original Budget	Final Budget	Actual	Positive (Negative)
Revenues:					c 100
Revenue per Budget Law Appropriated Fund Balance	\$	11,799	11,799	6,408 6,170	6,408 (5,629)
Total revenues and other sources, non-GAAP budget basis	\$_	11,799	11,799	12,578	779
Reconciliation to GAAP basis: To record net tax receivable and deferred revenue To record net change in interest receivable				(144)	
and depreciation of investments Appropriated fund balance				(379) (6,170)	
Total adjustment to GAAP basis				(6,693)	
Total revenues and other sources, GAAP basis				\$5,885	
Expenditures and other uses: Non agency	<u>نت</u>	11,799	17,855	12,578	5,277
Total expenditures and other uses, non-GAAP budget basis	\$ <u>_</u>	11,799	17,855	12,578	5,277
Reconciliation to GAAP basis - to record net effect of unrecorded liabilities				(1,221)	
Total expenditures and other uses, GAAP basis				\$	

### Statement of Net Assets Proprietary Funds

December 31, 2007

(In thousands of dollars)

		Business Typ	Governmental		
		Water and	Other	Total	Activities-
		sewerage	Enterprise	Enterprise	Internal
Assets		system fund	funds	Funds	Service Funds
Current assets:					
Cash and cash equivalents	\$	86,838	660	87,498	38,433
Investments	4,	65,597		65,597	
Accounts receivable, net		9,205		9,205	_
Due from other governments, net		1,124	1,763	2,887	
Due from other funds		432	983	1,415	
Other current assets					13,560
Restricted assets:			<u> </u>		·
Cash and cash equivalents		46,541		46,541	
Investments		255,935		255,935	
Interest receivable		1,912		1,912	
Total current assets		467,584	3,406	470,990	51,993
Noncurrent assets:					
Investment in joint venture		84,572		84,572	
Nondepreciable capital assets		138,611	27,909	166,520	<u> </u>
Depreciable capital assets (net of			,.	,	
accumulated depreciation)		781,923	1,429	783,352	********
Other assets		155,013	*********	155,013	
Total noncurrent assets		1,160,119	29,338	1,189,457	
Total assets	-	1,627,703	32,744	1,660,447	51,993

Statement of Net Assets (continued) Proprietary Funds

### December 31, 2007

(In thousands of dollars)

	<b>Business Type Activities - Enterprise Funds</b>						
Liabilities and Net Assets	-	Water and sewerage system fund	Other Enterprise funds	Total Enterprise Funds	Activities- Internal Service Funds		
Liabilities: Current liabilities (payable from current assets):	£						
Accounts payable & accrued expenses Accrued liabilities Claims payable	\$	2,856 1,020	2,746	5,602 1,020	1,543  		
	_	3,876	2,746	6,622	8,539		
Current liabilities (payable from restricted assets):							
Contracts and other payables		13,490		13,490	Additional and a second second		
Revenue bonds payable - current		10,335	PODUMERO	10,335 467	—		
Deferred revenue Note payable - current		467 174		467			
	-	24,466		24,466			
Total current liabilities		28,342	2,746	31,088	8,539		
Non-current liabilities: Revenue bonds payable - noncurrent Note payable		561,123 436		561,123 436			
Other long-term liabilities	_	1,573		1,573	······································		
Total non-current liabilities	_	563,132		563,132			
Total liabilities		591,474	2,746	594,220	8,539		
Net Assets: Invested in capital assets, net of related debt Restricted for debt retirement Unrestricted		606,358 44,584 385,287	29,338  660	635,696 44,584 385,947	43,454		
Total net assets	\$	1,036,229	29,998	1,066,227	43,454		
		·					

### Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

For the year ended December 31, 2007

### (In thousands of dollars)

		Business Type	erprise Funds	Governmental	
		Water and sewerage system fund	Other Enterprise funds	Total Enterprise Funds	Activities- Internal Service Funds
Operating revenues:					
Charges for services	\$		15,885	15,885	86,874
Water and sewerage charges	_	128,131	· ·	128,131	
Total operating revenues		128,131	15,885	144,016	86,874
Operating expenses:					
Administrative and general		6,328	211	6,539	17,953
Depreciation and amortization		22,936	169	23,105	—
Personal services		18,625	697	19,322	—
Contractual services		22,615	15,048	37,663	65,566
Operating services		23,802		23,802	
Total operating expenses		94,306		110,431	83,519
Operating income (loss)		33,825	(240)	33,585	3,355
Non-operating revenues (expenses):					
Loss on investment in joint venture		(1,318)		(1,318)	
Interest income		26,421		26,421	
Interest expense		(29,324)		(29,324)	
Total non-operating revenues (expenses)		(4,221)	······	(4,221)	
Income (loss) before contributions		29,604	(240)	29,364	3,355
Capital contributions		13,944		13,944	
Change in net assets		43,548	(240)	43,308	3,355
Net assets at beginning of year	-	992,681	30,238	1,022,919	40,099
Net assets at end of year	\$_	1,036,229	29,998	1,066,227	43,454

### Statement of Cash Flows Proprietary Funds

### For the year ended December 31, 2007

### (In thousands of dollars)

		Business Type	Governmental		
	-	Water and sewerage system fund	Other Enterprise funds	Total Enterprise Funds	Activities- Internal Service Funds
Cash flows from operating activities:	-			<u> </u>	
Receipts from customers and users	\$	159,455	15,885	175,340	86,874
Payments to suppliers		(43,304)	(2,900)	(46,204)	(85,391)
Payments to employees	-	(18,662)	(13,109)	(31,771)	110 170 170
Net cash provided by (used in) operating activities	-	97,489	(124)	97,365	1,483
Cash flows from capital and related financing activities:					
Principal and interest payments on revenue bonds		(38,868)	_	(38,868)	_
Principal and interest payments on notes payable		(210)	_	(210)	
Payments for other assets		(99,978)	0	(99,978)	·
Additions to property, plant, and equipment		(25,380)	(49)	(25,429)	
Net cash used by capital and	-				
related financing activities	_	(164,436)	(49)	(164,485)	
Cash flows from investing activities:					
Purchase of investments		(323,234)		(323,234)	
Purchase of investment in joint venture		(2,710)	upakka.	(2,710)	17.17.17.10.
Proceeds from sale of investments		381,696		381,696	410 <sup>2</sup> 40 <sup>2</sup> 40.410
Interest received on investments		24,013		24,013	100000
Net cash provided by investing activities	_	79,765		79,765	vision of the
(Decrease) increase in cash and cash equivalents		12,818	(173)	12,645	1,483
Cash and cash equivalents at beginning of year	-	120,561	833	121,394	36,950
Cash and cash equivalents at end of year	\$_	133,379	660	134,039	38,433
Reconcilation of operating income (loss) to net cash	_				
provided by (used in ) operating activities:					
Operating income (loss)	\$	33,825	(240)	33,585	3,355
Adjustments to reconcile operating (loss) income to net	-		(		
cash provided by (used in) operating activities:					
Depreciation and amortization		22,936	169	23,105	
Changes in assets and liabilities:				2	
Changes in customer receivables - net		1,290		1,290	·
Other assets		2,052		2,052	(2,070)
Change in due from other governments - net		30,229	<u> </u>	30,229	_
Accounts and claims payable		108	(53)	55	198
Due from other funds		(432)		(432)	
Accrued liabilities		(37)	_	(37)	_
Deferred revenue		· · ·			_
Contractual and other liabilities	_	7,518		7,518	
Net cash provided by (used in) operating activities	\$	97,489	. (124)	97,365	1,483
Non-each transactions					
Non-cash transactions: Unrealized gain on investments	\$	1,702			
Donated capital assets contributed by outside sources	Ψ	13,944		—	

### Statement of Fiduciary Net Assets Fiduciary Funds

December 31, 2007

### (In thousands of dollars)

1

,

Assets:	_	Pension trust fund	Agency funds
Cash and cash equivalents	\$	23,428	74,414
Investments, at fair value:		·	
U.S. Treasury Obligations		52,346	
US Agency Obligations		221,679	
Corporate asset & mortgage backed securities		75,214	
Corporate debt		61,813	
Corporate equities		503,696	
Mutual funds		194,747	
Commingled equity funds		67,881	
Taxes receivable (net of allowance)			86,298
Interest receivable		4,170	
Accounts receivable		611	
Total assets		1,205,585	160,712
Liabilities:			
Due to other taxing districts			97,130
Due to others		51	63,582
Total liabilities		51	160,712
Net Assets:			
Net Assets held in trust for pension benefits,			
(A schedule of funding progress is presented			
on page 57)		1,205,534	
Total net assets	\$ =	1,205,534	

### Statement of Changes in Fiduciary Net Assets Fiduciary Funds

For the year ended December 31, 2007

ŧ

ì

### (In thousands of dollars)

(in mousailds of donars)	Pension Trust Fund
Additions:	
Investment income:	
Net appreciation in fair value of investments	\$ 67,797
Interest and dividends	29,421
Less: investment expenses	(3,189)
Net investment income	94,029
Employee contributions	5,479
Employer contributions	37,396
Contributions from other participating governments	513
Other income	1.12
Total additions	137,529
Deductions:	
Benefit payments	75,124
Transfer of plan assets to 401(A) plan or other plans	1,379
Refunds of contributions to terminated employees	1,109
Administrative fees and other expenses	528
Total deductions	78,140
Net increase in net assets held in trust for pension benefits	59,389
Net assets held in trust for pension benefits:	1 146 145
Beginning of year	1,146,145
End of year	\$

This page left intentionally blank.

## NOTES TO THE FINANCIAL STATEMENTS

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies

The financial statements of Fulton County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applicable to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's significant accounting policies are described below:

### (a) Financial Reporting Entity

The County was created by Legislative Act in 1853 and operates under the appointed County management and County Commission (seven members) form of government. As required by GAAP, the financial statements of the financial reporting entity present the County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

In conformity with accounting principles, as set forth in GASB Statement No. 14, *The Financial Reporting Entity*, the financial statements of the component units have been included as blended component units with the exception of the Fulton-DeKalb Hospital Authority, which is presented in a column separate from the County's financial information to emphasize that it is legally separate from the County.

**Blended Component Units** - The Fulton County Building Authority (the "Building Authority") is governed by a board which is comprised solely of members appointed by the County's Board of Commissioners. Although it is legally separate from the County's Board of Commissioners, the Building Authority is reported as if it were a part of the primary government because its sole purpose is to finance and construct County public buildings.

The Fulton County Facilities Corporation (the "Facilities Corporation") was created in 1999 as a public purpose, non-profit corporation, organized and existing under the laws of the State of Georgia. It was organized for the purpose, among others, of promoting and assisting the County in acquiring and constructing capital projects. The Facilities Corporation is governed by a five member Board of Directors comprised of three members of the existing Fulton County Board of Commissioners, the County Manager, and the County Finance Director. Although it is legally separate from the County's Board of Commissioners, the Facilities Corporation is reported as if it were a part of the primary government.

Complete financial statements or other financial information of the Building Authority or Facilities Corporation can be obtained from its administration offices at the following address:

> Fulton County Suite 7001 141 Pryor Street S.W. Atlanta, Georgia 30303

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

**Discretely Presented Component Unit** - The Fulton-DeKalb Hospital Authority (the "Hospital Authority") is governed by a ten-member board, of which seven members are appointed by the County's Board of Commissioners. Fulton County provided \$100.6 million in funding to the Hospital Authority during 2007. The County also expended approximately \$3 million for ambulatory care to the Hospital Authority during 2007.

Complete financial statements of the Hospital Authority can be obtained from its administrative offices at the following address:

Grady Health Systems, Chief Financial Officer 80 Jesse Hill Jr. Drive S.E. Administrative Offices Atlanta, Georgia 30303

The County's Board of Commissioners are also responsible for appointing the members of the boards of a number of other organizations, including the Hospital Authority of Fulton County and the Fulton County Housing Authority, but the County's accountability for these organizations does not extend beyond making the appointments.

### Joint Ventures

*City of Atlanta and Fulton County Recreation Authority* - The County is a one-third joint venture partner with the City of Atlanta, Georgia (two-thirds share) in the City of Atlanta and Fulton County Recreation Authority (the "Recreation Authority"), which is comprised of the Atlanta Zoo and the Stadium/Arena Authority. Both the City and the County appoint members to the Recreation Authority Board according to their share of the joint venture. Neither the City nor the County exercises direct control over the ongoing operations of the Recreation Authority, which is administered by its Board and is a component unit of the City of Atlanta.

Under the joint venture agreement, the County guarantees one-third of the Recreation Authority's debt in the event the Recreation Authority should be unable to meet its debt service obligations. In prior years, the County has had to provide debt service funding under such guarantee. The joint venture debt specific to the Arena is secured from various sources, including a pledge of the operating revenues of the facility pursuant to an Operator Revenue Security Agreement with the arena operator. The arena debt is also secured through a Guarantee Agreement with the professional sports franchise for an aggregate amount not to exceed \$60 million and an irrevocable letter of standby credit of \$15 million. The debt related to the zoo utilizes a separate guarantor agreement. The Recreation Authority issued \$21,830,000 in new bonds during 2007 for the Atlanta Zoo that mature in 2023. Debt service is paid with approximately three-fourths participation from the City of Atlanta, and one fourth participation from Fulton County.

Complete financial statements for the Recreation Authority can be obtained from this office:

City of Atlanta Suite 11100 68 Mitchell Street, S.W. Atlanta, Georgia 30335

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

Atlanta Regional Commission - The County is a joint venture partner with the Atlanta Regional Commission based on GASB Statement No. 14. Under Georgia law, the County, in conjunction with other cities and counties in the ten county metropolitan Atlanta, Georgia area, is a member of the Atlanta Regional Commission (ARC). Membership in a Regional Development Center (RDC) is required by O.C.G.A. 50-8-34 which provides for the organization structure of the RDC in Georgia. The County paid dues in the amount of \$650 to the ARC for the year ended December 31, 2007. The RDC Board membership includes the chief elected official of each county and municipality of the area. O.C.G A. 50-8-39.1 provides that the member governments are liable for any debts or obligations of a RDC. Complete financial statements of the RDC may be obtained at the following address:

Atlanta Regional Commission 40 Courtland Street, N.E. Atlanta, Georgia 30303

Atlanta-Fulton County Water Resources Commission - The Atlanta-Fulton County Water Resource Commission is a joint venture between the County and the City of Atlanta for the construction and operation of a water treatment facility in north Fulton County. The County and the City share equally the costs of construction of the plant, and each is entitled to receive 50% of the total water supply treated by the plant or 50% of the plant's capacity, whichever is greater. The costs of operation of the plant were borne pro rata by the City and the County on the basis of water delivered to each party. A \$70 million storage capacity project, known as Phase 2.5, is almost complete and funded equally by the County and the City. Total incurred expenses for this project totaled approximately \$3 million during 2007. The County incurred charges of approximately \$4.7 million in 2007 for water produced at this facility, which is classified as an operating cost to the Fulton County Water & Sewerage System.

The Atlanta Fulton County Water Resources Commission is governed by a seven-member management commission, three members of the Commission are appointed by the City, three are appointed by the County, and one independent member is elected by the vote of the other members. Both the City and County approve the annual budget of the Commission.

At December 31, 2007, the County's share of the depreciated cost of the facility is shown as "Investment in joint venture" in the accompanying statement of net assets.

Complete financial statements for the Atlanta-Fulton County Water Resource Commission can be obtained from the following respective administrative office:

Atlanta-Fulton County Water Resource Commission 9750 Spruill Road Alpharetta, Georgia 30022

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

### **Cost-Sharing Arrangements**

In February 2003, the County entered into a cost-sharing arrangement with neighboring Cobb County, Georgia. The County paid \$58 million for the purchase of capacity for 50 years plus any unallocated reserve capacity at actual cost from the R.L Sutton wastewater treatment plant and the new underground conveyance system that delivers sewerage to this facility. In November 2007 the County incurred \$99.9 million in similar capital costs for long-term wastewater treatment capacity through facilities owned by the City of Atlanta. \$44.8 million had already been paid and was classified as construction in progress, and has been reclassified upon ratification of the agreement with the City. The County will share in the cost of annual capital improvements at these facilities on a pro rata basis. These costs are shown as other assets on the financial statements of the Water and Sewerage System fund, and are being amortized over 28 years for the Atlanta facilities and 40 years for the Cobb County facilities, both using the straight-line method. Amortization of these intangible assets, approximately \$2 million for 2007, is classified as an operating cost on the Statement of Revenues, Expenses and Changes in Fund Net Assets-Proprietary funds. The amount remaining as of December 31, 2007 is approximately \$150.4 million.

### (b) Accounting Pronouncements

The County anticipates adoption of GASB Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, and related Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. This statement establishes uniform financial reporting standards for Other Post-Employment Benefit (OPEB) plans. The County offers healthcare coverage to employees meeting certain service eligibility requirements upon retirement. Statement No. 45 addresses standards for the measurement, recognition, and display of employers' OPEB expense/expenditures and related liabilities (assets); note disclosures; and, if applicable, required supplementary information (RSI). The County is required to implement the requirements for Statement No. 43 should the County opt to create a trust fund to accumulate resources to pay postemployment benefits.

The County is also evaluating GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, identifies the circumstances under which a governmental entity would be required to report a liability related to pollution remediation. Statement 49 also will require governments to disclose information about their pollution obligations associated with clean up efforts in the notes to the financial statements. Statement 49 will be effective for financial statements for periods beginning after December 15, 2007, but liabilities should be measured at the beginning of that period so that beginning net assets can be restated.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

The County also anticipates adoption of GASB Statement No. 50, *Pension Disclosures*, which more closely aligns current pension disclosure requirements for governments with those that governments are beginning to implement for retiree health insurance and other post-employment benefits. Specifically, Statement 50 amends GASB Statements No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, and No. 27, *Accounting for Pensions by State and Local Governmental Employers*. These provisions provide additional disclosures in the notes to the financial statements of pension plans and certain employer governments of the current funded status of the plan. The provisions of Statement 50 generally are effective for periods beginning after June 15, 2007.

Governmental Accounting Standard No. 51, *Accounting and Financial Reporting for Intangible Assets*, provides guidance regarding how to identify, account for, and report intangible assets such as easements, computer software, water rights, timber rights, patents, and trademarks, and will provide specific guidance on amortization of these type assets. The requirements Statement 51 are effective for financial statements for periods beginning after June 15, 2009.

### (c) Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the non-fiduciary activities of the County and its component units. Eliminations have been made to minimize the double-counting of internal activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. These statements distinguish between the governmental and business-type activities.

The Statement of Net Assets presents the County's non-fiduciary assets and liabilities, with the difference reported as net assets. These net assets are reported in three categories:

**Invested in capital assets, net of related debt** consists of capital assets, net of accumulated depreciation, and reduced by outstanding debt that is attributable to the acquisition, construction, and improvement of those assets. The outstanding debt is offset by any unspent proceeds from such debt.

**Restricted net assets** result from restrictions placed on net assets by external sources such as creditors, grantors and contributors, or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net assets** consist of net assets which do not meet the definition of the two preceding categories.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

The Statement of Activities presents a comparison between direct expenses and program revenues for the different business type activities of the County and for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Administrative overhead charges are included in direct expenses for the business-type activities. Some functions, such as general government and administration include expenses that are in essence indirect expenses of other functions. The County has elected not to charge all of these indirect expenses to other functions. Program revenues include (1) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and the major individual enterprise fund are reported as separate columns in the fund financial statements; non-major funds are combined in a single column.

### (d) Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Agency fund financial statements do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year in which the levy is assessed. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as receivables in the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to non-vested unmatured sick pay, compensated absences and other long-term commitments and contingencies are recorded only when payment is due.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting, the County has elected not to apply any Financial Accounting Standards Board (FASB) Statements and Interpretations issued after November 30, 1989 to its business type activities and enterprise funds. The focus for proprietary fund measurement is upon determination of operating income, changes, in net assets, financial position and cash flow. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the enterprise funds and the internal service funds include the cost of sales and services, administrative expenses, and deprecation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The generally accepted accounting principles applicable are those similar to business in the private sector.

Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, other governmental units, and/or other funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

The County reports the following major governmental funds:

### **General Fund**

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

### Special Service District Fund

The Special Service District Fund accounts for operations of the County's police, fire and recreation and economic development departments. Financing is provided by a specific annual property tax levy and fees and charges for services. Collections for this fund are restricted for use in the unincorporated sections of Fulton County. A new state law required the County in fiscal 2006 to separately report revenues and expenditures by geographic sub-districts. The "sub-district" in the southern end of unincorporated Fulton County opted to become a separate taxing district, and is therefore discretely presented as a special revenue fund. The two "sub-districts" are combined with the original special service district for financial reporting purposes, including a budget to actual presentation to meet the requirements of new state law.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

The County reports the following major proprietary fund:

### Water and Sewerage System Fund

The Fulton County, Georgia Water and Sewerage System Fund (the "System") accounts for the provision of water and sewerage services to individuals, organizations, and other governmental units within Fulton County (the "County"), except for those areas of the County serviced by the City of Atlanta and other small municipalities. Additionally, the System sells water and treatment plant capacity to neighboring jurisdictions at contractually established rates. All revenues from sources applicable to such services and all expenses incurred in the provision of such services are recorded in the accounts of the System.

The County reports two non-major proprietary funds:

### Fulton County Airport-Brown field

The Fulton County, Georgia Airport Fund (the "fund") accounts for the provision of services to tenants and the public for the operation of Brown field. These services include maintenance of all buildings, access roads, runway, ramps, hangars and parking lots. Collections of rentals are restricted to use for services for the airport.

### Contractual funds with other municipalities

This fund accounts for the services provided for Police and Fire rescue services to newly formed municipalities within Fulton County, including expenditures as well as the reimbursements from the City of Milton, Johns Creek and Sandy Springs to the County.

The County reports the following fiduciary funds:

### Fulton County Employees' Retirement System

The fund accounts for accumulated resources for defined benefit pension payments to qualified County employees.

### Agency Funds

Agency Funds account for the assets held by the County, or its elected officials, in a trustee capacity as an agent for individuals, governmental units, and/or other funds.

The County reports the following other fund types:

### Internal Service funds

Internal service funds account for self insured health activities, vehicle maintenance and repair, risk management services, and other activities provided to other departments of the County on a cost reimbursement basis.

### Notes to the Financial Statements

### December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

### (e) Cash, Cash Equivalents, and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are reported at fair value based on quoted market values. Interest income on investments is accrued as earned. The net appreciation (depreciation) in the fair value of investments is based on the valuation of investments as of the balance sheet date.

### (f) Inventories

Inventories of the government funds are recorded as expenditures at the time of purchase (purchase method). Inventories of the Hospital Authority, which are primarily pharmaceuticals and supplies, are valued at the lower of cost or market. Cost is determined on an average cost basis for supplies and first in, first out basis for pharmaceuticals.

### (g) Interfund Receivables/Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables are classified as "due from other funds" and the payables as "due to other funds" on the governmental financial statements but are eliminated in the government-wide financial statements.

### (h) Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are generally defined as assets with an individual cost in excess of \$5,000 for equipment or \$100,000 for all other assets, and a useful life in excess of one year. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation. General infrastructure assets consist of the road network that were acquired or that received substantial improvements subsequent to January 1, 1980 and are reported at estimated historical cost using various industry and trade cost data combined with actual information maintained at the County.

The cost of normal maintenance and repairs that do not add to the value of the asset or that materially extend assets lives are not capitalized. Net interest cost incurred during the construction of facilities is capitalized as part of the cost of such facilities for business-type activities. No such capitalized interest was incurred in 2007.

Sales and transfers of infrastructure continue with the advent of new municipalities within Fulton County, primarily this year with the incorporation of the City of Chattahoochee Hills, along with areas annexed by adjoining municipalities in the southern end of Fulton County.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Life
Buildings and related improvements	40 years
Plant and related components	50 years
Roadway networks and related infrastructu	ire 20-50 years
Equipment	2-10 years

Property under capital leases is stated at the lower of the present value of the minimum lease payments or the fair market value at the inception of the lease. Once placed in use, such property is amortized on the straight-line basis over the shorter of the economic useful life of the asset or remaining lease term.

The government maintains certain collections of art which have not been capitalized as they are (1) held for public exhibition, education, or research in furtherance of public service rather than financial gain, (2) protected, kept unencumbered, cared for and preserved, and (3) subject to policy that requires the proceeds from any sales of collection items to be used to acquire other items for the collection.

### (i) Bond Premiums and Discounts/Debt Issuance Costs

In the governmental funds, bond premiums, discounts and issuance costs are treated as period costs in the year of issue. In the government-wide and the proprietary fund statements, bond premiums, discounts and issuance costs are deferred and amortized over the term of the related bonds using the effective interest method.

### (j) Restricted Assets

Certain proceeds of Enterprise Fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets because their use is limited by applicable bond covenants.

### (k) Compensated Absences

County employees are granted annual leave and sick leave in varying amounts. In the event of termination, an employee is reimbursed for an accumulated annual leave up to a maximum of 360 hours. Employees are not reimbursed for accumulated sick leave if terminated prior to retirement. Therefore, accrued sick leave is not reported in the accompanying financial statements. Upon retirement, accumulated sick leave may be counted as creditable service for pension benefit purposes. Nonexempt employees who work overtime can accrue compensatory leave for each overtime hour worked, up to a specified maximum. At termination, employees are paid for any accumulated compensatory leave. Starting in 2007, the policy was amended so that exempt employees are no longer eligible to accrue compensatory time.

### Notes to the Financial Statements

December 31, 2007

### (1) Summary of Significant Accounting Policies (continued)

Liabilities for compensated absences other than sick leave are all considered long-term obligations of the County as amounts were not matured and payable at year end. As a result, for governmental activities, the accrued compensation amounts are reported as a liability, but no liability is reported the governmental fund statements. For all Proprietary Funds, accumulated vacation leave is recorded as an expense and liability as the benefits accrue to employees. The liability for accumulated vacation leave is classified as noncurrent in the Proprietary Funds, as that portion which will be paid in the forthcoming year cannot be reasonably estimated. These liabilities are paid to employees generally from the fund that incurred their payroll cost at time of departure. These accumulated leave costs are not charged to a single County-wide fund, but are charged to the fund incurring the costs for the departing employee.

### (1) Estimated Claims Payable

The liability for claims and judgments against the County, including the estimated liability for claims incurred but not reported at year-end has not matured as of year end and as a result has been accrued in the government-wide statements, the Insurance Stabilization Fund and Risk Management Fund (Internal Service Funds); but no liability has been accrued in the governmental fund statements.

### (m) Net Patient Service Revenues

Net patient service revenues of the Hospital Authority are reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

### (n) Uncompensated Care

The Hospital Authority provides care to patients, who meet certain criteria under its uncompensated care policy, without charge or at discounted rates based upon the patient's ability to pay. Because the Hospital Authority does not pursue collection of amounts determined to qualify as uncompensated care, they are not reported as net patient service revenues.

### (o) Management Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### Notes to the Financial Statements

December 31, 2007

### (2) Budgetary Accounting and Compliance

The County prepares its annual budgets on a non-GAAP basis. The major differences between the budget and GAAP are (1) revenues (principally property taxes, accounts receivable, grants, and interest receivables) are recorded when cash is received (budget) as opposed to when susceptible to accrual (GAAP), (2) Expenditures (principally payroll, workers' compensation, and purchases) are recorded when paid(budget) as opposed to when incurred (GAAP); (3) Debt service requirements due January 1, 2008 are recorded as expenditures in 2007 (budget) as opposed to 2008 when obligations are due (GAAP); (4) Utilized fund balance to meet balanced budget requirements is recorded as revenue on the budgetary basis statements but not in the governmental fund statement of revenues, expenditures and changes in fund balances-governmental funds.

The nature and amount of the adjustments necessary to convert the actual results of operations on a GAAP basis to the budgetary basis, which is a cash basis, as adjusted for specific accruals, are as follows for the County's two major funds (in thousands of dollars):

	Net changes in fund balance			
		General Fund	Special Service District Fund	
GAAP basis Adjustments to accruals:	\$	(38,833)	(5,472)	
Tax revenues and interest receivable		(6,906)	183	
Liabilities		4.616	1,448	
Fund balance utilized		41,123	4,844	
Budget basis	\$		Namatin	

The County follows these budgetary procedures in establishing the budgetary data reflected in the accompanying financial statements:

- (1) Prior to November 15 of the preceding budget year, the Budget Commission, consisting of the Chairman of the Board of Commissioners, the County Manager, and the Director of Finance, receives budget requests from County departments.
- (2) Hearings may be held by the Budget Commission to review budget requests, justifications, and recommendations.
- (3) By November 15, the Budget Commission presents a recommended budget for the fiscal year beginning the following January 1 to the Board of Commissioners. This budget includes recommended expenditures and estimated revenues to finance them.
- (4) In December, the Board of Commissioners adopts a tentative budget which is published by the last Wednesday in December.
- (5) A public hearing is held and the budget is legally adopted by the Board of Commissioners at the regular January meeting of the current budget year. A balanced budget is required by law.

### Notes to the Financial Statements

### December 31, 2007

### (2) Budgetary Accounting and Compliance (continued)

- (6) The level of legal budgetary control (the level at which expenditures may not exceed appropriations) is at the department level with the following provisions:
  - (i) Departments, with the approval of the Director of Finance, are authorized, with certain exceptions, to transfer amounts within departmental budgets.
  - (ii) Amounts which would increase total department appropriations, salary appropriations, or travel appropriations require Board of Commissioner approval.
- (7) Budgets are legally adopted for the two major funds, the General Fund and Special Services District Fund (a Special Revenue Fund). Formal budgetary integration is employed as a management control device during the year for the General and Special Services District Funds. Budgets were also legally adopted for debt service fund and other special revenue funds for the fiscal year ending December 31, 2007. Project-length budgets are adopted upon approval for the capital project. Generally, annual adopted appropriations, both encumbered and unencumbered, lapse at December 31.
- (8) Total appropriations for any fund may be increased if, during the year, sources of revenue become available to the County in excess of original anticipations, and these amounts are anticipated by the Budget Commission and subsequently appropriated by the Board of Commissioners. Supplemental appropriations of \$20 million were made during 2007 for payment to the Fulton DeKalb Hospital Authority.

The Public and Mental Health Services fund (Special Revenue Funds) and the Fulton County Facilities fund (Capital Projects fund) had accumulated fund deficits at December 31, 2007 of \$2,044 and \$174, respectively. These deficits will be alleviated through future charges for services and other revenues.

The Fulton-DeKalb Hospital Authority, a discretely presented component unit, also had a total deficit in net assets of \$42,168 as of December 31, 2007.

### (3) Cash and Investments – Primary Government

Fulton County's Investment Policy establishes the internal controls and guidelines to be followed in investing both the Liquidity and Investment portfolios for the County. The county believes that the restrictions and limitations imposed by the Investment Policy are prudent and minimize the risk associated with custodial credit risk, interest rate risk, and credit quality risk. County funds at all times are invested in conformity with the laws of the State of Georgia; along with bond ordinances and covenants, the Investment Policy and the Fulton County Finance department written procedures.

### Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the County's deposits may not be recovered. The County limits its exposure to custodial credit risk by required all deposits to be collateralized in accordance with state law.

### Notes to the Financial Statements

### December 31, 2007

### (3) Cash and Investments – Primary Government (continued)

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. As of December 31, 2007, the County's primary governmental and business type funds had the following investments:

			December	r 31, 2007	
Fixed Income:	_	Fair value	to 3 months	4-12 months	1-5 years
US Treasury Obligations	\$	15,868		4,601	11,267
US Agency Obligations		251,386	49,170	42,897	159,319
Fixed Income subtotal		267,254	49,170	47,498	170,586
Collateralized Repurchase Agreement		163,725			
Bankers' acceptances		321,289			
Insured Money Market funds		18,399			
Total cash equivalents and investments	\$	770,667			

State of Georgia statutes authorize the County to invest in direct obligations of the U.S. government, obligations insured or guaranteed by the U.S. government or a U.S. government agency, obligations of any corporation of the U.S. government, prime bankers' acceptances, obligations of the State of Georgia or other states, certain collateralized repurchase agreements, certain obligations of other political subdivisions of the State of Georgia, certain certificates of deposit, and the Georgia Fund-1 state investment pool. In accordance with its investment policy and bond covenants, the Water and Sewerage System fund manages its exposure to the risk of declines in fair values of investment by limiting the maturities of its investments to a maximum of five years for all debt service and debt service reserve accounts, and three years for investments held in the construction funds.

### Credit Quality Risk

Credit Quality Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The table below shows the County's exposure to credit quality risk for the fixed income investments held as of December 31, 2007. The US Agency and Treasury obligations totaling \$267,254 are rated AAA, while the repurchase agreement and bankers' acceptances are not rated but are collateralized at 102%. The following is a summary of the carrying amounts of the cash, cash equivalents, and investments of the County's governmental and business-type activities at December 31, 2007 (in thousands of dollars):

Balances by category:		2007
Cash and deposits	\$	6,591
Cash equivalents		369,335
Investments		401,332
	\$ _	777,258
Balances as presented in the Statement of Net Assets:		
Unrestricted activities:		
Cash and cash equivalents	\$	329,385
Investments		145,397
Restricted activities:		
Cash and cash equivalents		46,541
Investments		255,935
	\$	777,258

### Notes to the Financial Statements

December 31, 2007

### (3) Cash and Investments – Fiduciary Funds

The Pension Trust Fund, reported as a fiduciary fund, is authorized to invest, in addition to the County's other authorized investments, in corporate bonds and debentures which are not in default as to principal and interest. Additionally, the Pension Trust Fund can invest in corporate stock (common or preferred), provided that the total cost of such investments does not exceed 65% of the assets of the Pension Trust Fund.

### Custodial Credit Risk

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Pension Trust fund's deposits may not be recovered. Fulton County uses a centralized cash disbursements account for all of its funds, including those of this fund. Although cash applicable to the Pension Trust Fund is segregated for financial reporting purposes, the portion of the corresponding bank account balance applicable to the Plan is not separately identifiable.

The Policy of the Pension Trust fund is to ensure that pension liabilities are met when due. Assets are invested so as to provide for the solvency over time and to maximize the investment return within a reasonable level of risk In accordance with the Official Code of Georgia Annotated Public Retirement System Investment Authority Law, Public Retirement Systems may invest in the following:

- (a) Domestic stocks, including small, mid, and large market capitalization ranges;
- (b) International stocks including emerging markets;
- (c) U.S. Treasury Notes and Bonds, U.S. Government Agency Securities, Mortgage-Backed Securities such as Collateralized Mortgage Obligations (CMO's) and Collateralized Mortgage-Backed securities (CMBS) non-agency issues which are fully collateralized by agency paper;
- (d) All other types of investments which are permitted under the Fulton County Employees' Retirement System Boards' enabling resolutions and Georgia law.

### Credit Quality Risk

Credit Quality Risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The table below shows the Pension Trust fund's exposure to credit quality risk for the fixed income investments held as of December 31, 2007.

			December 31, 2007 ratings						
Fixed Income:	F	'air Value	AAA	AA	Α	BBB	BB		
US Treasury Obligations	\$	52,346	52,346	<u> </u>	~	-	-		
US Agency Obligations		221,679	221,679	-	-	-	-		
Corporate Debt		61,813	2,150	11,378	22,220	26,065	-		
Corporate Asset Backed Securities		30,509	11,461	980	13,656	4,412	-		
CMO		8,303	8,303	-	-	-	-		
CMBS		36,402	36,402	-	-		-		
Fixed Income totals	\$	411,052	332,341	12,358	35,876	30,477			

### Notes to the Financial Statements

December 31, 2007

### (3) Cash and Investments – Fiduciary Funds (continued)

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The following table provides information about Pension Trust fund's exposure to interest rate risk as of December 31, 2007.

	December 31, 2007					
Fixed Income:	_	Fair Value	3-12mos	1-5yrs	6-10yrs	>10yrs
US Treasury Obligations	\$	52,346	-	25,869	16,828	9,649
US Agency Obligations		221,679	4	4,727	24,648	192,300
Corporate Debt		61,813	1,746	23,043	19,718	17,306
Corporate Asset backed Securities		30,509	995	11,869	7,335	10,310
CMO		8,303	-	-	-	8,303
CMBS		36,402	<del>-</del> .	-	1,712	34,690
Fixed Income subtotal	-	411,052	2,745	65,508	70,241	272,558
Equity securities		503,696				
Commingled equity funds		67,881				
Mutual funds:						
Domestic		58,918				
International		135,829				
Cash Equivalents		23,428				
Total cash equivalents and investments	\$	1,200,804				

The following is a summary of the carrying amounts of the cash, cash equivalents and investments of the Fiduciary funds at December 31, 2007 (in thousands of dollars):

	2007			
	Pension Trust Fund	Agency funds		
Balances by category: Cash and cash equivalents	\$ 23,428	79,643		
Investments	\$ 1,177,376 1,200,804	79,643		

The Agency funds' cash is collateralized with securities held by the pledging financial institutions' trust department or in the County's name. The agency funds contain four bankers acceptances, with stated fair market values of \$15,497 that matures between January 18, 2008 and March 17, 2008 and are classified as cash equivalents. Additional certificates of deposit of \$1,572 and \$3,346 in money market funds are held by the agency funds and are also classified as cash equivalents.

### Notes to the Financial Statements

December 31, 2007

### (3) Cash and Investments (continued)

### Hospital Authority

The Authority maintains a cash and investments pool utilized by the Authority. Deposits and investments include demand deposits, certificates of deposit, U.S. government obligations, marketable equity securities, corporate bonds, money market funds and local government investment pools.

### **Custodial Credit Risk**

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it. As of December 31, 2007, all the Authority's deposits were either recovered by federal depository insurance or collateralized through securities held by the pledging financial institution's trust department in the Authority's name, with the exception of \$5,712 on deposit for Hughes Spalding. Children's Hospital. The Authority has no custodial credit risk policies requiring additional collateral beyond what is required under State of Georgia law.

Investment	Average	Average		Ν	Aaturities (	aturities (in years)			
Туре	rating	_	Value	<1	1-5	6-10	>10		
Mixed funds	Aaa	-\$-	19,852	19,800	52	**	~		
Money Market	N/A		20,297	20,297	-	-	-		
U.S Government Agencies	Aaa		1,219	401	818	-	-		
Marketable Equity Securities	N/A		2,296	2,296	. –	-	-		
Total investments		\$	43,664	42,794	870	-	-		

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Authority does not have a formal investment policy that limits investment maturities as a means of managing its' exposure to fair value losses arising from increasing investment rates. The Authority's practice emphasizes the purchase of shorter term or more liquid investments.

### Credit Risk

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority's investment practice seeks to minimize credit risk through diversification of investment with the choices allowed under state statutes.

Concentration of Credit Risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The Authority has no formal policy on concentration of credit risk beyond that stipulated by the Georgia government Code, and has no investments in any one issuer greater than 5% of total Authority investments as of December 31, 2007.

### Notes to the Financial Statements

December 31, 2007

### (3) Cash and Investments (continued)

### Hospital Authority

Basic combined dsicretely presented component unit financial statements:

Unrestricted:	_	2007
Cash and cash equivalents	\$	41,292
Investments		6,712
Restricted		
Cash and cash equivalents (deposits and trusts)		9,209
Investments		36,952
Total	\$	94,165
Total cash and cash equivalents	\$	50,501
Total investments	_	43,664
Total cash, cash equivalents and investments	\$	94,165

### (4) Taxes

### (a) Property Taxes

The County Tax Commissioner bills and collects property taxes for Fulton County as well as those of the Fulton County Board of Education, the City of Atlanta, City of East Point, and the City of Atlanta Board of Education. Collections of taxes for the County are accounted for in the Governmental Funds types. Collections and remittance of taxes for other entities are accounted for in the Tax Commissioner Fund (an Agency Fund). Taxes are levied at approximately July 1, based on property values as of January 1, and are payable from various due dates from August 15 through October 15 depending on the taxing governmental entity. After the due date, interest is charged on unpaid taxes, with a 10% penalty being assessed in addition to interest charges as receivables become greater than 90 days delinquent. The Board of Commissioners establishes the property tax millage rates by June 30. Unpaid property taxes attach as an enforceable lien on property as of January 1 of the following year.

Beginning in 2006, the South Fulton Taxing District was established which levies taxes to provide resources for municipal type services such as police, fire, parks, and economic development. This fund is shown as a special revenue fund for 2007. Also, state legislation required the existing special service district to be divided for financial reporting into "sub-districts" and categorized revenue and expenditures by geographic areas. A combining schedule of these sub-districts and the existing special service district are shown on pages 63 and 64, while schedules of budgetary comparisons are on pages 65 through 67.

### Notes to the Financial Statements

December 31, 2007

### (4) Taxes (continued)

### (b) Local Option Sales Tax

The County received varying portions of a 1% local option sales tax levied on all retail sales made within the County. The proceeds of such tax collected each year are used to reduce, on a dollar-for-dollar basis, the millage equivalent amount of property taxes, which would otherwise be required to be levied in the subsequent year. The incorporation of the City of Sandy Springs, Johns Creek, Milton and Chattahoochee Hills changed the allocation of sales taxes received by Fulton County, as will other incorporations throughout unincorporated Fulton County.

### (5) Allowances for Uncollectible Receivables

Allowances for uncollectible receivables at December 31, 2007 are as follows (in thousands of dollars):

		2007
Taxes Receivable: General Fund	\$	6,700
Special Service District Fund		600
South Fulton Special Taxing District		500 200
Sub-district funds Other Governmental funds - Debt Service Fund		100
Agency Funds	\$	16,400 24,500
	4 <sup>0</sup> mat	41,000
Accounts Receivable - Water and Sewerage System Fund	\$	281

### (6) Due from Other Governments

Due from other governments includes \$1,124, net of a \$656 reserve, due from other area municipalities to the Water and Sewerage System Fund for wastewater treatment charges, sewer use fees, water line construction and miscellaneous surcharges not yet remitted to the County at December 31, 2007. Additionally, due from other governments in the Other Governmental Funds include a receivable of \$5,885 for federal financial assistance related to various grantor receivables and \$99 is due for reimbursement of capital costs in our emergency communication system. The General fund also has \$2,250 due from other local government entities related to financing the activities of the Atlanta-Fulton County Water Resource Commission, and \$1,763 relating to providing contractual services to municipalities within Fulton County.

### Notes to the Financial Statements

December 31, 2007

### (7) Capital Assets and Infrastructure

A summary of changes in the capital assets of governmental type activity is as follows (in thousands):

		January 1,			December 31,
		2007	Increases	Decreases	2007
Capital assets not being depreciated:	-				
Land and land improvements	\$	51,627		(6,488)	45,139
Construction in progress	_	78,942	17,498		96,440
Total capital assets not being depreciated	-	130,569	17,498	(6,488)	141,579
Capital assets being depreciated:					
Equipment		99,404	3,793		103,197
Buildings and other improvements		644,100	7,385	(16,757)	634,728
Roadway network		569,324	2,558	(9,835)	562,047
Total capital assets being depreciated	-	1,312,828	13,736	(26,592)	1,299,972
Less accumulated depreciation for:					
Equipment		(76,838)	(8,268)		(85,106)
Buildings and other improvements		(285,373)	(13,263)	5,125	(293,511)
Roadway network		(144,415)	(12,147)	5,849	(150,713)
Total accumulated depreciation		(506,626)	(33,678)	10,974	(529,330)
Net capital assets being depreciated	-	806,202	(19,942)	(15,618)	770,642
Net capital assets- governmental activities	\$_	936,771	(2,444)	(22,106)	912,221

The value indicated for roadway network includes items such as roads, sidewalks, lighting, stormwater drainage infrastructure, right of way improvements, barriers, guardrails, traffic control devices, bridges, and all other related transportation infrastructure. Repairs or resurfacing of roadways is considered a routine cost to maintain the useful life of roadways, and is not capitalized. Building or roadway improvements that extend the useful life of the asset are capitalized in accordance with generally accepted accounting principles.

Roadways that are owned by the state or municipalities are not included in the above totals. Generally, transportation infrastructure located in unincorporated Fulton County is represented above. Assets constructed by others and deeded to the County are recorded as capital contributions and recorded when donated.

Ownership of roadway networks net of accumulated depreciation has been transferred to newly formed municipalities within the County for roads within their geographic borders formerly owned by the County. These new governments are now responsible for roadways within its jurisdiction, and these assets are no longer owned nor reported as the County's capital assets. Other assets have been sold to these municipalities and are shown as extraordinary items on page 12 on the Statement of Activities.

### Notes to the Financial Statements

### December 31, 2007

### (7) Capital Assets and Infrastructure (continued)

A summary of the capital assets of business-type activity is as follows (in thousands):

	-	January 1, 2007	Increases	Decreases	December 31, 2007
Airport fund:					
Capital assets not being depreciated:					
Land and land improvements	\$	27,909			27,909
Total capital assets not being depreciated		27,909			27,909
Capital assets being depreciated:					
Equipment		1,201	49		1,250
Buildings and other improvements		5,457			5,457
Total capital assets being depreciated		6,658	49		6,707
Less accumulated depreciation for:					
Equipment		(1,085)	(33)	_	(1,118)
Buildings and other improvements		(4,024)	(136)		(4,160)
Total accumulated depreciation		(5,109)	(169)		(5,278)
Net capital assets being depreciated		1,549	(120)	*********	1,429
Net capital assets-Airport fund	\$	29,458	(120)		29,338
Water and Sewerage System fund:					
Capital assets not being depreciated:					
Land improvements	\$	6,664			6,664
Construction in progress		67,571	64,376	to cate	131,947
Total capital assets not being depreciated		74,235	64,376		138,611
Capital assets being depreciated:					
Equipment		12,470	694		13,164
Water system		199,398	3,522	504800410P	202,920
Sewerage system		848,343	13,518	(44,798)	817,063
Total capital assets being depreciated		1,060,211	17,734	(44,798)	1,033,147
Less accumulated depreciation for:					
Equipment		(10,466)	(898)		(11,364)
Water system		(45,752)	(3,936)		(49,688)
Sewerage system		(176,881)	(17,771)	4,480	(190,172)
Total accumulated depreciation	•	(233,099)	(22,605)	4,480	(251,224)
Net capital assets being depreciated		827,112	(4,871)	(40,318)	781,923
Net capital assets-Water and Sewerage					
System fund	\$	901,347	59,505	(40,318)	920,534

Notes to the Financial Statements

December 31, 2007

### (7) Capital Assets and Infrastructure (continued)

No interest was capitalized from borrowings related to construction projects during 2007.

Depreciation expense was charged to functions of the primary government as follows:

Governmental activities:	
Administration	\$ 2,153
Public Safety	4,522
Legal	4,737
Infrastructure and facilities	17,530
Social services	4,306
Health services	430
Total depreciation expense, governmental activities	<u>\$ 33,678</u>
Business-type activities:	
Water and Sewerage	\$ 22,605
Airport	169
Total depreciation expense, business-type activities	<u>\$ 22,774</u>

A summary of the capital assets of County's discretely presented component unit is as follows (in thousands):

		January 1, 2007	Increases	Decreases	December 31, 2007
Capital assets not being depreciated:	-				<u>andre an ferderik der einer einer</u>
Land	\$	1,654	3		1,657
Construction in progress		5,576	3,336	(3,530)	5,382
Total capital assets not being depreciated	-	7,230	3,339	(3,530)	7,039
Capital assets being depreciated:					
Equipment		95,826	10,619		106,445
Buildings		459,347	2,954	(1,415)	460,886
Total capital assets being depreciated	-	555,173	13,573	(1,415)	567,331
Less accumulated depreciation for:					
Equipment		(49,899)	(11,820)		(61,719)
Buildings and other improvements		(289,541)	(19,143)	1,135	(307,549)
Total accumulated depreciation	-	(339,440)	(30,963)	1,135	(369,268)
Net capital assets being depreciated	-	215,733	(17,390)	(280)	198,063
Net capital assets- governmental activities	\$ =	222,963	(14,051)	(3,810)	205,102

Total depreciation expense for the Hospital Authority was \$30,963. All depreciation was incurred on assets acquired to provide health services.

Notes to the Financial Statements

December 31, 2007

# (8) Long-Term Debt & Other Obligations

## (a) Changes in Long-Term Debt

The following is a summary of changes in long-term debt for the year ended December 31, 2007 (in thousands of dollars):

Governmental activities:	-	January 1, 2007	Additions	Retirements	Other*	December 31, 2007	Due within one vear
Certificates of participation Less deferred charges, net	\$	122,055 (458)	E I	(5,395)	- 52	116,660 (406)	5,665
Total Certificates of Participation		121,597		(5,395)	52	116,254	
Building Authority Revenue Bonds Less deferred charges, net		72,147 398		(12,780) -	1,982 (73)	61,349 325	12,001
Total Building Authority Revenue Bonds	ļ	72,545	1	(12,780)	1,909	61,674	
General Obligation Bonds		9,428	•	(4,926)	61	4,581	2,821
Compensated absences		46,089	10,959	(14, 731)	ł	42,317	10,959
Other long term capital lease obligations		80,895	3	(6, 760)	ı	74,135	5,852
Net other post employment benefits		ı	68,285	(11,631)	·	56,654	11,700
Claims and judgments		9,138	I	0	1,041	10,179	355
Post-closure care		22,065	-	(1,000)	a	21,065	1,031
Total Governmental activities	\$	361,757	79,244	(57,223)	3,081	386,859	50,384
Business-type activities:							
Water & Sewerage Revenue Bonds	⇔	579,855	ł	(9,740)	1	570,115	10,335
Less deterred charges, net	ļ	1,148	I	1	661	1,343	
Total Water & Sewerage Revenue Bonds		581,003	£	(9,740)	195	571,458	
Note Payable		771	ĩ	(191)	ł	610	174
Other long-term liabilites	l	1,610	783	(820)	Ĩ	1,573	
Total business-type activities	\$ 	583,384	783	(10,721)	195	573,641	10,509

\*Includes accretion of interest on revenue bonds, amortization of bond premium and discount, and other adjustments to long term liabilities.

### Notes to the Financial Statements

December 31, 2007

### (8) Long-Term Debt & Other Obligations (continued)

### **Bonds** Payable

(1) General Obligation Bonds - The County issued general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the County. General obligation bonds have been issued for general government activities and are reported as a governmental activity in the government wide Statement of Net Assets. General obligation bonds currently outstanding are as follows (in thousands of dollars):

Issue year	Interest rate range	Final maturity date	Outstanding Balance	Annual principal installments	Purpose
1992 1993	6.60 5.375	2009 2010	661 <u>3,920</u> \$ 4,581	661 1,760-2,160	Capital facilities Capital facilities
			φ <u>4,301</u>		

(2) *Revenue Bonds Payable* - The County also issues bonds where the County pledges income derived from the acquired constructed assets to pay debt service. The County has issued revenue bonds for the general government and for proprietary activities. The Building Authority bonds are paid from general governmental activities, while the Water and Sewerage Revenue bonds are paid from business-type activities. Revenue bonds outstanding are as follows (in thousands of dollars):

Issue year	Interest rate_range	Final Maturity Date		Outstanding balance	<u> </u>	Annual principal installments	Purpose
General governmental activities:							
1991 Building Authority 2002-A Building Authority 2002-B Building Authority 2002-C Building Authority	6.70-6.75% 3.00-5.25 3.25-5.00 4.00-5.00	2011 2014 2014 2010	\$ \$	18,054 3,515 20,740 19,040 61,349	\$	5,965-6,015 430-580 205-6,975 6,055-6,645	Capital facilities Capital facilities Capital facilities Capital facilities
Business-type activities:							
1992 Water and Sewerage	6.25%	2010	\$	11,490	\$	1,840-9,710	Water/Sewer facilities Water/Sewer
1998 Water and Sewerage	4.40-5.25	2027		267,713		485-20,320	facilities
2004 Water and Sewerage	2.00-5.25	2034	\$	<u>292,255</u> 571,458	-	140-36,935	Water/Sewer facilities
#### Notes to the Financial Statements

December 31, 2007

## (8) Long-Term Debt & Other Obligations (continued)

The annual requirements to amortize bonds payable as of December 31, 2007, including interest payments are as follows (in thousands of dollars):

Year Ending		General Obligation Bonds		Building Authority Revenue Bonds		Water and Sewerage Revenue Bonds		Total Primary Government	
December 31		Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2008	- \$	2,821	248	12,001	2,732	10,335	28,482	25,157	31,462
2009		1,760	95	11,740	3,052	10,965	27,851	24,465	30,998
2010		-	-	11,575	3,234	11,555	27,258	23,130	30,492
2011		-	-	4,508	3,347	12,160	26,654	16,668	30,001
2012		-	-	6,800	1,080	12,795	26,019	19,595	27,099
2013-2017		-	-	14,725	1,118	74,390	119,687	89,115	120,805
2018-2022		-	-		_	94,525	99,556	94,525	99,556
2023-2027		-	-	-	-	119,515	74,555	119,515	74,555
2028-2032		-	-	-	-	151,795	42,275	151,795	42,275
2033-2034		-	-	-	-	72,080	5,553	72,080	5,553
Total		4,581	343	61,349	14,563	570,115	477,890	636,045	492,796
Deferred charges/									
premiums			-	325	(325)	1,343	(1,343)	1,668	(1,668)
Total	\$	4,581	343	61,674	14,238	571,458	476,547	637,713	491,128

In current and prior years, the County defeased certain outstanding revenue and general obligation bonds and lines of credit by placing the proceeds of new bonds and County resources in irrevocable trusts to provide for all future debt service payments on the old bonds and lines of credit. Accordingly, the trust accounts and the defeased bonds are not included in the accompanying financial statements. At December 31, 2007, the outstanding amount of bonds considered defeased totaled \$56,190.

- (3) *Covenants* The various bond indentures contain a number of limitations and restrictions. The County's management believes that it is in compliance with all limitations and restrictions at December 31, 2007.
- (4) Debt Margins The County is subject to the Municipal Finance Law of Georgia which limits the amount of net bonded debt (exclusive of revenue bonds) the County may have outstanding up to 10% of the average assessed valuation of the past five years. At December 31, 2007, amounts available in the Debt Service Fund exceeded the amount of General Obligation Bonds of \$4,581. The statutory limit and debt margin at that date was \$5,441,720.

#### Notes to the Financial Statements

December 31, 2007

## (8) Long-Term Debt & Other Obligations (continued)

## **Certificates of Participation**

The County entered into a capital lease obligation with the Fulton County Facilities Corporation, an entity that finances the costs of acquiring, constructing, renovating and equipping various public purpose projects in Fulton County. The County entered into a Public-Purpose Master Lease agreement in which the County agreed to make twenty annual lease payments, subject to annual appropriation, sufficient to pay principal and interest to the Corporation. The total lease obligation as of December 31, 2007 is \$116,660 with interest rates ranging from 4.90% to 6.00%.

The annual requirements to amortize this capital lease obligation as of December 31, 2007, including interest payments of \$53,253 are as follows (in thousands of dollars):

Year ended December 31,	Lease Payments
2008	\$ 12,218
2009	12,220
2010	11,973
2011	11,665
2012	11,305
2013-2017	72,160
2018-2019	38,372
	\$ 169,913

## (d) Note Payable

The Enterprise Funds entered into a note payable agreement with the Georgia Environmental Facilities Authority to finance construction of certain treatment facilities. The note which totals \$610 at December 31, 2007 is payable in quarterly installments of principal and interest and bears interest at 6.7%. The annual requirements to pay the note as of December 31, 2007 are as follows (in thousands of dollars):

Year ended December 31,		Principal	Interest	Total payments
2008	\$	174	36	210
2009		185	25	210
2010		197	13	210
2011		54	-	54
	\$_	610	74	684

## Notes to the Financial Statements

December 31, 2007

## (8) Long-Term Debt & Other Obligations (continued)

## (e) Other Long-term Obligations - Capital Leases

The County has entered into other various capital lease obligations totaling \$74,135 with interest rates ranging from 3.95% to 7.66%. The capital leases require the County to make lease payments equal to the debt payments made by the owner of the facility or holder of the lease. The County can exercise its option to purchase each facility upon prepayment of the respective lease. Assets acquired through capital leases are \$74,183 as of December 31, 2007, of which \$38,910 is recorded as buildings, and \$35,273 recorded for mechanical, electrical and plumbing improvements to the County's jail and capitalized as construction in progress.

The annual requirements to amortize these other capital lease obligations as of December 31, 2007, including interest payments and executory costs of \$32,143 are as follows (in thousands):

Year ended	Ca	pital lease	
December 31,	obligation		
2008	\$	9,853	
2009		10,584	
2010		7,692	
2011		6,675	
2012		6,719	
2013-2017		28,383	
2018-2022		21,395	
2023-2026		14,977	
		106,278	

#### (f) Hospital Authority Revenue Bonds

Changes in the Authority's non-current liabilities for the year ended December 31, 2007 are noted below: (in thousands)

		January 1,			December 31,	Due within
Long-term debt:		2007	Additions	Retirements	2007	one year
Revenue Certificates	\$	239,930	1,056	(13,518)	227,468	12,790
Capital lease obligations		12,502	3,484	(4,667)	11,319	3,326
total long-term debt	-	252,432	4,540	(18,185)	238,787	16,116
Other long-term liabilities:						
Deferred revenue	-	1,234	881	(321)	1,794	
Total	\$	253,666	5,421	(18,506)	240,581	16,116

## Notes to the Financial Statements

December 31, 2007

## (8) Long-Term Debt & Other Obligations (continued)

Scheduled principal and interest repayments on long-term debt and payments on capital lease obligations are as follows, in thousands.

Year Ending	Auth Long Te	ority rm Debt	Authority Lease Ob	•	Tot	als
December 31	Principal	Interest	Principal	Interest	Principal	Interest
2008	\$ 12,790	11,368	3,326	354	16,116	11,722
2009	13,365	10,792	2,648	267	16,013	11,059
2010	13,985	10,177	2,733	162	16,718	10,339
2011	14,630	9,530	2,109	60	16,739	9,590
2012	15,355	8,809	503	13	15,858	8,822
2013-2017	89,220	31,602	-	-	89,220	31,602
2018-2020	65,525	6,974		-	65,525	6,974
Total	224,870	89,252	11,319	856	236,189	90,108
Deferred charges/						
premiums	2,598				2,598	-
Total	\$ 227,468	89,252	11,319	856	238,787	90,108

In prior years, the Hospital Authority defeased certain outstanding revenue bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account and the defeased bonds are not included in the Hospital Authority's financial statements. At December 31, 2007, the Hospital Authority's outstanding amount of bonds considered defeased in prior years totaled \$18,960 for the Authority's 1990A, 1990B, 1991 Revenue Refunding certificates.

## (g) Hospital Authority Capital Lease Obligations

The Hospital Authority has entered into various capital lease agreements for equipment, which expire at various dates through 2012. At December 31, 2007, the gross amount of capital assets under capital leases is \$36,449 and the related accumulated depreciation is \$16,537.

#### (9) Other Long-Term Obligations

#### (a) Fulton County

The County owns two closed landfill sites within the County geographic boundaries. State and Federal laws and regulations require the County to monitor and maintain these closed landfills for approximately another 20 years. As of December 31, 2007, the County has increased the estimated liability for postclosure care costs to approximately \$21,065, subject to changes attributable to the effects of inflation, revision of laws, and other variables. The County payments specific to landfill postclosure care approximated \$1,000 in 2007, which are paid by the Solid Waste fund, a special revenue fund. In 1997, the County received a postclosure care financial assurance certification.

### Notes to the Financial Statements

December 31, 2007

## (9) Other Long-Term Obligations (continued)

## (b) Hospital Authority

The Authority engages an independent actuary to make an annual evaluation for general and professional liability risks. The provision for these risks for 2007 was \$3,537 consisting of \$(236) of additional accruals and \$3,773 of excess insurance premiums that were charged to operating expenses in 2007. The cumulative unfunded portion of the actuarially recommended reserve is \$36,406 as of December 31, 2007. The Authority also estimated the reserve for workers' compensation liability by calculating a future reserve for compensated absences and related medical expenses for all open claims outstanding as of that date plus estimating an amount for claims incurred by not reported, which totaled \$6,848 as of December 31, 2007.

The Authority has a \$142,000 letter of credit to provide interim working capital prior to receiving the fourth quarter Indigent Care Trust Fund payment and to provide the funds for the intergovernmental transfer to the State of Georgia. The line of credit expired in December 2007 and no outstanding balance remained as of this date. The balance under the line of credit bore interest at a variable rate equal to the sum of the LIBOR market index rate plus 85 basis points, (6.09% at December 31, 2007). \$61,600 was drawn from this line of credit during 2007.

## (10) Interfund Assets/Liabilities and Transfers

Interfund receivable and payable balances as of December 31, 2007 are attributable to unsettled balances at year-end for charges and transfers between funds. A Non-major governmental fund owed the Special Service district fund, a major fund, \$244 as of December 31, 2007. The Water and Sewerage System fund was owed \$432 from the South Fulton Taxing district, a special revenue fund, and the Special Service District fund owed a contractual services enterprise fund \$983 as of December 31, 2007. No other balances exist as of December 31, 2007. Interfund transfers are attributable to the budgeted allocation of resources from one fund to another for capital outlay projects, matching resources for federal and state grants, and other transfers adopted within the County's budget. These transfers are reported below (in thousands of dollars):

		Transferred To				
Transferred From		General fund	Special Service District funds	Non-Major Govern- mental funds	Total	
General fund	\$	<u> </u>		83,696	83,696	
Special Service District funds Non-major		369		6,374	6,743	
governmental funds	\$	369		<u>9,376</u> 99,446	<u>9,376</u> 99,815	

## Notes to the Financial Statements

December 31, 2007

### (11) Risk Management

The County is self-insured for workers' compensation, unemployment, auto and general liability. The County pays for such claims as they become due from this fund, including claims and judgments. The present value of the estimated future liability for outstanding claims, including estimated incurred but unreported claims, as of December 31, 2007, which is expected to be paid after one year, is \$10,179. This estimated future liability is reported in the governmental activities of the government-wide statements. The County purchases commercial insurance for these exposures at various claim levels. The County has not experienced any significant decrease in insurance coverage in 2007. Settled claims have not exceeded commercial coverage in each of the past three fiscal years.

Additionally, the County is partially self-insured for employee medical claims. The County accounts for its liability for such medical claims and estimated incurred and unreported claims, together with the accumulation of resources for their payment through employee charges and County contributions, in the Insurance Stabilization Fund (Internal Service Fund). At December 31, 2007, the present value of the estimated future liability for outstanding claims, including estimated incurred, but not reported claims, is \$4,996. At December 31, 2007, the County held \$22,331 in cash and cash equivalents available for payment of these claims.

The County has also recorded a liability within the Risk Management Fund of \$2,000 to provide for resources to insure for general, employee and vehicle liability and automobile physical damage. At December 31, 2007, the County held \$15,893 in cash and cash equivalents available for payment of these claims.

Outstanding liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an estimated amount for claims that have been incurred but not reported. Actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards; therefore, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities are discounted, that is, they reflect potential investment income that is expected to be earned on the loss reserves until they are paid.

Changes in the balances of claims liabilities for the County for the period ended December 31, 2007 was as follows (in thousands of dollars):

	-	Beginning of fiscal year liability	Current year claims and changes in estimates	Claims payments	Balance at fiscal year-end
2006	\$	15,714	64,032	(63,943)	15,803
2007		15,803	66,693	(65,321)	17,175

#### Notes to the Financial Statements

#### December 31, 2007

#### (12) Deferred Compensation Plan

The County has adopted a deferred compensation plan (the "Plan") in accordance with the 2001 revisions of Section 457 of the Internal Revenue Code. The Plan, available to all Fulton County employees, allows an employee to voluntarily defer receipt of up to 25% of gross compensation, not to exceed \$15,000. These are based on the new provisions of the 2001 Economic Growth and Tax Relief Reconciliation Act (EGTRRA). The Plan assets are held in custodial accounts for the exclusive benefit of the Plan participants and their beneficiaries and, therefore, the plan assets and liabilities are not recorded on the financial statements of the County. Valic, ICMA, Nationwide, and CityStreet independently managed assets of the plan throughout 2007.

## (13) Retirement Plans

## (a) County Pension Plan

The County maintains for eligible employees the Fulton County Employees Retirement System Pension Plan (the "Plan"), a single-employer defined benefit retirement plan. The Plan was created effective September 1, 1991, as successor to four separate County-maintained pension plans, for all eligible employees of Fulton County. Prior to the establishment of the Plan, the employees of the County were participants in one of two predecessor plans, the General Employees' Pension Plan or the Employees' Pension Plan. Employees who did not elect to participate in the Plan will continue to be eligible for the same benefits of the prior plan in which they participated; however, participation was made a condition of employment for new employees as of September 1, 1991.

The Plan is administered by an eleven member board of trustees which includes two members of the Board of Commissioners, the County Manager, the Director of Finance, a representative citizen of the County, a designee of the Commission's Chairman, a Peace Officer, a retiree of the County, and three active employees.

Complete financial statements for the Plan can be obtained at the following address:

Fulton County Suite 7001 141 Pryor Street, N.W. Atlanta, Georgia 30303

The funding method and determination of benefits payable are provided in or authorized by various acts of the Georgia Legislature and statutes enacted by the County under home rule powers granted by the State. The Plan generally provides that funds to provide retirement benefits are to be accumulated from employee and County contributions and income from the investment of accumulated funds. Should the accumulated funds be insufficient to meet and pay the benefits when due, Fulton County shall be required to make up any deficiency.

The Plan provides monthly retirement benefits that represent 2.25% of the participants' monthly earnings (the average of the highest three 12-month period of employment) for the first five years of credible service and then 2.5% thereafter. The Plan awards cost-of-living increases annually, up to a 3% maximum. Benefits also may be payable at termination, death, or disability.

### Notes to the Financial Statements

December 31, 2007

### (13) Retirement Plans (continued)

The County's contribution is the actuarially determined amount necessary to fund benefits, less employee contributions. The actuarially determined contribution amount is the sum of the annual normal cost and the amortization of the unfunded actuarial accrued liability over the years remaining in the allowable funding period. The actuarial cost method used for funding purposes is the entry age normal cost method. This is one of the approved methods for such plans in Georgia and provides for contributions based on a level percentage of future payroll. The unfunded actuarial accrued liability is amortized on a closed basis over a period established by State of Georgia guidelines.

The required contribution percentages developed in the most recent actuarial valuations for the Plan, and the actual contributions, including contributions to the Supplemental Plan described in this note, made for 2007 are as follows (in thousands of dollars):

	170	2007
Total required employer contributions: Dollar amount Percent of covered payroll	\$	38,895 48.46%
Actual employer contributions: Dollar amount Percent of covered payroll	\$	37,909 47.23%

Employee contribution rates are established in accordance with pension law. During 2007 actual countywide employee contributions were \$5,479 which represented 6.83% of covered payroll. The annual required contribution for the current year was determined as part of the January 1, 2007 actuarial valuation using the entry age normal cost method. The actuarial assumptions included (a) 8.2% investment rate of return, (b) projected salary increases ranging from 4.0-5.0% annually depending on years of service, (c) inflationary adjustments at or exceeding 3% annually. The net pension asset is being amortized on a level dollar amount over 30 years. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

## Membership

Current membership in the Plan and current year payrolls for 2007 are as follows:

Members:	
Retired and receiving benefits	\$ 2,562
Terminated with vested benefits	46
Active employees:	
Vested	1,390
Nonvested	235
Total members	 4,233
Total current year payroll for employees	
covered by the Plan (in thousands)	\$ 80,266

Notes to the Financial Statements

December 31, 2007

#### (13) Retirement Plans (continued)

The Plan's annual pension cost and net pension obligation for 2007 were as follows:

	 (In thousands of dollars)
Annual required contribution	\$ 38,895
Interest on net pension obligation	(4,095)
Adjustment to annual required contribution	4,808
Annual pension cost	 39,608
Contributions made, including interest	39,352
Increase in net pension obligation	 256
Net pension obligation (asset) beginning of year	 (49,933)
Net pension obligation (asset) end of year	\$ (49,677)

No actuarial assumption changes were made for the actuarial evaluation dated January 1, 2008 or 2007.

Effective January 1, 1999, the County adopted new plan provisions for the defined benefit plan (the "Enhanced 1991 Pension Plan"). The new plan provisions modify the benefit accrual rate under the 1991 Pension Plan from 2% up to 2.25% for each of the first five years of creditable service and then 2.50% thereafter.

As of June 16, 1999, this Defined Benefit plan was closed to new participants as the County adopted a new Defined Contribution plan under the IRS 401(A) provision for governmental entities. All active participants in the Fulton County Employees' Retirement System have the annual option to remain in their current defined benefit plan or elect to participate in the defined contribution plan.

On January 1, 2000, The Fulton County Employee's Retirement System Supplemental Plan was established to comply with federal tax laws and has an approximate unfunded actuarial liability of approximately \$1 million as of January 1, 2005 that is not reflected in the data below. The participant information, actuarial funding methods, and assumption used in this valuation are similar to those of the Fulton County Defined Benefit plan and obtained its biannual actuarial review as of January 1, 2007.

The information required to allocate the net pension asset for Proprietary funds was not available as of this date and the net pension asset is reported in the government-wide statements.

## Notes to the Financial Statements

December 31, 2007

## (13) Retirement Plans (continued)

## (b) Defined Contribution Plan

The Fulton County Defined Contribution Pension Plan was established in June 1999 to provide retirement benefits for new employees, appointees and other County officials, as the defined benefit plan was closed. GEB Corporation serves as an independent administrator of the plan. At December 31, 2007, the plan has 3,851 active participants who contributed 6% of their pensionable earnings, approximately \$10,450 during 2007. The County also contributed \$13,933 which was 8% of their pensionable earnings throughout the year. Participants fully vest the matched contributions over a five-year period. Plan provisions and contribution requirements are established by and may be amended by the County Board of Commissioners within the scope of all applicable laws.

## (c) Hospital Authority Pension Plan

The Hospital Authority has a single-employer trusteed noncontributory defined benefit pension plan in which substantially all regular employees are eligible to participate. The Hospital Authority's funding policy is to contribute annually an amount sufficient to meet the actuarially determined pension expense for that year. Information on this plan which may be obtained by writing to Grady Health System Chief Financial Officer, 80 Jesse Hill, Jr. Drive, S.E., Administrative Office, Atlanta, Georgia 30303.

## (14) Other Post-Employment Benefits

## (a) Fulton County

The County provides certain health care and life insurance benefits for retired employees through an independent third party administrator, in which all of the County's employees may become eligible for these benefits if they reach normal retirement age while working for the County. Fulton County contributes 75-90% of the premium cost for health care coverage, based upon the plan chosen by the participant, and contributes 100% of the premium cost for \$10,000 of life insurance coverage for those employees retiring after December 1, 1988. The County pays 75% of the life insurance premiums for those persons who retired prior to December 1, 1988. The total cost to provide retiree health care and life insurance benefits, in the Health Insurance Stabilization fund, an internal service fund, is recognized as paid; such costs approximated \$21,537 in 2007. In accordance with GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the County's annual other postemployment benefit (OPEB) cost is calculated based on the Annual Required Contribution of the employer (ARC) which is required to be actuarially determined on a biannual basis.

For 2007 the Annual Required Contribution and Total OPEB Obligation amounts were determined under the Attained Age funding method. The number of retirees with current health care coverage was 2,130, while 2,633 had life insurance coverage in effect. Active employees with coverage subject to this plan totaled 5,252. The discount rate utilized was 4%, estimated salary increases were 4-5% dependent upon years of service, and a 30 year amortization period.

## Notes to the Financial Statements

December 31, 2007

## (14) Other Post-Employment Benefits (continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of future events. Examples include assumptions of future employment, mortality, and health care cost trends. Amounts determined regarding annual required contributions are subject to revision as results are compared with past expectations and new estimates are made about future trends. The schedule of funding progress presents the first year of implementation of GASB 45. In future year's multi-year trend information will be accumulated which will show changes in the actuarial value of the plan over time, and the unfunded portion.

## (b) Hospital Authority

The Authority provides certain medical and life insurance benefits to retirees eligible for pension payments upon retirement and a minimum of 10 years of continuous pensionable service. The amount of premiums paid by the Authority for retirees during the year ended December 31, 2007 was \$2,500. Retirees must continue the benefits immediately upon retirement by paying the employee portion of the premium cost. No assets have been segregated and restricted to provide such postretirement benefits. The unfunded actuarial accrued liability for benefits was \$149,000, while the 2007 annual required contribution net of employer payments made toward the liability totaled \$13,800.

## (15) Commitments and Contingencies

## (a) Fulton County

(1) *Litigation* – The County expects several lawsuits stemming from an incident within the courthouse area that resulted in fatalities. The eventual outcome of this suit is not known at this time, but could be substantial in nature.

The County is a also a defendant in a number of other legal actions in the nature of claims for damages to persons and property, civil rights violations, condemnation, and other similar types of actions arising in the course of normal County operations. In the opinion of County management, after consultation with legal counsel, an aggregate liability ranging from \$7 million to \$11 million is believe to be reasonably possible. Of this amount, up to \$3 million is believed to be probable. The County will continue to assert its position in a defense against all unsettled claims. The County has accrued \$7 million for these cases, \$5 million within the long term debt section and \$2 million within the claims payable on the government wide Statement Net Assets presented on page 11.

- (2) *Grants* The County participates in a number of Federal financial assistance programs. These programs are subject to independent financial and compliance audits by independent auditors and grantor agencies. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.
- (3) *Commitments* Commitments for water and sewerage system improvements at December 31, 2007 total approximately \$137,064.

## Notes to the Financial Statements

#### December 31, 2007

#### (15) Commitments and Contingencies (continued)

#### (b) Hospital Authority

- (1) *Litigation* The Hospital Authority is named as a defendant in several pending lawsuits. While the ultimate outcome of these lawsuits is not presently determinable, it is the opinion of the Hospital Authority's management that these claims will not have a material adverse effect on the financial position or results of operations of the Hospital Authority.
- (2) **Operating Leases** Leases that do not meet the criteria for capitalization are classified as operating leases with related rental expense charged to operations as incurred. The Hospital Authority has several noncancelable operating leases, primarily for office space, which expire at various dates through 2012. Rental costs for the year ended December 31, 2007 were approximately \$960.
- (3) The future minimum lease payments under noncancelable operating leases as of December 31, 2007 are as follows (in thousands):

	(	Operating leases
2008	\$	2,072
2009		1,418
2010		929
2011		188
2012		526
	\$	5,133

### (16) Subsequent Events

The County in May of 2008 issued \$120 million in Tax Anticipation Notes to provide operating capital until property tax collections are received by the County.

On May 20, 2008, the Hospital Authority entered into a forty year lease and transfer agreement with the Grady Memorial Hospital Corporation (GMHC), a non-profit corporation organized under the laws of the State of Georgia, to lease the Authority's health system facilities. The agreement transfers the operating assets and existing operations, as well as the performance and discharge of all other obligations for a consideration of annual rent of \$2,500. The Authority assigns, transfers and conveys right, title, and interest in and to all assets to the SMHC.

The GMHC will perform and discharge all obligations of the Authority and will pay all amounts when due under, any federal, state or other government programs, including grants, bond contract, operating contracts, service agreements and City of Atlanta Grant. The GMHC is the agent of the Authority and shall perform the Authority's obligations under the Operating Contract, including proving indigent care, reports, financial statements and budget. Assets that were excluded from the transfer operating agreements were the Fulton-DeKalb Authority Employee Retirement Plan, assets of the Pension Plan, Nonexpendable permanent endowments as classified in the December 31, 2006 audited financial statements of the Authority, and funds or other monies received under the Bond Contract.

# REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

## Required Supplementary Information Unaudited, and in thousands

## December 31, 2007

## Schedule of Employer Contributions Six-Year Trend Information

Fiscal year ended	 Annual Pension Cost (APC)	Percentage .of APC contributed	 Net pension obligation (asset)
December 31, 2002 December 31, 2003	\$ 20,806 28,256	103.3% 95.8	\$ (50,354) (49,164)
December 31, 2004	30,983	100.1	(50,477)
December 31, 2005 December 31, 2006	33,680 37,906	99.6	(50,352) (49,933)
December 31, 2007	39,608	95.7	(49,677)

## Schedule of Funding Progress (including effects of plan modifications)

Actuarial valuation date	-	Actuarial value of assets (a)	Entry age normal Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (Asset) (UAAL) (b - a)	Funded ratio (a/b)	Covered payroll (c)	UAAL as a percentage of covered payroli ([b - a]/c)
December 31, 2002	\$	1,004,253	1,085,354	81,101	92.5%	140,931	57.5%
December 31, 2003		1,018,979	1,149,383	130,404	88.7	120,074	108.6
December 31, 2004		1,038,201	1,232,491	194,290	84.2	115,284	168.5
December 31, 2005		1,064,825	1,277,972	213,147	83.3	104,909	203.2
December 31, 2006		1,116,451	1,331,658	215,207	83.8	98,882	217.6
December 31, 2007		1,193,724	1,383,842	190,118	86.3	80,266	236.9

## Schedule of Other Post-Employment Benefits information For the year ended December 31, 2007

Amortization of unfunded accrued liability (UAAL)	\$	42,752
Normal cost at beginning of year		25,533
Annual required contribution (ARC) for other		
postemployment benefits (OPEB)		65,659
Interest on annual required contribution		2,626
Annual OPEB cost/Annual required contribution		68,285
Annual employer contributions made	_	(11,631)
Change in net OPEB obligation	_	56,654
Net OPEB obligation - January 1		-
Net OPEB obligation - December 31	\$_	56,654
Percentage of annual contributions made to		
annual required contribution		17.03%
Unfunded accrued liability (UAAL)	\$	1,075,768
Covered payroll	\$	247,868
UAAL as a percentage of covered payroll		434.0%

This page left intentionally blank.

# COMBINING STATEMENTS AND SCHEDULES

## DESCRIPTION OF MAJOR SPECIAL SERVICE DISTRICT AND SUB-DISTRICT FUNDS

(a Special Revenue fund)

New State of Georgia legislation requires the County in fiscal 2006 to separately report revenues and expenditures for its unincorporated section by separate geographic areas. The two new "sub-districts" are combined with the original special service district as a Major fund for financial reporting purposes, but presentation of separate revenue and expenditures, including budgetary comparisons for these separate areas are provided within this section. The original Special Service District, which accounted for operations for the entire unincorporated area of Fulton County, is shown as well. The southern unincorporated section of Fulton County adopted a differing millage rate, and we have classified that fund as a separate special revenue fund and listed as the South Fulton Taxing District.

Special Service District fund – accounts for revenues, expenditures, and balances for total unincorporated Fulton County through the end of fiscal 2005.

Northwest Special Service Sub-District fund – accounts for revenues, expenditures, and balances for the north-western section of unincorporated Fulton County beginning with fiscal 2006.

Northeast Special Service Sub-District fund – accounts for revenues, expenditures, and balances for the north-eastern section of unincorporated Fulton County beginning with fiscal 2006.

## Combining Balance Sheet Special Service District-Major Special Revenue fund For the year ended December 31, 2007

		Special Service District	Northwest Fulton Sub-District	Northeast Fulton Sub-District_	Total Special Service District
Assets:					
Cash and cash equivalents	\$	25,135	5,456	2,973	33,564
Receivables (net of allowances):					
Taxes		588	—	52	640
Accounts			25		25
Due from other funds		244			244
Total assets	\$ _	25,967	5,481	3,025	34,473
Liabilities:					
Accounts payable	\$	640		32	672
Due to other funds		983	_		983
Deferred revenue		93		26	119
Total liabilities	_	1,716		58	1,774
Fund balances (deficit):	~				
Unreserved:					
Designated for subsequent years expenditures		24,251	5,481	2,967	32,699
Total fund balances (deficit)	•	24,251	5,481	2,967	32,699
Total liabilities and fund balances	\$ _	25,967	5,481	3,025	34,473

## Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances Special Service District-Major Special Revenue fund

## For the year ended December 31, 2007

	_	Special Service District	Northwest Fulton Sub-District	Northeast Fulton Sub-District	Total Special Service District
Revenues:					
Taxes	\$	1,448	836	443	2,727
Intergovernmental		12			12
Charges for services		20	68		88
Courts and law enforcement		14			14
Use of money and property		1,659	391	338	2,388
Licenses and permits		649			649
Miscellaneous		—	2		2
Net (depreciation) appreciation in investments	-	6	(1)		5
Total revenues		3,808	1,296	781	5,885
Expenditures: Current:		1 460			4.400
Public safety		4,460	1.40	14	4,460
Other nonagency	_		140	14	154
Total expenditures	_	4,460	140	14	4,614
Excess (deficiency) of revenues over (under) expenditures	_	(652)	1,156	767	1,271
Other financing sources (uses):					
Transfers out	_	(6,743)			(6,743)
Total other financing sources (uses)		(6,743)	1800008000		(6,743)
Net change in fund balances		(7,395)	1,156	767	(5,472)
Fund balance at beginning of year	_	31,646	4,325	2,200	38,171
Fund balance at end of year	\$ =	24,251	5,481	2,967	32,699

## Special Service District-Major Special Revenue fund Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

	_	Non-G	AAP budge	t basis	Variance
		Original	Final		Positive
	_	Budget	Budget	Actual	(Negative)
Revenues:					
Revenue per Budget Law	\$			4,189	4,189
Appropriated Fund Balance	_	6,000	6,000	6,491	491
Total revenues and other sources,					
non-GAAP budget basis	\$_	6,000	6,000	10,680	4,680
Reconciliation to GAAP basis:	-				
To record net tax receivable and deferred revenue				18	
To record net change in interest receivable					
and depreciation of investments				(399)	•
Appropriated fund balance				(6,491)	
Total adjustment to GAAP basis				(6,872)	
Total revenues and other sources, GAAP basis			97	3,808	

Expenditures and other uses:				
Non agency	\$ 6,000	12,056	10,680	1,376
Total expenditures and other uses,				
non-GAAP budget basis	\$ 6,000	12,056	10,680	1,376
Reconciliation to GAAP basis - to record net effect of				•
unrecorded liabilities			523	
Total expenditures and other uses, GAAP basis		\$	11,203	

## Special Service District-Major Special Revenue fund Northwest Fulton Sub-District Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

		Non-G	AAP budget	basis	Variance
	-	Original	Final		Positive
		Budget	Budget	Actual	(Negative)
Revenues:				·	
Revenues per Budget Law	\$	-	-	1,374	
Appropriated Fund Balance	_	3,729	3,729	709	(3,020)
Total revenues and other sources,					
non-GAAP budget basis	\$_	3,729	3,729	2,083	(3,020)
Reconciliation to GAAP basis:					
To record net tax receivable and deferred revenue				(88)	
To record net change in interest receivable					
and depreciation of investments				10	
Appropriated fund balance				(709)	
Total adjustment to GAAP basis				(787)	
Total revenues and other sources, GAAP basis			\$	1,296	
Expenditures and other uses:					
Non agency	\$_	3,729	3,729	709	3,020
Total expenditures and other uses,	<i>.</i>				
non-GAAP budget basis	\$_	3,729	3,729	709	3,020
Reconciliation to GAAP basis - to record net effect of					
unrecorded liabilities				(569)	
Total expenditures and other uses, GAAP basis			\$	140	

## Special Service District-Major Special Revenue fund Northeast Fulton Sub-District Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

		Non-G	AAP budget	t basis	Variance
	1	Original Budget	Final Budget	Actual	Positive (Negative)
Revenues:	-				
Revenues per Budget Law	\$		-	845	
Appropriated Fund Balance	_	2,070	2,070	1,189	(881)
Total revenues and other sources,					
non-GAAP budget basis	\$	2,070	2,070	2,034	(881)
Reconciliation to GAAP basis:					
To record net tax receivable and deferred revenue To record net change in interest receivable				. (74)	
and depreciation of investments				10	
Appropriated fund balance				(1,189)	
Total adjustment to GAAP basis				(1,253)	
Total revenues and other sources, GAAP basis			4	5 781	
Expenditures and other uses:					
Non agency	\$	2,070	2,070	1,189	881
Total expenditures and other uses,	_				
non-GAAP budget basis	\$=	2,070	2,070	1,189	881
Reconciliation to GAAP basis - to record net effect of unrecorded liabilities Total expenditures and other uses, GAAP basis			\$	(1,175) (1,175) (1,175)	

This page left intentionally blank.

## DESCRIPTION OF NON-MAJOR GOVERNMENTAL FUNDS

The County's Non-Major Governmental Funds are categorized as Debt Service fund, Special Revenue Funds and Capital Project Funds, and are described below:

<u>Debt Service Fund</u> - accounts for resources accumulated to provide debt service payments for the County's required principal and interest payments for the fiscal year and future periods.

<u>Special Revenue funds</u> – account for resources accumulated to provide various activities that by nature are restricted to a particular purpose or for which the County has decided to track separately, and include the following:

South Fulton Taxing District - accounts revenues and expenditures for the southern portion of unincorporated Fulton County. This fund originated in 2006 based upon new State legislation to account for specific geographic areas of unincorporated Fulton County. This particular geographic area adopted a differing millage rate from the other unincorporated areas and became a separate taxing district.

Grants-in-Aid - accounts for significant financial assistance received from federal and state agencies. This fund is used to account for the revenues and the expenditures of monies received from the granting agencies in accordance with the terms of the grant agreements.

Emergency Telephone – accounts for resources provided, used, and accumulated for 911 dispatch, routing and other emergency services.

Solid Waste fund - accounts for the provision of services for the annual postclosure costs for two closed landfills within the County.

Stormwater Management fund - accounts for the provision of resources related to control of stormwater runoff and overflow.

General Governmental Services – accounts for resources provided used, and accumulated for various services offered within the County that are not recouped through an internal reimbursements or charges.

## DESCRIPTION OF NON-MAJOR GOVERNMENTAL FUNDS (continued)

Special Revenue funds - (continued)

Public and Mental Health services-accounts for resources obtained from intergovernmental grants and contributions which are expended to provide health and mental health services to County residents.

Public Education Government Television – accounts for resources provided, used, and accumulated from cable provider fees for acquiring equipment and other assets used for public access educational and various other governmental programming.

Law Enforcement and Justice Services - accounts for the resources obtained, accumulated, and used for various adjudication activities, including indigent defense, court ordered payments, seized property and other related assets.

Hotel/Motel Taxes - accounts for the resources obtained from taxes obtained from hotel visitors that are used to fund travel and tourism.

Social and Cultural services – accounts for resources accumulated and provided to various other entities that assist County efforts to provide social, cultural, and community assistance throughout the County.

Other Special Revenue funds – accounts for resources accumulated and provided for various other purposes not included in the above funds.

Sandy Springs Tax Allocation District fund – accounts for tax revenues accumulated for various development purposes within a geographic area of unincorporated Fulton County.

## DESCRIPTION OF NON-MAJOR GOVERNMENTAL FUNDS (continued)

<u>Capital Project funds</u> – account for resources accumulated for various bond issues and other sources for the purpose of capital improvement for the County. These funds include the following:

Serial Bond Fund - These bonds were issued from 1985 - 1998, and account for the financial resources to be used for capital facilities in the areas of health, parks, public buildings, and traffic.

Library Bond Fund – residual proceeds from a 1985 bond issue for County library construction projects.

Capital Improvements Fund - accounts for capital expenditures funded by transfers from the General Fund, in the areas of health, jail, library, and public buildings.

Fulton County Facilities Corporation - accounts for the resources used in the design, construction, renovation, and furnishing of certain capital projects that are leased exclusively to Fulton County.

Fulton County Building Authority - accounts for resources used in the design, construction, renovation, and furnishing of certain County buildings including the Government Center and Judicial Complex.

Other Capital Projects - accounts for capital lease purchases of buildings, vehicles, and office equipment.

Special Services District (SSD) Projects - accounts for special services district capital expenditures in the area of parks, fire protection other public works.

Transportation Improvements - accounts for resources dedicated to roadway networks within unincorporated Fulton County.

Combining Balance Sheet Non-Major Governmental Funds

December 31, 2007

(in thousands of dollars)

					Special Rev	enue Fund	\$	
	_	Debt Service fund	South Fulton Taxing District	Grants in Aid	Emergency Telephone	Solid Waste	Stormwater <u>Management</u>	General Government Services
Assets: Cash and cash equivalents Investments Receivables (net of allowances);	\$	14,438 2,244	6,923 1,245	868	6,624	792	5,830	1,685
Taxes Accounts		62	8,866					
Due from other governments	_		<u></u>	5,885	99			<u>محمد ا</u>
Total assets	\$_	16,744	17,034	6,753	6,723	792	5,830	1,685
Liabilities: Accounts payable Due to other funds Due to others Deferred revenue	\$	  	2,065 432 278 8,228	2,887	321- 1,303	63 244 	 	
Total liabilities		49	11,003	2,887	1,624	307		
Fund balances (deficit): Reserved for encumbrances Reserved for debt service Unreserved:		16,695						
Designated			6,031	3,866	5,099	485	5,830	1,685
Designated for Property and Infrastructure Undesignated	_					P00000000		
Total fund balances (deficit)		16,695	6,031	3,866	5,099	485	5,830	1,685
Total liabilities and fund balances	\$_	16,744	17,034	6,753	6,723	792	5,830	1,685

(continued)

Combining Balance Sheet Non-Major Governmental Funds

## December 31, 2007

				Special Rev	enue Fund	s		
	-	Public and Mental Health services	Public Education Government Television	Law Enforcement and Justice services	Hotel/ Motel Taxes	Social and Cultural services	Other Special Revenue	Sandy Springs Tax Allocation District
Assets: Cash and cash equivalents Investments Receivables (net of allowances):	\$		766 —	8,826	253 	5,232 807	120 2,505	3
Taxes Accounts Due from other governments				38				
Total assets	\$_		766	8,864	253	6,039	2,625	3
Liabilities: Accounts payable Due to other funds Due to others Deferred revenue	\$	2,044 	 	1,295	 	1,242		
Total liabilities	-	2,044	******	1,295		1,242		
Fund balances (deficit): Reserved for encumbrances Reserved for debt service Unreserved:								
Designated Designated for Property & Infrastructure			766	7,569	253	4,797	2,625	3
Undesignated	-	(2,044)		<u> </u>				
Total fund balances (deficit)	-	(2,044)	766	7,569	253	4,797	2,625	3
Total liabilities and fund balances	\$_		766	8,864	253	6,039	2,625	3

Combining Balance Sheet Non-Major Governmental Funds

December 31, 2007

		Ca	pital Projects Fund Fulton	is Fulton		Special	Transport-	Total
Serial bond	Library bond	Capital Improvements	County Facilities Corporation	County Building Authority	Other capital projects	Service District projects	ation Improve- ments	Non-major Governmenta Funds
112 1,898		26,075 17,697		422	6,076 18,760	4,061	2,066 9,533	91,172 54,800
		 						8,928 38 5,984
2,010	111	43,772		422	24,836	4,061	11,599	160,922
			107			220 	43	9,732 676 4,118 8,277
		<u> </u>	67				1,171	22,803 8,302 16,695
—	—		10 Postor	—	_	—	_	39;009
2,010	<u> </u>	35,610	(174)	422	24,836	2,957	10,385	76,331 (2,218)
2,010	111	41,790	(107)	422	24,836	3,841	11,556	138,119
2,010	111	43,772		422	24,836	4,061	11,599	160,922

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds

## For the year ended December 31, 2007

			Special Revenue Funds						
		Debt Service fund	South Fulton Taxing District	Grants in Aid	Emergency Telephone	Solid Waste	Stormwater <u>Management</u>	General Government Services	
Revenues:									
Taxes	\$	412	28,533	26 200			-		
Intergovernmental Charges for services			755 1,240	36,399 634	7,572	304			
Courts and law enforcement			95						
Use of money and property		650	1,117	24	·			—	
License and permits			8,833		<u> </u>				
Miscellaneous Net appreciation (depreciation)			346				175	192	
in investments		(14)	(3)						
Total revenues	-	1,048	40,916	37,057	7,572	304	175	192	
Expenditures: Current:							·		
Administration				274	( <u>(</u> ))	<u> </u>	Former P	190	
Public safety Infrastructure and facilities			34,341		6,621	1,533			
Social services			10,480	15,288		*, <i>555</i>		_	
Health services				20,087		<u></u>			
Other nonagency		22	841				—	—	
Capital outlay						Real Processo			
Debt service: Principal retirement		26,401							
Interest	_	11,025							
Total expenditures		37,448	45,662	35,649	6,621	1,533		190	
Excess (deficiency) of revenues over (under) expenditures		(36,400)	(4,746)	1,408	951	(1,229)	175	2	
Other financing sources (uses):									
Transfers in		32,050	6,000	1,429		1,000			
Transfers out	-		(626)						
Total other financing sources (uses)		32,050	5,374	1,429		1,000			
Excess (deficiency) of revenues and other sources over (under) expenditures and other uses		(4,350)	628	2,837	951	(229)	175	2	
			-	, .		· /			
Fund balance at beginning of year		21,045	5,403	1,029	4,148	714	5,655	1,683	
Fund balance (deficit) at end of year	\$_	16,695	6,031	3,866	5,099	485	5,830	1,685	

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds

For the year ended December 31, 2007

## (in thousands of dollars)

	Special Revenue Funds										
	Public and Mental Health services	Public Education Government Television	Law Enforcement and Justice services	Hotel/ Motel Taxes	Social and Cultural services	Other Special Revenue	Sandy Springs Tax Allocation District				
~											
S	15,310	_		141		1,401					
	8,030	_	—	_							
	—	1000 000	6,866		41						
			170		41	126					
		106	·	·	. 86	18	—				
	23,340	106	7,036	141	127	1,545					
	_		6,162			1,086					
		174									
	—		—	—	7,526		_				
	53,093			 164	—	—					
			_			_	_				
	_				_	_					
	53,093	174	6,162	164	7,526	1,086					
	(29,753)	(68)	874	. (23)	(7,399)	459	_				
	(29,700)	(00)									
	29,791				7,560	_	_				
	29,791				7,560						
	38	(68)	874	(23)	161	459	—				
	(2,082)	834	6,695	276	4,636	2,166	3				
\$ .	(2,044)	766	7,569	253	4,797	2,625	3				
\$ .	(2,044)	766	7,569	253	4,797	2,625					

(continued)

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds

## For the year ended December 31, 2007

Capital Projects Funds								
Serial Bond	Library Bond	Capital Improvements	Fulton County Facilities Corporation	Fulton County Building Authority	Other Capital Projects	Special Service District Projects	Transpor- tation Improve- ments	Total Nonmajor Governmental Funds
—	—	—	•				_	29,086
_	_		2000			211	4,613	58,689
_	_	—	—		_	_	_	17,780
			—	_				6,961
93	5	2,058	37		1,764	274	815	7,174
	_			11127-004	—.	—	_	8,833
_		483	_	_	146		.—	1,552
	_	(50)		-		(5)	(17)	(89)
93	5	2,491	37		1,910	480	5,411	129,986
		—	_		States		_	1,550
			_	_	_	_		47,124
	_							1,707
			_				_	33,457
		_					_	73,180
								1,027
	_			41	12 472		2 477	41,643
	_	22,008	79	++ ±	10,410	2,905	2,477	41,045
								26,401
_			Vin. #		_			
								11,025
		22,608	79	41	13,636	2,965	2,477	237,114
	5	(20,117)	(42)	(41)	(11,726)	(2,485)	2,934	(107,128)
	_	21,616	_		_	_	_	99,446
			<u> </u>				(8,750)	(9,376)
		21,616	<u> </u>				(8,750)	90,070
93	5	1,499	(42)	(41)	(11,726)	(2,485)	(5,816)	(17,058)
1,917	106	40,291	(65)	463	36,562	6,326	17,372	155,177
2,010	111	41,790	(107)	422_	24,836	3,841	11,556	138,119
	Bond	Bond         Bond           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           93         5           1,917         106	Serial Bond         Library Bond         Capital Improvements           —         —         —           93         5         2,058           —         —         —           93         5         2,058           —         —         483           —         —         483           —         —         (50)           93         5         2,491           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —           —         —         —      <	Serial Bond         Library Bond         Capital Improvements         Fulton County Pacifities $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$ $\_$ $=$ $\_$ $\_$ $\_$ $\_$	Serial Bond         Library Bond         Capital Improvements         Fulton County Facilities         Fulton County Building           -	Serial Library Bond         Capital Improvements         Fulton County Facilities         Fulton County Building         Other Capital Building           -	Serial Bond         Library Bond         Capital Improvements         Fulton County Facilities         Fulton Building         Special Other Building         Special Projects         Special Projects         Special Projects	Futon Bond         Futon County Bond         Futon County Bond         Futon County Building         Other County Projects         Special Serial District         Transpor- tation Projects           -

## Special Revenue funds Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis) For the year ended December 31, 2007

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Debt Service funds:					
Revenues					
Taxes	\$	3,125	3,125	429	(2,696)
Use of Money and Property		655	655	623	(32)
Transfers		33,892	33,892	32,050	(1,842)
Appropriated Fund Balance		-		4,346	4,346
Total revenues	\$_	37,672	37,672	37,448	(224)
Reconciliation to GAAP basis:					
To record net change in taxes receivable and deferred revenues				(17)	
To record net change in interest receiv depreciation of investments	vabl	e and		13	
Appropriated Fund Balance				(4,346)	
Total adjustment to GAAP basis				(4,350)	
Total revenues and other sources, GA	AP	basis		33,098	
Expenditures	Ŀ.				( <b>-</b> )
Principal	\$	26,031	26,031	26,401	(370)
Interest		11,598	11,598	11,025	573
Other		43	43	22	21
Transfers					
Total expenditures	\$_	37,672	37,672	37,448	224
Total expenditures and other uses, GA	AP	basis		37,448	

Special Revenue funds Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

South Fulton Taxing District:		Non-GAAP budget basis			Variance	
-		Original	Final		Positive	
		Budget	Budget	Actual	(Negative)	
Revenues:	-					
Revenue per Budget Law	\$	32,334	32,334	39,497	7,163	
Insurance Premium Tax		5,691	5,691	6,994	1,303	
Appropriated Fund Balance		10,877	10,877	(780)	(11,657)	
Total revenues and other sources,	_					
non-GAAP budget basis	\$	48,902	48,902	45,711	(3,191)	
Reconciliation to GAAP basis:	-					
To record net tax receivable and deferred revenue				423		
To record net change in interest receivable						
and depreciation of investments				2		
Appropriated fund balance				780		
Total adjustment to GAAP basis				1,205		
Total revenues and other sources, GAAP basis			S	6 46,916		
Expenditures and other uses:						
Fire	\$	17,283	17,283	16,024	1,259	
Police		14,139	14,139	14,039	100	
Parks and Recreation		3,455	3,481	3,456	25	
Environment and Community Development		6,335	6,335	5,476	859	
Finance		450	450	153	297	
Non agency		7,240	7,214	6,563	651	
Total expenditures and other uses,	_					
non-GAAP budget basis	\$_	48,902	48,902	45,711	3,191	
Reconciliation to GAAP basis - to record net effect of						
unrecorded liabilities				577		
Total expenditures and other uses, GAAP basis			\$	46,288		

## Special Revenue funds

## Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

For the year ended December 31, 2007

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Grants in Aid					
Revenues Intergovernmental revenue		39,274	39,274	30,931	(8,343)
Other general revenues	\$	750	750	634	(116)
Transfers		1,539	1,539	1,429	(110)
Appropriated Fund Balance	_			2,125	2,125
Total revenues	\$	41,563	41,563	35,119	(6,444)
Reconciliation to GAAP basis:					
To record effect of receivables				5,492	
Appropriated Fund Balance				(2,125)	
Total revenues and other sources, GA.	AP ba	asis		38,486	
Expenditures		205	225	27.4	
Administration		335	335	274	5 470
Social and Health services		22,178	22,178	15,803	5,470
Health services	. —	19,050	19,050	19,042	22,389
Total expenditures and other uses	\$ <u></u>	41,563	41,563	35,119	6,444
Reconciliation to GAAP basis - to rec of unrecorded liabilities Total expenditures and other uses, GA				<u>530</u> <u>35,649</u>	
Emergency Telephone Revenues Charges for Services Appropriated fund balance Total revenues	\$ 	7,600 1,331 8,931	7,600 1,331 8,931	7,572 (919) 6,653	(28) <u>2,250</u> <u>2,222</u>
Reconciliation to GAAP basis: Appropriated Fund Balance Total revenues and other sources, GA.	AP ba	asis		<u>919</u> <u>7,572</u>	
Expenditures Total public safety expenditures	\$	8,931	8.931	6,653	2,278
Reconciliation to GAAP basis - to reco of unrecorded liabilities Total expenditures and other uses, GA				(32)	

## Special Revenue funds

## Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

For the year ended December 31, 2007

## (In thousands of dollars)

	_	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Solid Waste:					
Revenues					
Charges for Services	\$	775	775	304	471
Transfers		1,000	1,000	1,000	
Appropriated fund balance	_	401	401	166	(599)
Total revenues	<u></u>	2.176	2,176	1,470	(128)
Reconciliation to GAAP basis: Appropriated Fund Balance				(166)	
Total revenues and other sources,	GAAP t	pasis		1.304	
Expenditures					
Total facility expenditures	\$_	2.176	2,176	1,470	706
Reconciliation to GAAP basis - to	o record a	net effect			
of unrecorded liabilities				63	
Total expenditures and other uses	, GAAP	basis		1,533	
,				<u></u>	

Stormwater Management:	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues Appropriated fund balance	s <u>3.600</u>	3.600	175	3,425
Total revenues and other sources, GA	AP basis		175	
Expenditures Total infrastructure expenditures	\$ <u>3.600</u>	3,600		3.600

Total expenditures and other uses, GAAP basis

General Government services:		Driginal Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues					
Miscellaneous	\$	163	163	192	29
Appropriated Fund Balance		316	316	(2)	(318)
Total revenues	\$	479	479	190	(289)
Reconciliation to GAAP basis: Appropriated Fund Balance Total revenues and other sources, GA	AP bas	is	-	<u>2</u> 192	
Expenditures Total administrative expenditures	\$	479	479	190	289
Total expenditures and other uses, GA	AAP ba	sis	=	190	
# Special Revenue funds

# Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

For the year ended December 31, 2007

# (In thousands of dollars)

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Public and Mental Health Services	••••				
Revenues					
Intergovernmental revenue-State		16,988	16,988	16,712	(276)
Other general revenues	\$	8,692	8,692	8,030	(662)
Transfers		29,791	29,791	29,791	0
Appropriated Fund Balance		3,486	3,486	(980)	(4,466)
Total revenues	\$	58,957	58,957	53,553	(5.404)
Reconciliation to GAAP basis: To record effect of receivables Appropriated Fund Balance				(1,402) 980	
Total revenues and other sources, GA.	AP b	pasis		53,131	
Expenditures					
Total health services expenditures	\$_	58.957	58,957	53,553	5,404
Reconciliation to GAAP basis - to rec	ord r	net effect			
of unrecorded liabilities				(460)	
Total expenditures and other uses, C	<b>J</b> AA	P basis		53,093	

# Public Education Government Television

uble Education Government Fe	CV 181011	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues	~~~				
Miscellaneous	\$	120	120	106	(14)
Appropriated Fund Balance		835	835	68	(767)
Total revenues	\$	955	955	174	(781)
Reconciliation to GAAP basis: Appropriated Fund Balance				(68)	
Total revenues and other sources,	GAAP b	asis		106	
Expenditures					
Total facility expenditures	\$	955	955	174	781
Total expenditures and other uses	GAAP	basis		174	

**.** .

# Special Revenue funds

# Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

For the year ended December 31, 2007

# (In thousands of dollars)

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Law Enforcement and Justice service	es: –				
Revenues					
Anticipated revenues	\$	983	983	6,897	5,914
Appropriated Fund Balance		2,593	2,593	(735)	(3,328)
Total revenues	\$	3.576	3.576	6,162	2,586
To record net change in interest receindepreciation of investments Appropriated Fund Balance Total revenues and other sources, GA				139 735 7.036	
<b>Expenditures</b> Total social service expenditures	\$_	3,576	3,576	6,162	(2,586)
Total expenditures and other uses, G	AAP	basis		6,162	

Hotel Motel:		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues					
Anticipated revenues	\$	279	279	141	(138)
Appropriated Fund Balance				23	23
Total revenues	S	279	279	164	(115)
Reconciliation to GAAP basis: Appropriated Fund Balance Total revenues and other sources, G	AAP t	pasis		(23)	
Expenditures Total Non-agency expenditures	\$	279	279	164	115
Total expenditures and other uses, C	GAAP	basis		164	

## Special Revenue funds

# Schedule of Revenues and Expenditures Budget and Actual (Non-GAAP Budget Basis)

For the year ended December 31, 2007

(In thousands of dollars)

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Social and Cultural services:					
Revenues					
Anticipated revenues	\$	7,275	7,275	7,687	412
Appropriated Fund Balance		2,939	2,939	(161)	(3,100)
Total revenues	\$	10,214	10,214	7,525	(2,689)
Reconciliation to GAAP basis: Appropriated Fund Balance				161	
Total revenues and other sources, GA	AP b	asis	:	7,687	
Expenditures					
Total social services expenditures	\$	10,214	10,214	7,525	2,689
Total expenditures and other uses, GA	AAP I	pasis		7,525	

		Original Budget	Final Budget	Actual	Variance Positive (Negative)
Other Special revenue funds:	-				
Revenues					
Anticipated revenues	\$	87	87	1,527	1,440
Appropriated Fund Balance	_	730	730	(441)	(1,171)
Total revenues	\$	817	817	1,086	269
Reconciliation to GAAP basis: Change in interest receivable Appropriated Fund Balance Total revenues and other sources,	GAAP t	pasis	- -	18 441 1,545	
Expenditures					
Anticipated Expenditures		817	817	1,086	(269)
Transfers out			*		
Total expenditures	\$_	817	817	1,086	(269)
Total expenditures and other uses,	GAAP	basis		1,086	

Sandy Springs Tax Allocation District:	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues				
Total anticipated revenues	\$ <u> </u>			
Total revenues and other sources, GAA	AP basis			
Expenditures Total social service expenditures	\$			
Total expenditures and other uses, GA	AP basis			

This page left intentionally blank.

# DESCRIPTION OF NON-MAJOR ENTERPRISE FUNDS

Enterprise funds are used to accumulate expenses incurred for providing services to external parties that are to be recovered through user fees or charges.

> Sandy Springs Contractual fund – accounted for services provided for Police and Fire Rescue services to a newly incorporated city within geographical Fulton County, including expenditures incurred for services and the offsetting revenues earned from the City of Sandy Springs.

> Milton Contractual fund – accounts for services provided for Police and Fire Rescue services to a newly incorporated city within geographical Fulton County, including expenditures incurred for services and the offsetting revenues earned from the City of Milton.

> Johns Creek Contractual fund – accounts for services provided for Police and Fire Rescue services to a newly incorporated city within geographical Fulton County, including expenditures incurred for services and the offsetting revenues earned from the City of Johns Creek.

> Airport fund – The Fulton County Airport-Brown field fund accounts for services to tenants and the public for operation and collections from rentals for airport facilities.

Combining Statement of Net Assets Non-major Enterprise Funds

December 31, 2007

		Business	Total			
Assets		Sandy Springs Contractual services fund	Milton Contractual services fund	Johns Creek Contractual services fund	Airport fund	Non-major Enterprise Funds
Current assets: Cash and cash equivalents Due from other governments, net Due from other funds	\$	1,146 	317	300	660	660 1,763 983
Total current assets		2,129	317	300	660	3,406
Noncurrent assets: Nondepreciable capital assets Depreciable capital assets (net of accumulated depreciation)					27,909	27,909
Total noncurrent assets					29,338	29,338
Total assets		2,129	317		29,998	32,744
Liabilities: Current liabilities (payable from current assets); Accounts payable & accrued expenses Total current liabilities	\$.	2,129	<u> </u>	<u> </u>		<u>2,746</u> 2,746
Total liabilities		2,129	317	300		2,746
Net Assets: Invested in capital assets, net of related debt Restricted for debt retirement Unrestricted Total net assets	\$	 			29,338 660 29,998	29,338 

# Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets Non-major Enterprise funds

For the year ended December 31, 2007

	Business Type Activities - Enterprise Funds						
		Sandy Springs Contractual services fund	Milton Contractual services fund	Johns Creek Contractual services fund	Airport fund	Non-major Enterprise Funds	
Operating revenues: Charges for services	\$	640	2,874	11,534	837	15,885	
Total operating revenues		640	2,874	11,534	837	15,885	
Operating expenses: Administrative and general Depreciation and amortization Personal services Contractual services Total operating expenses		 640 640	 2,874 2,874	<u>11,534</u> 11,534	211 169 697 	211 169 697 15,048 16,125	
Operating income (loss)					(240)	(240)	
Income (loss) before contributions				·	(240)	(240)	
Change in net assets			<u> </u>	_	(240)	(240)	
Net assets at beginning of year					30,238	30,238	
Net assets at end of year	\$				29,998	29,998	

# Combining Statement of Cash Flows Non-major Enterprise funds

# For the year ended December 31, 2007

	Business Type Activities - Enterprise Funds					Total
	*	Sandy Springs	Milton	Johns Creek		Non-major
		Contractual	Contractual	Contractual	Airport	Enterprise
	_	services fund	services fund	services fund	fund	Funds
Cash flows from operating activities:						
Receipts from customers and users	\$	640	2,874	11,534	837	15,885
Payments to suppliers			(577)	(2,112)	(211)	(2,900)
Payments to employees	_	(640)	(2,297)	(9,422)	(750)	(13,109)
Net cash provided by (used in ) operating activities	-				(124)	(124)
Cash flows from capital and related financing activities:						
Additions to property, plant, and equipment		Lauran M			(49)	(49)
Net cash provided by capital and	-					······
related financing activities	-				(49)	(49)
(Decrease) increase in cash and cash equivalents			_		(173)	(173)
Cash and cash equivalents at beginning of year		<u> </u>			833	833
Cash and cash equivalents at end of year	\$				660	660
Reconcilation of operating income (loss) to net cash	-					
provided by (used in ) operating activities:						
Operating income (loss)	\$	—			(240)	(240)
Adjustments to reconcile operating (loss) income to net						
cash provided by (used in) operating activities:						1.60
Depreciation and amortization		_			169	169
Changes in assets and liabilities:						
Changes in customer receivables - net Other assets			(of all safe		_	_
*		1,039	(317)	(300)		1,039
Change in due from other governments - net Accounts and claims payable		(56)	(317)	(300)	(53)	(109)
Due to other funds		(983)	A CLORONIA		(55)	(109)
Accrued liabilities		(202)				(565)
Deferred revenue						
Contractual and other liabilities			317	300	_	_
Net cash provided by (used in) operating activities	\$				(124)	(124)

This page left intentionally blank.

.

# DESCRIPTION OF INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments on a cost reimbursement basis. The objective is not to make a profit but rather to recover the total cost of providing the goods or services over a period of time.

The Internal Service funds include the following:

Facilities Services Fund - used to account for purchase of gasoline, vehicle maintenance parts, printing supplies, postage, central supplies, and computer equipment. These items are purchased in bulk and then charged back to the user departments.

Insurance Stabilization Fund - used to account for the payment of health, dental, vision claims and life insurance premiums on behalf of County employees and retirees. County contributions and employee premiums are paid into the fund based on estimated annual costs.

Risk Management Fund - used to account for resources to insure for general, employee and vehicle liability and vehicle physical damage.

Owner Controlled Insurance Fund - used to account for County provided insurance for contractors performing capital project activities.

# Combining Statement of Net Assets Internal Service Funds

December 31, 2007

Assets		Facilities Services fund	Insurance Stabilization fund	Risk Management fund	Owner Controlled Insurance fund	Total Internal Service Funds
Current assets:						
Cash and cash equivalents	\$	_	22,331	15,893	209	38,433
Other current assets	-	1,337	12,223			13,560
Total assets	-	1,337	34,554	15,893	209	51,993
Liabilities and Net Assets				7		
Current liabilities:						
Accounts payable		1,337		206	—	1,543
Claims payable			4,996	2,000		6,996
Total liabilities	-	1,337	4,996	2,206		8,539
Net assets:						
Unrestricted	-		29,558	13,687	209	43,454
Total net assets	\$_		29,558	13,687	209	43,454

# Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets

Internal Service Funds

For the year ended December 31, 2007

	Facilities Services fund	Insurance Stabilization fund	Risk Management fund	Owner Controlled Insurance fund	Total Internal Service Funds
Operating revenues - charges for services	\$	64,878	14,504	454	86,874
Operating expenses: Contractual services Administrative and general	7,038	65,321 —		245	65,566 17,953
Total operating expenses	7,038	65,321	10,915	245	83,519
Operating income (loss)		(443)	3,589	209	3,355
Net assets at beginning of year		30,001	10,098		40,099
Net assets at end of year	\$	29,558	13,687	209	43,454

# Combining Statement of Cash Flows Internal Service Funds

For the year ended December 31, 2007

-	Facilities Services fund	Insurance Stabilization <u>fund</u>	Risk Management fund	Owner Controlled Insurance fund	Total Internal Service Funds
\$ -	7,038 (7,038) —	64,878 (67,218) (2,340)	14,504 (10,890) 3,614	454 (245) 209	86,874 (85,391) 1,483
	_	(2,340)	3,614	209	1,483
-		24,671	12,279		36,950
\$ _	ALCONY Y	22,331	15,893	209	38,433
Ş	-	(443)	3,589	209	3,355
\$			<u>25</u>	80 (80) 209	(2,070) <u>198</u> <u>1,483</u>
	- 	Services <u>fund</u> \$ 7,038 (7,038)   \$		Services         Stabilization         Management           fund         fund         fund         fund           \$ 7,038 $(64,878)$ $(14,504)$ (7,038) $(67,218)$ $(10,890)$ - $(2,340)$ $3,614$ - $(2,340)$ $3,614$ - $(2,340)$ $3,614$ - $24,671$ $12,279$ \$ - $22,331$ $15,893$ \$ - $(443)$ $3,589$	Facilities fund         Insurance fund         Risk Management fund         Controlled Insurance fund           \$ 7,038 (7,038) $64,878$ (67,218) $14,504$ (10,890) $454$ (245)           -         (2,340) $3,614$ 209           -         (2,340) $3,614$ 209           -         22,331         12,279            \$ -         22,331         15,893         209           \$ -         (443) $3,589$ 209           -         253         25         (80)

This page left intentionally blank.

# DESCRIPTION OF AGENCY FUNDS

Agency Funds account for monies and property received and held by the County as trustee, custodian, or agent for other governmental entities, individuals or non-profit organizations and consist of the following:

> Tax Commissioner - to account for all real, personal, intangible, and intangible recording taxes collected and forwarded to the County and other governmental units.

> The following agency funds are used to account for fines, fees and other monies collected by the courts and remitted to other parties in accordance with court orders and state law:

> > Superior Court State Court Juvenile Court Probate Court Sheriff and Criminal Court District Attorney

Combining Statement of Fiduciary Net Assets Fiduciary Funds Agency Funds

December 31, 2007

(In thousands of dollars)

Assets	C	Tax Commissioner	Superior Court	State Court	Juvenile Court	Probate Court	Sheriff and Criminal Court	District Attorney	Total Agency Funds
Cash and cash equivalents Taxes receivable	\$	16,061 102,397	20,509	12,014	85	88	28,447	2,439	79,643 102,397
Total assets	S	118,458	20,509	12,014	85	88	28,447	2,439	182,040
Liabilities									
Due to other taxing districts Due to others	Ş	118,458	20,509	12,014	85	88		2,439	118,458 63,582
Total liabilities	S	118,458	20,509	12,014	85	88	28,447	2,439	182,040

87

Statement of Changes in Assets and Liabilities

# Fiduciary Funds Agency Funds

For the year ended December 31, 2007

(In thousands of dollars)

		Balance January 1, 2007	Additions	Deductions	Balance December 31, 2007
Tax Commissioner:					
Assets					
Cash and cash equivalents	\$	6,969	3,159,176	3,150,084	16,061
Taxes receivable		65,125	1,200,940	1,163,668	102,397
	\$	72,094	4,360,116	4,313,752	118,458
Liabilities					
Due to other taxing districts	\$	72,094	4,360,116	4,313,752	118,458
Superior Court:					
Assets					
Cash and cash equivalents	\$	30,078	145,086	154,655	20,509
Liabilities					
Due to others	\$ .	30,078	145,086	154,655	20,509
State Court:					
Assets					
Cash and cash equivalents	\$	11,444	52,205	51,635	12,014
Liabilities					
Due to others	\$	11,444	52,205	51,635	12,014

(Continued)

Statement of Changes in Assets and Liabilities

# Fiduciary Funds Agency Funds

For the year ended December 31, 2007

(In thousands of dollars)

		Balance January 1, 2007	Additions	Deductions	Balance December 31, 2007
Juvenile Court:					
Assets		·			
Cash and cash equivalents	\$	98	93	106	
Liabilities					
Due to others	\$	98	93	106	
Probate Court:					
Assets					
Cash and cash equivalents	\$	93	8	13	88
Liabilities					
Due to others	\$	93	8	13	
Sheriff and Criminal Court: Assets					
	\$	20.774	270 572	262.808	20.447
Cash and cash equivalents Investments	9	20,774 4,113	270,572	262,898 4,113	28,447
Cash and cash equivalents	\$	24,887	270,572	267,011	28,447
Liabilities	-				
Due to others	\$	24,887	270,572	267,011	28,447
District Attorney:					
Assets	i.				
Cash and cash equivalents	\$	2,525	2,198	2,284	2,439
Liabilities				· · · · · · · · · · · · · · · · · · ·	
Due to others	\$ :	2,525	2,198	2,284	2,439

(Continued)

# Statement of Changes in Assets and Liabilities

# Fiduciary Funds Agency Funds

# For the year ended December 31, 2007

	Balance January 1, 2007	Additions	Deductions	Balance December 31, 2007
Total - All Agency Funds:				
Assets				
Cash and cash equivalents Investments Taxes receivable	\$ 71,977 4,113 65,125	3,629,338	3,621,675 4,113 1,163,668	79,643  102,397
	\$ 141,215	4,830,278	4,789,456	182,036
Liabilities				
Due to other taxing districts Due to others	\$ 72,094 69,121	4,360,116 470,162	4,313,752 475,704	118,458 63,582
	\$ 141,215	4,830,278	4,789,456	182,036

# **OTHER SCHEDULES**

Summary of Debt Service Requirements to Maturity

Debt Service Requirements to Maturity - General Obligation Bonds

Debt Service Requirements to Maturity – Fulton County Building Authority Revenue Bonds

Debt Service Requirements to Maturity - Water and Sewerage Revenue Bonds

Hotel/Motel Tax Collections and Expenditures

Other Schedules Summary of Debt Service Requirements to Maturity

December 31, 2007

(In thousands of dollars)

e

			ial principal est requirements	
Calendar year	General obligation bonds	Building Authority bonds	Fulton County water and sewerage revenue bonds	Totals
2008	3,069	14,733	38,817	56,619
2009	1,855	14,792	38,816	55,463
2010	-	14,809	38,813	53,622
2011		7,855	38,814	46,669
2012		7,880	38,814	46,694
2013		7,909	38,815	46,724
2014	·	7,934	38,817	46,751
2015			38,816	38,816
2016			38,814	38,814
2017			38,815	38,815
2018		****	38,813	38,813
2019			38,818	38,818
2020			38,818	3.8,818
2021			38,816	38,816
2022			38,816	38,816
2023			38,815	38,815
2024	· ·		38,817	38,817
2025			38,813	38,813
2026			38,813	38,813
2027			38,812	38,812
2028			38,814	38,814
2029			38,813	38,813
2030			38,814	38,814
2031			38,817	38,817
2032		ou states	38,812	38,812
2033			38,817	38,817
2034			38,816	38,816
\$	<u>    4,924   </u>	75,912	1,048,005	1,128,841

Other Schedules Debt Service Requirements to Maturity General Obligation Bonds

December 31, 2007

<u>Calendar year</u>	Principal	Interest	<u> </u>
2008 2009	\$ 2,821 1,760	248 95	3,069 1,855
	\$	343	4,924

# Other Schedules Debt Service Requirements to Maturity Fulton County Building Authority Revenue Bonds

# December 31, 2007

Calendar year	Principal	Interest	Totals
2008	\$ 12,001	2,732	14,733
2009	11,740	3,052	14,792
2010	11,575	3,234	14,809
2011	4,508	3,347	7,855
2012	6,800	1,080	7,880
2013	7,170	739	7,909
2014	7,555	379	7,934
	61,349	14,563	75,912
Unamortized deferred charges (net) at December 31, 2007	325	(325)	
	\$ 61,674	14,238	75,912

Other Schedules Debt Service Requirements to Maturity Water and Sewerage Revenue Bonds Series 2004, 1998 and 1992

# December 31, 2007

(In thousands of dollars)

Calendar year	-	Principal	Interest	Totals
2008	\$	10,335	28,482	38,817
2009		10,965	27,851	38,816
2010		11,555	27,258	38,813
2011		12,160	26,654	38,814
2012		12,795	26,019	38,814
2013		13,465	25,350	38,815
2014		14,160	24,657	38,817
2015		14,835	23,981	38,816
2016		15,575	23,239	38,814
2017		16,355	22,460	38,815
2018		17,170	21,643	38,813
2019		18,000	20,818	38,818
2020		18,865	19,953	38,818
2021		19,770	19,046	38,816
2022		20,720	18,096	38,816
2023		21,715	17,100	38,815
2024		22,760	16,057	38,817
2025		23,850	14,963	38,813
2026		24,995	13,818	38,813
2027		26,195	12,617	38,812
2028		27,455	11,359	38,814
2029		28,825	9,988	38,813
2030		30,265	8,549	38,814
2031		31,815	7,002	38,817
2032		33,435	5,377	38,812
2033		35,145	3,672	38,817
2034	_	36,935	1,881	38,816
		570,115	477,890	1,048,005
Unamortized discount at December 31, 2007	-	1,343	(1,343)	
	\$ _	571,458	476,547	1,048,005

Other Schedules Hotel/Motel Tax Collections and Expenditures Year ended December 31, 2007

	Col	lection Period f	rom January 1	st to December 3	lst
		Expend	itures and Obl	igations	Expended or
	Hotel/Motel	Hotel/Motel	Hotel/Motel	Hotel/Motel	Obligated
Collection	Tax	Tax	Tax	Tax Expended	as a Percentage
Rate	Collected	Expended	<b>Obligated</b>	or Obligated	of Collected
7%	\$194,361	194,361		194,361	100.00%
/ 70	\$174,301	194,301		174,501	100.0070

95

This page left intentionally blank.

# **STATISTICAL SECTION**

(Unaudited)

# **Statistical Section**

This part of the Fulton County Comprehensive Annual Financial Report presents detailed information as a context for understanding wht the information in the financial statemetns, note disclosures, and required supplementary information says about the County's overall financial health.

Contents	Pages
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	96-99
Revenue Capacity	
These schedules contain information to help the reader assess the factors affecting the County's ability to generate its property and sales taxes.	100-105
Debt Capacity	
These schedules present inforamtion to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	106-110
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	111-112
Operating Information	
These scheduels contain information about the County's operations and resources to help the reder understand how the County's financial information relates to the services the County provides and the activities it performs	113-115

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The County implemented GASB 34 in 2002; schedules presenting government-wide information include information beginning in that year.

Net Assets by Component Last Six Fiscal Years (accrual basis of accounting, in thousands)

				Fisca	l Year		
	-	2007	2006	2005	2004	2003	2002
Governmental activities							
Invested in capital assets, net of							
related debt	\$	656,111	652,890	733,571	932,446	896,321	284,509
Restricted		27,165	33,581	57,364	78,932	129,112	109,325
Unrestricted		239,305	341,604	260,036	232,808	169,295	202,593
Total governmental activities net assets	\$	922,581	1,028,075	1,050,971	1,244,186	1,194,728	596,427
Business-type activities							
Invested in capital assets, net of							
related debt	\$	635,696	687,192	667,370	607,009	622,140	374,181
Restricted		44,584	42,899	40,911	41,809	31,795	25,615
Unrestricted		385,947	292,828	277,702	247,382	227,944	211,676
Total business-type activities net assets	\$	1,066,227	1,022,919	985,983	896,200	881,879	611,472
Primary government							
Invested in capital assets, net of							
related debt	\$	1,291,807	1,340,082	1,400,941	1,539,455	1,518,461	658,690
Restricted		71,749	76,480	98,275	120,741	160,907	134,940
Unrestricted		625,252	634,432	537,738	480,190	397,239	414,269
Total primary government net assets	\$	1,988,808	2,050,994	2,036,954	2,140,386	2,076,607	1,207,899

Note: The County began to report accrual information when it implemented GASB Statement 34 in fiscal 2002.

Changes in Net Assets Last Six Fiscal Years

(accrual basis of accounting, in thousands)

				Fiscal		0000	
_	200	<u>7 · 2</u>	.006	2005	2004	2003	2002
Expenses							
Governmental activities							
Administration	\$ 107,		02,619	97,780	100,089	101,552	113,43
Public Safety	187,		83,189	194,271	177,082	174,471	163,33
Legal	141,		12,643	115,217	112,916	107,698	98,94
Infrastructure and facilities	49,	351	73,431	81,466	67,431	61,116	56,12
Social services	127,	264 1	13,521	106,794	111,306	118,008	108,01
Health services	186,	913 10	60,904	160,770	158,414	158,087	159,50
Interest and other debt related costs	17,	450	17,767	17,053	18,277	19,161	20,24
fotal governmental activities expenses	818,	531 60	64,074	773,351	745,515	740,093	719,59
Business-type activities							
Water and sewerage services	123,		16,826	116,583	99,571	89,262	81,11
Contractual services	15,	048	14,430		—		
Airport services	1,	077	1,187	875	965	806	7.
Total business-type activities expenses	139,	755 1.	32,443	117,458	100,536	90,068	81,8
Total primary government expenses	\$ <u>958</u> ,	286 79	96,517	890,809	846,051	830,161	801,4
rogram Revenues							
Governmental activities							
Charges for services	ф ф	020	0.004	0.275	10 400	10.073	0.24
Public and Mental health fees	,	030	8,094	9,375	10,433	12,073	9,30
Emergency communication fees		572	6,978	8,449	5,295	5,317	5,4
Legal and adjudication			33,803	27,080	30,139	21,724	22,7
License and permits			16,286	28,852	23,927	19,387	22,39
Other		241	9,362	8,036	11,674	10,089	11,4'
Total Charges for Services			<u>74,523</u>	81,792	81,468	68,590	71,40
Operating grants and contributions	57,	098 5	55,454	61,850	57,732	58,855	63,22
Capital grants and contributions	6,		21,056	50,871	25,205	48,123	
Total governmental activities program revenues	129,	183 13	51,033	194,513	164,405	175,568	134,68
Business-type activities							
Charges for services	144,	016 13	38,491	134,464	119,138	97,823	97,82
Capital grants and contributions	13,	944	6,211	60,455	8,954	12,969	
fotal business-type activities program revenues	157,		14,702	194,919	128,092	110,792	97,82
Total primary government program revenues	\$	143 29	95,735	389,432	292,497	286,360	232,50
Net (Expense) Revenue							/
Governmental activities	\$ (689,		26,831)	(578,838)	(581,110)	(564,525)	(584,91
Business-type activities			12,259	77,461	27,556	20,724	15,94
otal primary government net expense	\$ <u>(671,</u>	<u>[43]</u> (6]	14,572)	(501,377)	(553,554)	(543,801)	(568,96
General Revenues and Other Changes in Net	Assets						
Bovernmental activities:	<b>•</b>			401.440	(00.000	con 020	440.14
Property taxes	\$ 494,		23,418	491,448	493,829	502,930	449,10
Sales taxes	39,1		50,671	74,930	68,949	62,911	65,52
Other taxes			13,299	15,639	14,897	13,589	52,69
Intergovernmental unrestricted revenues	12,		15,105	15,917	15,475	15,790	15,54
Commissions on tax collections			14,471	12,928	12,204	12,707	9,46
Use of money and property	25,0	)55 2	27,488	22,585	16,439	13,837	16,6
Miscellaneous	5,	248	2,810	5,603	8,775	4,074	3,11
Special and extraordinary items	(16,4	422)	1,418			(2,317)	
otal governmental activities	583,	353 65	58,680	639,050	630,568	623,521	612,05
usiness-type activities							
Use of money and property	26,4	421 2	26,223	13,000	3,826	6,538	16,07
Miscellaneous	(1,1	318) (	(1,546)	(678)	714		
	25,		24,677	12,322	4,540	6,538	16,07
otal business-type activities			33,357	651,372	635,108	630,059	628,12
	\$ 608,9			***************************************			
otal primary government	\$ <u>608,9</u>						
fotal primary government	\$ <u>608,9</u> \$ (105,4		31,849	60,212	49,458	58,996	27,13
Fotal business-type activities Fotal primary government Change in Net Assets Governmental activities Business-type activities		494) 3	31,849 36,936	60,212 89,783	49,458 32,096	58,996 27,262	27,13 32,02

Note: The County began to report accrual information when it implemented GASB Statement 34 in fiscal 2002.

# Schedule 3

# FULTON COUNTY, GEORGIA

# Fund Balances, Governmental funds Last Six Fiscal Years (modified accrual basis of accounting, in thousands)

				Fisca	l Year							
	-	2007	2006	2005	2004	2003	2002					
General fund	-											
Unreserved		97,362	136,195	100,208	106,444	89,370	100,414					
Total general fund	\$_	97,362	136,195	100,208	106,444	89,370	100,414					
Special Service District Fund												
Unreserved		32,699	38,171	44,646	21,419	13,740	19,401					
Total Special District fund	\$	32,699	38,171	44,646	21,419	13,740	19,401					
All Other Governmental Funds												
Reserved	\$	24,997	47,198	45,054	49,830	58,384	77,515					
Unreserved, reported in:												
Special revenue funds		36,965	31,160	25,191	34,655	30,178	31,069					
Capital projects funds		76,157	76,818	77,388	87,267	92,540	81,572					
Total all other governmental funds	\$_	138,119	155,176	147,633	171,752	181,102	190,156					
Total governmental funds	\$_	268,180	329,542	292,487	299,615		309,971					

Note: The County began to report accrual information when it implemented GASB Statement 34 in fiscal 2002

# FULTON COUNTY, GEORGIA Changes in Fund Balances, Governmental funds Last Five Fiscal Years (modified accrual basis of accounting, in thousands)

		2007	2006	2005	2004	2003	2002
Revenues							
Taxes	\$	539,266	592,175	574,336	577,885	577,952	569,608
Intergovernmental		76,271	70,739	78,208	74,870	76,493	78,764
Charges for services		43,950	48,001	44,991	41,165	41,499	39,554
Courts and law enforcement		27,471	24,707	20,877	28,580	20,411	18,978
Use of money and property		25,213	27,430	22,524	16,476	13,979	17,043
Licenses and permits		9,482	16,286	28,852	23,927	19,387	22,391
Miscellaneous		5,248	2,810	5,603	8,775	4,074	3,111
Net (depreciation) appreciation in investments		(158)	58	61	(37)	(142)	(425)
Total revenues		726,743	782,206	775,452	771,641	753,653	749,024
Expenditures							
Current:							
Administration		88,427	91,616	90,431	93,091	86,013	87,900
Public safety		152,528	162,390	179,396	163,883	163,390	156,387
Legal		112,361	107,920	104,157	102,370	97.835	92,061
Infrastructure and facilities		34,949	48,413	44,139	41,172	36,336	39,544
Social services		99,963	97,951	102,165	107,226	100,588	97,182
Health services		173,819	155,351	156,037	154.614	156,810	159,754
Other nonagency		43,095	48,287	32,023	28,819	37,251	34,247
Capital outlay		41,643	61,583	28,105	30,122	47,970	87,577
Debt service:		41,040	01,000	20,100	50,122	+1,270	01,511
Principal retirement		29,861	29,457	31,004	29,462	27,617	27,412
Interest		15,222	15,704	15,123	15,932	17.020	17,055
Total expenditures	_	791,868	818,672	782,580	766,691	770,830	799,119
Excess of revenues over (under) expenditures							
Other Financing Sources (Uses)			,				
Capital lease obligations			54,712		*****	6,239	
Proceeds from sale of refunding bonds							87,535
Premium received on refunding bonds		<u> </u>	_			1012030	4,959
Payments to escrow agent					<del></del>		(93,120)
Transfers in		99,815	102,723	125,163	95,561	111,076	128,667
Transfers out		(99,815)	(102,724)	(125,163)	(95,561)	(112,076)	(128,667)
Total other financing sources (uses)	 		54,711			5,239	(626)
Special item: Proceeds from sale of capital assets		3,762	18,810				
Net changes in fund balances	\$	(61,363)	37,055	(7,128)	4,950	(11,938)	(50,721)
Debt service as a percentage of							
noncapital expenditures		5.9 %	6.0 %	6.1 %	6.2 %	6.2 %	6.2 %

# Schedule 5

# FULTON COUNTY, GEORGIA Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (in thousands)

			Personal	Total	Total	Estimated
Fiscal	Real	Public	and	assessed	direct	actual
Year	Property	Utilities	Business	value	tax rate	value
1998	\$ 20,813,090	1,110,800	5,780,350	27,704,240	40%	69,260,600
1999	21,473,564	1,110,800	6,084,324	28,668,688	40%	71,671,720
2000	23,175,763	1,443,349	6,383,441	31,002,553	40%	77,506,383
2001	26,741,670	1,474,252	6,912,927	35,128,849	40%	87,822,123
2002	30,279,444	1,088,710	6,748,080	38,116,234	40%	95,290,585
2003	33,087,369	1,006,182	6,584,144	40,677,695	40%	101,694,238
2004	35,294,429	1,105,766	6,356,263	42,756,458	40%	106,891,145
2005	36,850,956	1,216,577	6,418,193	44,485,726	40%	111,214,315
2006	40,777,348	1,091,205	6,716,879	48,585,432	40%	121,463,580
2007	46,380,413	1,090,830	6,991,764	54,463,007	40%	136,157,518

Note: The above assessed values may be reduced somewhat due to the following exemptions:

- A special full value homestead exemption is allowed on owner-occupied residences of persons who are age 70 or over who meet certain income requirements. This exemption applies only to Fulton County taxes. State and school taxes are not exempt.
- (2) A regular \$15,000 homestead exemption is allowed on all owner-occupied homes, except for purposes of schoola nd bond tax levies.
- (3) An exemption is allowed on qualifying real property devoted to agricultural or historic purposes.
- (4) A 100% Freeport exemption exists on applicable business inventories.
- (5) Assessed values are established by the Fulton County Board of Tax Assessors on January 1 of each year.
- (6) An exemption is allowed for property used in or which is a part of any facility for the primary prupose of elminating or reducing air or water pollution if the facilities have been certified by the Georgia Department of Natural Resources.

Schedule 6

# FULTON COUNTY, GEORGIA

# Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years Operating and Bond Levies (Rate per \$1,000 Assessed Value)

2007	10.28 18.09 3.87 5.66	37.90	0.25	8 92	5.00	22.69		6.25	9.56	14.75	5.00	16.61	11.78	4.50	5.66	9.50	4.73	4.73	4.61
1	11.47 18.11 4.61 5.73			9.44	5.00	22.70	Va olumata anala	6.60	9.56	12.37	5.45	12.61	9.89	4.50	6.09	7.50	4.73		
	11.65 18.11 4.73			9.57	5.00	20.52		7.00	9.56	12.37	5.45	12.61	9.92	4.50	6.09	7.50			
	11.65 17.61 4.73			10.02	4.20	20.98		7.00	9.56	12.37	5.75	12.61	6.95	4.50	6.09	7.50			*******
	12.32 18.06 4.31			10.51	3.60	21.57		7.00	9.56	12.50	6.00	9.61	7.00	4.50	5.17	7.50	at processory.		
	12.81 18.77 4.47			10.86	2.50	21.78	1.47	7.23	9.56	15.00	6.00	9.61	5.76	4.50	5.43	7.50	1		
2001	13.34 19.02 4.70	37,06	0.25	7.37	2.22	22.06	1.86	7.48	6.61	9.00	4.50	9.61	6.80	4.50	5.43	7.50			WARMANAAAA
2000	13.69 20.15 4.76	38.60	0.25	8.03	2.22	24.80	1.97	7.88	6.93	10.50	4.50	10.00	7.50	4.50	5.81	7.50	1		
1999	13.69 20.76 4.76	39.21	0.25	8.39	2.22	25.93	2.25	7.88	7.50	11.00	4.50	11.00	7.50	4.50	6.59	7.50	ł		
1998	13.69 20.76 4.76	39.21	0.25	8.39	2.02	26.43	2.06	7.88	7.50	15.00	4.50	11.00	7.50	4.50	6.59	7.50	-		
Fulton County direct	General & bond School Special Services district South Fulton tax district	Total direct	State of Georgia	Municipalities: City of Atlanta	Downtown Development district	City of Atlanta school district	Atlanta-DeKalb library	City of Alpharetta	City of College Park	City of East Point	City of Fairburn	City of Hapeville	City of Mountain Park	City of Palmetto	City of Roswell	City of Union city	City of Sandy Springs	City of Milton	City of John's Creek

# Principal Taxpayers Current Year and Nine Years Ago

		Percentage o total assessed		
	Assessment	value		Taxes
Ten major taxpayers of 2007:				
BellSouth Telecommunications	\$ 535,220,400	0.98%	\$	10,396,130
Development Authority of Fulton County	321,512,382	0.59%		5,922,412
AT&T	224,972,118	0.41%		5,414,204
Georgia Power	304,282,928	0.56%		4,956,637
Coca Cola	237,854,482	0.44%		4,064,175
Delta Airlines	100,403,752	0.18%		3,000,320
Concourse Associates	70,881,300	0.13%		2,312,290
Post Apartment Homes	174,864,730	0.32%		2,201,178
Foru Eight Five Properties	59,546,650	0.11%		1,942,531
Cousins Properties	80,963,292	0.15%		1,888,185
Total ten major taxpayers	\$ 2,110,502,034	3.88%	\$_	42,098,062
(1) Total County gross assessed value	\$ 54,463,006,905	-		

		Percentage o total assessed	
	Assessment	value	Taxes
Ten major taxpayers of 1998:			
Coca Cola	247,496,900	0.89%	4,638,335
Delta Airlines	145,140,460	0.52%	6,319,516
American Telephone & Telegraph	107,537,584	0.39%	5,748,924
BellSouth Telecommunications	\$ 99,838,113	0.36%	\$ 7,664,766
Georgia Pacific Company	97,891,800	0.35%	1,702,933
Ford Motor Company	90,848,460	0.33%	2,849,027
International Business Machines	84,799,770	0.31%	2,000,795
Georgia Power	73,496,246	0.27%	5,071,705
Concourse Ltd.	67,481,360	0.24%	2,662,814
Hodges MD Enterprises	48,221,490	0.17%	4,124,583
Total ten major taxpayers	\$ 1,062,752,183	3.84%	\$ 42,783,398
(1) Total County gross assessed value	\$ 27,704,240,000	-	

Source: Fulton County Tax Commissioner.

Outstanding	delinquent	taxes as	percentage of	current levy	1.8%	5.7	5.1	7.6	2.6	2.3	2.0	2.1	2.0	3.9		Outstanding	delinquent	taxes as	percentage of	current levy	4.2%	5.6	5.1	9.6	4.1	3.1	8.6	6.8	4.4	
		Outstanding	delinquent	taxes	4,990	17,322	15,912	25,912	9,424	8,637	7,375	8,102	8,290	16,179				Outstanding	delinguent	faxes	647	948	499	838	366	288	206	169	118	
					%																%									
	Total	collections as	percentage of	curent levy	103.6 %	96.4	100.6	99.3	102.5	100.7	101.8	100.3	0.06	97.2	tions			collections as	percentage of	curent levy	103.3 9	96.5	104.9	101.1	102.9	100.9	103.2	101.9	9.66	
		Total	tax	collected	292,976	293,817	313,074	339,244	367,666	373,780	384,177	385,507	410,746	402,966	evy and Collec ars			Total	tax	collected	16,068	16,298	10,353	8,849	9,258	9,385	2,478	2,528	2,652	
		Delinguent	tax	collected	\$ 15,132 \$	6,459	17,838	14,587	15,921	8,415	23,045	18,657	19,183	17,709	Debt Service Fund Property 1 ax Levy and Collections Last Ten Fiscal Years (in thousands)			Delinquent	tax		\$ 775 \$	357	983	521	428	221	177	154	155	
		Percent	oflevy	collected	98.2 %	94.3	94.9	95.0	98.1	98.5	95.7	95.4	94.4	92.9	Debt Service			Percent	of levy	collected	98.3 %	94.4	94.9	95.1	98.2	98.5	95.8	95.6	93.8	
		Current	tax	collected	277,844	287,358	295,236	324,657	351,745	365,365	361,132	366,850	391,563	385,257				Current	tax	collected	15,293	15,941	9,370	8,328	8,830	9,164	2,301	2,374	2,497	
		Total	current year	tax levy	282,834 \$	304,680	311,148	341,734	358,570	371,005	377,362	384,454	414,871	414,657				Total	current year	tax levy	15,557 \$	16,889	9,869	8,754	8,994	9,302	2,402	2,482	2,663	
			Fiscal	Year	1998 \$	1999	2000	2001	2002	2003	2004	2005	2006	2007					Fiscal		1998 \$	1999	2000	2001	2002	2003	2004	2005	2006	

FULTON COUNTY, GEORGIA General Fund Property Tax Levy and Collections Last Ten Fiscal Years

Source: Fulton County Tax Commissioner's office

103

# Schedule 8-A
8-B
<u>Schedule</u>

## FULTON COUNTY, GEORGIA Special Service District Fund Property Tax Levy and Collections Last Ten Fiscal Years (in thousands)

						Total		delinquent
	Total	Current	Percent	Delinquent	Total	collections as	Outstanding	taxes as
Fiscal	current year	tax	of levy	tax	tax	percentage of	delinquent	percentage of
Year	tax levy	collected	collected	collected	collected		taxes	current levy
1998	\$ 36,873 \$	36,382	98.7 %	s 1,663 s	38,045	1	\$ 491	1.3%
1999	40,532	38,491		662	39,153		2,041	5.0
2000	40,844	38,959		1,881	40,840		1,885	4.6
2001	45,421	43,489		1,689	45,178		2,725	6.0
2002	45,744	45,022		1,797	46,819		885	1.9
2003	47,425	46,985	1.66	1,116	48,101		614	1.3
2004	54,974	53,040		597	53,637		677	1.2
2005	56,615	54,206		2,121	56,327		735	1.3
2006	*			2,200	2,200		1,302	
2007	*	}		307	307		1,054	

\* State law required the Special Service district to bill and collect by geographic areas of unincorporated Fulton County for 2006, see Schedule 8-C.

Source: Fulton County Tax Commissioner's office

	Outstanding delinquent	taxes as percentage of current levy	N/A 173.8%	Outstanding	delinquent taxes as percentage of current levy	N/A	Outstanding	taxes as percentage of current levy	N/A 2.9%
		Outstanding delinquent taxes	\$ N/A 139		Outstanding delinquent taxes	\$ N/A		Outstanding delinquent taxes	\$ N/A 529
y and Collections		collections as percentage of curent levy	95.8 % 83.8	y and Collections	collections as percentage of curent levy	95.0 %	/ and Collections	collections as percentage of curent levy	91.8 % 95.9
EORGIA roperty Tax Lev	١٢	Total tax collected	13,601 67	EORGIA roperty Tax Lev ar	Total tax collected	6,723 222	SEORGIA operty Tax Levy ar	Total tax collected	16,659 17,789
FULTON COUNTY, GEORGIA Northeast Special Service Sub-District Fund Property Tax Levy and Collections	Last Fiscal Year (in thousands)	Delinquent tax collected	\$ N/A \$	FULTON COUNTY, GEORGIA Northwest Special Service Sub-District Fund Property Tax Levy and Collections Last Fiscal Year (in thousands)	Delinquent tax collected	\$ N/A \$	FULTON COUNTY, GEORGIA South Fulton Special Service District Fund Property Tax Levy and Collections Last Fiscal Year (in thousands)	Delinquent tax collected	\$ <u>N/A</u> \$ 1,085
FUI Special Service		Percent of levy collected	<u>95.8</u> 83.8	FUI Special Scrvice	Percent of levy collected	95.0 %	FUI Iton Special Serv	Percent of levy collected	91.8 % 90.1
Northeast		Current tax collected	13,601 67	Northwest	Current tax collected	6,723	South Fu	Current tax collected	16,659 16,704
		Total current year tax levy	\$ 14,198 \$		Total current year tax levy	\$ 7,077 \$		Total current year tax levy	\$ 18,141 \$ 18,542
		Fiscal Year	2006 5	·	Fiscal Year			Fiscal Year	

Source: Fulton County Tax Commissioner's office

105

Schedule 8-C

#### FULTON COUNTY, GEORGIA

#### Computation of Direct and Overlapping Debt

as of December 31, 2007

Name of governmental unit		Amount outstanding	Percentage applicable	Amount applicable
Direct and overlapping direct debt:				
Fulton County	\$	4,581,096	100	4,581,096
Fulton County School District		191,360,000	100	191,360,000
Municipalities:				
Alpharetta		56,145,000	100	56,145,000
Atlanta (including School District)		260,095,000	97	252,292,150
Hapeville		9,290,000	100	9,290,000
Union City		14,845,000	100	14,845,000
Roswell		44,570,000	100	44,570,000
	\$	580,886,096		573,083,246
Contractual obligations and	-			· · · · · ·
overlapping contractual obligations:				
Building Authority of Fulton County	\$	61,348,765	100	% 61,348,765
College Park Business and Industrial				
Development Authority		4,275,000	100	4,275,000
The Fulton-DeKalb Hospital Authority*:				
Revenue Refunding Certificates				
Series 2003		212,080,000	70.5243	149,567,935
City of Atlanta and Fulton County				
Recreation Authority:				
Arena Series 1997		129,555,000	98	126,963,900
Zoo Series 2007		21,830,000	98	21,393,400
East Point Building Authority		77,790,000	· 100	77,790,000
Downtown Development Authority of the				
City of Atlanta Underground Project		57,055,000	97	55,343,350
	\$	563,933,765		496,682,350
Total direct and overlapping debt and contractual				
obligations and overlapping contractual obligations	\$ _	1,144,819,861		1,069,765,596

\* Debt service is a contractual obligation for which the County has financial responsibility determined in part on the basis of its utilization percentage.

### FULTON COUNTY, GEORGIA Ratios of Outstanding Debt by Type Last Ten Fiscal Years (in thousands)

		Total Debt	Primary	Government	599,915	715,407	710,964	685,429	650,412	627,442	886,106	848,233	866,239	828,711
		Debt per	estimated		4,279									
ities		Estimated	Water/Sewer	connections	80,662	84,000	84,656	86,358	88,841	91,323	91,823	101,001	101,840	102,000
Business-type activities		·Total	Business-type	activities	345,180	339,467	333,608	327,357	320,691	313,569	599,436	590,872	581,774	572,067
Bı	Water &	Sewerage	Note	payable	1,745	1,650	1,548	1,439	1,322	1,198	1,065	923	171	609
	Water &	Sewerage	Revenue	Bonds	343,435	337,817	332,060	325,918	319,369	312,371	598,371	589,949	581,003	571,458
		Per Capita	debt (not in	thousands)	322.10	465.64	462.07	423.41	382.21	356.47	316.48	275.48	294.89	258.68
		% of	Personal	Income	0.81%	1.13%	1.01%	0.93%	0.84%	0.79%	0.67%	0.56%	0.57%	0.50%
		Total	Governmental	activities	254,735	375,940	377,356	358,072	329,721	313,873	286,670	257,361	284,465	256,644
Activities	Other	long-term	capital	leases	32,099	28,225	47,126	44,067	37,207	39,840	35,914	31,648	80,895	74,135
Governmental	Fulton County	Facilities	Corporation	bonds		149,610	149,610	145,550	140,606	136,190	131,547	126,688	121,597	116,254 74,135
	Fulton County	Building			145,112									
		General	Obligation	ponds*	77,524	68,207	58,921	49,465	41,469	35,473	24,077	14,381	9,428	4,581
			Fiscal	Year	1998 \$	6661	2000	2001	2002	2003	2004	2005	2006	2007

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements \*1998-2000 includes County-wide Library system bonds of \$4,400, \$3,080 and \$1,600 respectively.

Sources:

Personal Income and Population data from Schedule 15 - Demographic statistics

The Fulton County Water and Sewerage System provides services to a substantially different population base than governmental activities debt, therefore per capita and personal income data are calculated only on governmental activity debt, Water and Sewerage debt is allocated to estimated total connections

#### FULTON COUNTY, GEORGIA Ratios of General Obligation Debt Outstanding Last Ten Fiscal Years (in thousands)

Fiscal Year	General Obligation bonds*	Less debt service funds	Net bonded debt	Assessed value for bond purposes	Percentage of actual taxable value	Net bonded debt per capita (not in thousands)
1998	\$ 73,084	18,555	54,529	26,355,064	0.21 %	68.95
1999	65,127	27,394	37,733	29,264,925	0.13	46.74
2000	57,321	29,988	27,333	29,507,674	0.09	33.47
2001	49,465	29,751	19,714	33,580,823	0.06	23.31
2002	41,469	29,927	11,542	36,474,277	0.03	13.38
2003	35,473	30,443	5,030	38,902,270	0.01	5.71
2004	24,077	20,808	3,269	40,910,888	0.01	3.61
2005	14,381	13,086	1,295	42,496,898	Sevene	1.39
2006	9,428	11,045	<u> </u>	46,570,435	—	
2007	4,581	6,600		51,893,006		

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements

Sources:

Population data from Schedule 15 - Demographic statistics

#### FULTON COUNTY, GEORGIA Schedule of Revenue Bond Coverage Fulton County Water and Sewerage System Last Ten Fiscal Years (in thousands)

Fiscal		Operating	Operating	Net				
Year		revenues*	expenses*	earnings	Principal	Interest	Total	Coverage (1)
1998	-\$	106,762	35,899	70,863	6,045	18,193	24,238	2.92
1999		102,438	43,014	59,424	6,100	18,139	24,239	2.45
2000		108,682	45,317	63,365	6,430	17,812	24,242	2.61
2001		105,844	48,648	57,196	6,790	17,448	24,238	2.36
2002		100,720	45,015	55,705	7,590	16,653	24,243	2.30
2003		100,046	50,480	49,566	8,040	16,198	24,238	2.04
2004		123,676	56,703	66,973	8,655	30,163	38,818	1.73
2005		121,032	60,540	60,492	9,180	29,636	38,816	1.56
2006		122,378	63,288	59,090	9,740	29,077	38,817	1.52
2007		167,245	70,221	97,024	10,335	29,077	39,412	2.46

\* As defined in the Fulton County, Georgia Water and Sewerage Bond Resolutions.

(1) 2007 includes one-time revenues of approximately \$32 million for sale of future

#### FULTON COUNTY, GEORGIA

Legal Debt Margin Information Last Ten Fiscal Years (in thousands)

Assessed value	\$ 54,463,007
Less: Applicable property tax exemptions	(2,570,001) 51,893,006
Assessed value for bond purposes Debt limit 10% of assessed value	5,189,301
Less amounts of debt applicable to the limit: General Obligation debt outstanding less available debt service funds Total amount applicable to debt limit	4,581 (6,600)
Legal Debt Margin	\$5,189,301

	Debt Limit	Total net bonded debt applicable to limit	Legal Debt Margin	Total net debt applicable to the limit as a % of debt limit
1998	2,635,506	54,529	2,580,977	2.07%
1999	2,726,492	37,733	2,688,759	1.38%
2000	2,950,767	27,333	2,923,434	0.93%
2001	3,358,082	19,714	3,338,368	0.59%
2002	3,647,427	11,542	3,635,885	0.32%
2003	3,890,227	5,030	3,885,197	0.13%
2004	4,091,088	3,269	4,087,819	0.08%
2005	4,249,689	1,295	4,248,394	0.03%
2006	4,657,046		4,657,046	0.00%
2007	5,189,301		5,189,301	0.00%

#### FULTON COUNTY, GEORGIA Demographic Information

Last Ten Fiscal Years

			Fulton County							
	Fulton	Per capita		Personal						
Fiscal	County	personal		Income		Unemployment				
Year	Population	 Income	_	(in thousands)	_	Rate				
1998	790,853	\$ 39,573	\$	31,296,265	-	4.1	%			
1999	807,365	41,382		33,410,653		3.8				
2000	816,662	45,915		37,497,181		3.7				
2001	845,688	45,628		38,587,395		4.3				
2002	862,679	45,733		39,452,835		4.9				
2003	880,514	45,202		39,800,989		5.8				
2004	905,802	47,163		42,720,319		5.5				
2005	934,242	49,291		46,049,314		5.9				
2006	964,649	51,476		49,656,730		5.1				
2007	992,137	51,552	(1)	51,146,432	(1)	4.9				

Population data from U.S. Census Bureau midyear population estimates

Income data from U.S. Bureau of Economic Analysis, table CA04

(1) 2007 was not available at time of print, an estimate for 2007 is based on 2006 revised data with 3.0% growth.

Unemployment rates from the Georgia Department of Labor

~

-

#### **FULTON COUNTY, GEORGIA** Principal Employers Current Year and Nine Years Ago

	Employees*	Percentage of County employment**
Ten major employers of 2007:		
Delta Airlines	19,235	4.28%
Publix Supermarkets	16,855	3.75%
Kroger Company	15,500	3,45%
Bellsouth Corp	15,500	3.45%
United States Postal Service	14,000	3.11%
Fulton County School system	10,892	2.42%
United Parcel Service	10,500	2.33%
Atlanta City Municipal Government	7,934	1.76%
SunTrust Banks Inc.	7,768	1.73%
IBM Corporation	7,500	1.67%

\* From the Metro Atlanta Chamber of Commerce publication "Atlanta's Top Employers, 2006" these statistics could include employees working in other areas outside Fulton County.

\*\* August 2006 Fulton County employment was reported as 449,855 per Georgia Dept of Labor.

Ten major employers of 1998: (over 8,000 employees)

AT&T Technologies Atlanta Board of Education Atlanta City Municipal Government Delta Airlines Fulton County School system Kroger Company BellSouth Corporation State of Georgia United Parcel Service United States Postal Service

\* From the Metro Atlanta Chamber of Commerce, these statistics categorized employers based on size and did not include specific employee counts

#### FULTON COUNTY, GEORGIA Full-time County Employees by Function/Program Last Ten Fiscal Years (in thousands)

Fiscal	General					Emergency	Water &	All	Total
Year	Government	Police		Fire		services (911)	Sewerage	Other	Government
1998	4,009	311	_	420		108	329	1,176	6,353
1999	4,037	311		420		108	347	1,139	6,362
2000	4,192	359		420		108	346	1,180	6,605
2001	4,255	359		447		108	334	1,142	6,645
2002	4,343	359		447		108	333	1,055	6,645
2003	4,370	339		448		111	312	1,049	6,629
2004	4,348	339		448		111	321	1,041	6,608
2005	4,281	367		447		115	315	985	6,510
2006	4,368	298		345		114	326	931	6,382
2007	4,356	230	*	223	*	109	344	811	6,073

Sources: Fulton County Budget Book

\* Does not include Police and Fire employees providing contractual services to municipalities

r

# FULTON COUNTY, GEORGIA

## Operating Indicators by Function/Program Last Ten Fiscal Years

2007	3,558,000 75,900	621,319	118,231 7,318	0	649,890	15.23 4.18 20.08 0.69
2006	3,234,537 68,975	603,222	105,308 6,653	30	562,338	15.25 5.80 23.98 1.09
2005	3,117,535 211,621	582,184	118,211 7,230	30	440,707	14.53 5.05 23.23 0.84
2004	2,844,584 183,232	553,336	118,231 6,885	30	407,629	12.45 5.04 22.11 0.86
2003	3,115,000 $84,000$	530,330	121,500 6,470	20	465,411	13.50 6.50 0.85 0.85
2002	3,054,633 79,559	520,330	120,500 6,161	35	457,831	13.11 6.08 0.78 0.78
2001	2,994,202 64,446	495,986	118,603 6,611	12	451,991	14.07 6.04 0.72 0.72
2000	2,830,480 52,317	337,983	123,129 *	55	499,583	11.73 7.60 20.30 1.00
1999	2,726,653 54,560	315,878	117,329	46.	485,032	9.73 7.47 18.12 0.98
1998	2,534,636 52,328	*	120,096 *	75	491,127	10.89 7.57 19.70 0.95
	Atlanta/Fulton County Library Circulation-checked out New library cards issued	Human Services: Meals served	Health and Wellness: Total Nursing services visits Food service inspections	Transportation: Miles of roadway paved	911 Emergency Communications calls:	Water and Sewerage fund: Wastewater flow average flows in millions of gallons per day: Camp Creek John's Creek Big Creek Little River

\*not available

Source: Fulton County Budget book

# FULTON COUNTY, GEORGIA

## Capital Asset Statistics by Function/Program Last Ten Fiscal Years

	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
Atlanta/Fulton County Library Branches, including main facility	32	32	32	33	33	33	34	34	34	34
Health and Wellness: Health centers	17	Ĺ	17	17	16	14	12	12	12	12
Jail and detention centers	m	ŝ	ŝ	ς	ŝ	M	ŝ	n	ŝ	'n
Fire Stations	19	19	61	19	21	2	21	21	19	15*
Water and Sewerage fund: Wastewater treatment plants	4	4	4	4	4		4	4	4	4
Water treatment plant - (joint venture)	Ţ	hunné	<b>,</b>	*****	-	Π	-		1	I
County owned roadways (in miles)	1,780	1,780	1,780	1,794	1,794	1,794	1,794	1,794	1,386	736
*Two stations leased by municipalities										

### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

#### PJC GROUP, LLC

CERTIFIED PUBLIC ACCOUNTANTS

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

#### To the Board of Commissioners Fulton County, Georgia Atlanta, Georgia

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Fulton County, Georgia (the County) as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements and have issued our report thereon dated September 30, 2008. We did not audit the financial statements of the Fulton-Dekalb Hospital Authority. Those financial statements were audited by other auditors whose report has been furnished to us. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by an entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Board of Commissioners, management and federal and state awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

RTC Group, LLC

Atlanta, Georgia September 30, 2008